

# Police Powers and Responsibilities (Commonwealth Games) Amendment Bill 2017



#### Queensland

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#### Contents

			Page
1	Short title		4
2	Commend	ement	4
3	Act amend	ded	4
4	Insertion of	f new ch 19A	4
	Chapter 1	9A Additional powers for Commonwealth Games	
	Part 1	Preliminary	
	619A	Purpose of chapter	4
	619B	Definitions for chapter	5
	619C	Meaning of entering protective security zone	5
	619D	Application of chapter	6
	619E	Exemption from recording information in enforcement registers	6
	Part 2	Protective security zones	
	619F	What is a protective security zone	6
	619G	Prescribing protective security zones	7
	619H	Declaring protective security zones	7
	6191	Provisions applying to Games major event area prevail provisions applying to protective security zone	over 8
	Part 3	Special powers in relation to protective security z	ones
	Division 1	Power to search	
	619J	Power to search persons	9
	619K	Power to stop, detain and search vehicles	10
	619L	Power to enter and search premises	10
	Division 2	Power to use firearms and explosives detection of	dogs
	619M	Use of firearms and explosives detection dogs	12

#### Contents

	619N	Protection from liability for acts done by firearms and explosives detection dogs	13
	6190	Effect of division on use of firearms and explosives detection dogs under search warrants	on 14
	Division 3	Power to give directions	
	619P	Power to give direction	14
	Part 4	Expiry	
	619Q	Expiry of chapter	15
5	Amendme	nt of sch 6 (Dictionary)	15

### 2017

## **A Bill**

for

An Act to amend the *Police Powers and Responsibilities Act* 2000 for particular purposes

	The I	Parliament of Qu	eensland enacts—	1
Clause	1	Short title		2
			may be cited as the Police Powers and ities (Commonwealth Games) Amendment Act	3 4 5
Clause	2	Commenceme	nt	6
		Section 5(2)	) and (4) commences on 23 April 2018.	7
Clause	3	Act amended		8
		This Act ar 2000.	mends the Police Powers and Responsibilities Act	9 10
Clause	4	Insertion of ne	ew ch 19A	11
		After sectio	n 619—	12
		insert—		13
		Chap	ter 19A Additional powers	14
			for Commonwealth	15
			Games	16
		Part 1	Preliminary	17
		619APu	rpose of chapter	18
			The purpose of this chapter is to provide police officers with special powers during the Games major event period to promote—	19 20 21

	(a)	the safety and security of persons attending any event, function or activity that is part of the Commonwealth Games; and	1 2 3
	(b)	the safety of other members of the public.	4
619BDef	initi	ons for chapter	5
		nis chapter—	6
		nmonwealth Games means the XXI nmonwealth Games.	7 8
	desi	gnated website means—	9
	(a)	the department's website; or	10
	(b)	another website nominated by the commissioner.	11 12
	expl	dosives detection see section 34.	13
	area und	nes major event area means a major event prescribed for the Commonwealth Games er the Major Events Act 2014, section 2)(b).	14 15 16 17
	ever Con	mes major event organiser means the major at organiser prescribed for the amonwealth Games under the Major Events 2014, section 12(2)(a).	18 19 20 21
	peri und	nes major event period means the major event od prescribed for the Commonwealth Games er the Major Events Act 2014, section 2)(c).	22 23 24 25
	prot	tective security zone see section 619F.	26
	that	dence means premises, or a part of premises, are a residence within the meaning of section L(3) and (4).	27 28 29
619CMea	anin	g of entering protective security zone	30
	A re	eference in this chapter to a person or vehicle	31

	entering a protective security zone includes a reference to—	1 2
	(a) a person or vehicle attempting to enter the protective security zone; or	3 4
	(b) a person or vehicle about to enter the protective security zone.	5 6
619DAp	pplication of chapter	7
	This chapter applies if the Commonwealth Games is prescribed as a major event under the <i>Major Events Act 2014</i> , section 12(1).	8 9 10
	emption from recording information in orcement registers	11 12
	Chapter 21, part 2, division 3 does not apply in relation to a police officer who is exercising a power under this chapter.	13 14 15
Part 2	Protective security zones	16 17
	•	
	zones	17
619FWI	zones  nat is a protective security zone	17 18
619FWI	at is a protective security zone A protective security zone is—  (a) an area prescribed by regulation under section 619G as a protective security zone;	17 18 19 20 21
619FWI	nat is a protective security zone  A protective security zone is—  (a) an area prescribed by regulation under section 619G as a protective security zone; or  (b) an area declared under section 619H as a	17 18 19 20 21 22 23
<b>619FW</b> (1)	<ul> <li>zones</li> <li>nat is a protective security zone</li> <li>A protective security zone is— <ul> <li>(a) an area prescribed by regulation under section 619G as a protective security zone; or</li> <li>(b) an area declared under section 619H as a protective security zone.</li> </ul> </li> </ul>	17 18 19 20 21 22 23 24

	with, or used to transport members of the public to or from, the Commonwealth Games.	1 2 3
(3)	In this section—	4
	public transport infrastructure see the Transport Operations (Passenger Transport) Act 1994, schedule 3.	5 6 7
	public transport network see the Transport Operations (Passenger Transport) Act 1994, schedule 3.	8 9 10
619GPr	escribing protective security zones	11
(1)	A regulation may prescribe an area of land or water, other than a Games major event area, to be a protective security zone for a stated period.	12 13 14
(2)	The protective security zone prescribed under subsection (1) must be shown on a map in the regulation.	15 16 17
(3)	The map, showing the exact location of the boundary of the protective security zone, must be able to be accessed, free of charge, on the designated website.	18 19 20 21
(4)	The exact location of the boundary of the protective security zone must be held in digital electronic form by the department.	22 23 24
619HDe	claring protective security zones	25
(1)	The commissioner may by written order (a <i>zone order</i> ) declare an area of land or water, other than a Games major event area, to be a protective security zone for a stated period.	26 27 28 29
(2)	However, the commissioner may declare an area to be a protective security zone only if the commissioner is reasonably satisfied—	30 31 32

	(a) the declaration is necessary for the safety and security of persons entering or in the area; and	1 2 3
	(b) the Games major event organiser has been advised of the proposed declaration; and	4 5
	(c) urgent action is required to declare the area to be a protective security zone.	6 7
(3)	The commissioner must obtain the Minister's approval to declare an area to be a protective security zone unless the commissioner is reasonably satisfied a delay in obtaining the Minister's approval would be likely to substantially compromise the safety and security of persons entering or in the area.	8 9 10 11 12 13 14
(4)	If the commissioner makes a zone order without the Minister's approval, the commissioner must inform the Minister about the making of the order and its terms as soon as practicable after the order is made.	15 16 17 18 19
(5)	A zone order has effect when it is published on the designated website or at a later time stated in the order.	20 21 22
(6)	The Minister must table a zone order in the Legislative Assembly within 14 sitting days after the order is made.	23 24 25
(7)	A failure by the Minister to table a zone order under subsection (6) does not affect the order's validity.	26 27 28
area	visions applying to Games major event a prevail over provisions applying to tective security zone	29 30 31
(1)	This section applies if a Games major event area and a protective security zone overlap.	32 33
(2)	In the area of the overlap, the provisions of the <i>Major Events Act</i> 2014 that apply to the Games	34 35

	major event area prevail over the provisions of this chapter that apply to the protective security zone to the extent of any inconsistency.	1 2 3
Part 3	relation to protective	4 5
	security zones	6
Divisio	on 1 Power to search	7
619JPo	wer to search persons	8
(1)	This section applies to a person entering or in a protective security zone.	9 10
(2)	A police officer may stop and detain the person to do either or both of the following—	11 12
	(a) conduct a frisk search of the person;	13
	(b) inspect an article in the person's possession.	14
(3)	For subsection (2), the police officer may use an electronic detection device, including a metal detector, on the person or the person's possessions.	15 16 17 18
(4)	If reasonably practicable, the police officer must, before conducting a frisk search of the person or inspecting an article in the person's possession—	19 20 21
	(a) give the person a reasonable explanation about the powers to be exercised; and	22 23
	(b) ask for the person's cooperation.	24
(5)	Sections 624 to 626, 628 and 637 apply to a search of a person or an inspection of an article in the person's possession under this section.	25 26 27
(6)	In this section—	28
	<i>inspect</i> , an article, includes handle the article.	29

	open it and examine its contents.	1
619KPo	ower to stop, detain and search vehicles	2
(1)	A police officer may—	3
	(a) do either of the following—	4
	(i) stop a vehicle entering or in a protective security zone;	5 6
	(ii) detain a vehicle in a protective security zone; and	7 8
	(b) require the person in control of the vehicle to allow it to be searched.	9 10
(2)	For searching the vehicle, a police officer may do any of the following—	11 12
	(a) detain the vehicle and the person in control of the vehicle for as long as is reasonably necessary to conduct the search;	13 14 15
	(b) move, or require the person in control of the vehicle to move, the vehicle to a place suitable to conduct the search;	16 17 18
	(c) search any thing in or on the vehicle and for that purpose open (including by using force to open), or require the person in control of the vehicle to open, a part of the vehicle or any thing in or on the vehicle;	19 20 21 22 23
	(d) undertake an electronic inspection or search of the vehicle, including, for example, with a machine known as a Backscatter van.	24 25 26
(3)	Sections 627 and 628 apply to the search of a vehicle under this section.	27 28
619LPo	wer to enter and search premises	29
(1)	A police officer may enter and search any premises in a protective security zone without a warrant.	30 31 32

(2)	only	subsection (1), the police officer must use y the amount of force reasonably necessary in circumstances.	1 2 3
(3)	poli prei	wever, subsection (1) does not authorise a acce officer to enter premises, or a part of mises, where a person resides (a <i>residence</i> ), er than—	4 5 6 7
	(a)	with the consent of the occupier of the residence; or	8 9
	(b)	if a police officer reasonably suspects an offence may be committed in or from the residence and the offence would be likely to endanger the safety of a person.	10 11 12 13
(4)	The	following do not form part of a residence—	14
	(a)	a carport, other than a carport to which access is restricted;	15 16
	(b)	the area of a verandah or deck to which access is not restricted and no provision is made to restrict access;	17 18 19
	(c)	the area underneath the residence to which access is not restricted and no provision is made to restrict access;	20 21 22
	(d)	any other external part of the residence, including, for example, the residence's gutters;	23 24 25
	(e)	land around the residence.	26
(5)	occi	he power to enter arose only because the upier of the place consented to the entry, the ver is subject to any conditions of the consent ceases if the consent is withdrawn.	27 28 29 30
(6)		consent may provide consent for re-entry and abject to the conditions of the consent.	31 32

Divisio	on 2 Power to use firearms and explosives detection dogs	1 2
619MUs dog	se of firearms and explosives detection gs	3 4
(1)	A police officer may, without a warrant, use a firearms and explosives detection dog to carry out explosives detection in relation to—	5 6 7
	(a) a person entering or in a protective security zone; or	8 9
	(b) a thing in a place in a protective security zone, or on land associated with the place, whether or not the thing is in the physical possession of a person.	10 11 12 13
(2)	For carrying out explosives detection under subsection (1), a firearms and explosives detection dog and any police officer may enter and remain on a place in a protective security zone.	14 15 16 17 18
(3)	However, subsections (1) and (2) do not authorise a police officer to enter or remain in a residence, or carry out explosives detection in relation to a person or thing in a residence, other than—	19 20 21 22
	(a) with the consent of the occupier of the residence; or	23 24
	(b) if a police officer reasonably suspects an offence may be committed in the residence and the offence would be likely to endanger the safety of a person.	25 26 27 28
(4)	If the power to enter or remain in a residence, or carry out explosives detection in relation to a person or thing in a residence, arose only because the occupier of the place consented to the exercise of the power, the power is subject to any conditions of the consent and ceases if the consent	29 30 31 32 33 34

35

is withdrawn.

(5)	The consent to entry may provide consent for re-entry and is subject to the conditions of the consent.			
(6)	For the purpose of subsection (3)(b), a police officer may form a reasonable suspicion that a person in the residence has a thing, or there is a thing in the residence, that may be explosives or firearms if the firearms and explosives detection dog indicates it has detected explosives or firearms—	4 5 6 7 8 9 10		
	(a) on the person, or on or in a thing in the person's physical possession; or	11 12		
	(b) on or in a thing, not in the person's physical possession but which the police officer reasonably suspects is connected with the person, in the residence; or	13 14 15 16		
	(c) in the residence.	17		
(7)	This section applies despite any other law.	18		
619NPro	otection from liability for acts done by arms and explosives detection dogs	19 20		
	Section 38 applies in relation to a police officer using a firearms and explosives detection dog to carry out explosives detection under this division as if—	21 22 23 24		
	(a) a reference in that section to the handler of a detection dog were a reference to the police officer; and	25 26 27		
	(b) a reference in that section to a detection dog were a reference to the firearms and explosives detection dog; and	28 29 30		
	(c) a reference in that section to detection were a reference to explosives detection under section 619M	31 32		

exp	fect of division on use of firearms and closives detection dogs under search crants	1 2 3
	To remove any doubt, it is declared that this division does not limit the powers of a police officer to use a firearms and explosives detection dog to carry out explosives detection in conducting a search of a place under a search warrant or without a search warrant.	4 5 6 7 8 9
Divisio	on 3 Power to give directions	10
619PPo	wer to give direction	11
(1)	A police officer may give a direction to a person entering or in a public place in a protective security zone (including a person in control of a vehicle) if the officer is reasonably satisfied it is necessary to give the direction for the safety of persons entering or in the protective security zone.	12 13 14 15 16 17 18
(2)	The power under subsection (1) to give a direction to a person includes the power to direct the person—	
	(a) to move to a stated place in the protective security zone; or	22 23
	(b) to leave the protective security zone.	24
(3)	The direction may be given—	25
	(a) to a person individually or to a group of persons generally; and	26 27
	(b) in an amplified way.	28
	Example—	29
	A police officer may, by using a loud hailer or an amplification system, give a direction to a group of persons to move to a stated place to avoid overcrowding	30 31 32

		<i>Note—</i> See	also sections 633 and 791.	1 2
		Part 4	Expiry	3
		619QExpiry o	f chapter	4
		This	chapter expires on 22 April 2018.	5
Clause 5	Am	endment of sch	6 (Dictionary)	6
	(1)	Schedule 6, defini	tion explosives detection—	7
		omit.		8
	(2)	website, explosiv Games major eve	nitions Commonwealth Games, designated es detection, Games major event area, ent organiser, Games major event period, e zone and residence—	9 10 11 12
		omit.		13
	(3)	Schedule 6—		14
		insert—		15
		Commonwealth G	Games, for chapter 19A, see section 619B.	16
		designated websit	e, for chapter 19A, see section 619B.	17
		explosives detection see section 34.	on, for chapter 2, part 3 and chapter 19A,	18 19
		Games major even	nt area, for chapter 19A, see section 619B.	20
		Games major eve 619B.	nt organiser, for chapter 19A, see section	21 22
		Games major ev 619B.	ent period, for chapter 19A, see section	23 24
		protective security	zone, for chapter 19A, see section 619F.	25
		residence, for cha	pter 19A, see section 619B.	26
	(4)	Schedule 6—		27

	insert—	1	
	explosives detection, for chapter 2, part 3, see section 34.		
(5)	Schedule 6, definition enforcement act, paragraph (a)—		
	insert—	4	
	(iii) under the Major Events Act 2014;	5	

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