City of Brisbane Bill 2010

Amendments agreed to during Consideration

1 Clause 30 (Local law making process)

Page 34, line 18—

omit, insert—

(2) However, the process must be consistent with sections 30A and 30B.

Note—

See section 40 for the powers of the Minister for a local law not made under this section.'.

2 Clause 30 (Local law making process)

Page 34, line 19—

omit, insert—

'30A State interest check

- (1) This section applies if the council proposes to make a local law (other than a model local law or a subordinate local law).
- (2) Before making the proposed local law, the council must—'.

3 Clause 30 (Local law making process)

Page 35, lines 15 and 16—

omit, insert—

'30B Notice of new local law

(1) The council must let the public know that a local law has been made by the council, by publishing a notice of making the local law—'.

4 Clause 30 (Local law making process)

Page 36, line 15, 'inspected and purchased' *omit, insert*— 'viewed and purchased by the public'.

5 Clause 30 (Local law making process)

Page 36, lines 22 to 24 omit.

6 After clause 60

Page 61, after line 9—

insert—

'Division 4 Other matters relating to corporate entities'.

7 After clause 61

Page 62, after line 2—

insert-

'61A State taxes

- '(1) State taxes are not payable for anything done to corporatise a significant business activity of a local government (including in relation to a legal instrument made, executed, lodged or given, for example).
- (2) A corporate entity is not liable to pay an amount of State taxes for a thing that is more than the amount of State taxes for the thing that a local government would have been liable to pay.
- (3) *State taxes* includes taxes imposed under an Act of another State, so far as the legislative power of Parliament permits.'.

8 Clause 62 (What this division is about)

Page 62, line 15, 'ferry, ford, punt'-

omit, insert— 'ford'.

9 After clause 87

Page 83, after line 22-

insert—

'87A Ferry services

- (1) The council has the exclusive right to provide a ferry service across a watercourse if the land that forms both banks of the watercourse is in Brisbane.
- (2) A *watercourse* is a river, creek or channel where water flows naturally.
- (3) The council may—
 - (a) lease the right to provide a ferry service across a watercourse that it has the exclusive right to provide a ferry service across; and
 - (b) make local laws for managing and regulating the use of ferries operated or leased by it.
- (4) A regulation may—
 - (a) declare another watercourse that the council has the exclusive right to provide a ferry service across; and
 - (b) provide for any other matter connected with the provision of ferry services (including declaring the approaches to a ferry as being under the control of the council, for example).'.

10 Clause 88 (Materials in infrastructure are council property)

Page 83, line 26—

omit, insert—

'(a) a road constructed by or for the council;

Example of a road constructed for the council—

a road constructed by a developer because of a condition attached to a development approval under the Planning Act'.

11 Clause 88 (Materials in infrastructure are council property)

Page 83, line 29, 'by'—

omit, insert—

'by or for'.

12 Clause 91 (Land on which rates are levied)

Page 87, line 6, 'Act;'—

omit, insert—

'Act or a regulation;'.

13 Clause 99 (Systems of financial management)

Page 92, line 5—

omit, insert—

- '(v) a long-term financial forecast;
- (va) a financial plan;'.

14 Clause 123 (What this division is about)

Page 114, line 3 *omit*.

15 After clause 123

Page 114, after line 6—

insert—

'123A Identity card for council workers

(1) The council must give each council worker an identity card.

- (2) This section does not stop a single identity card being issued to a person for this Act and for another purpose.
- (3) A person who stops being a council worker must return the person's identity card to the council within 21 days after stopping being a council worker, unless the person has a reasonable excuse.

Maximum penalty for subsection (3)—10 penalty units.'.

16 Clause 215 (Substituted service)

Page 176, lines 22 to 28 and page 177, lines 1 and 2 omit, insert—

- (2) Subsection (2A) applies if—
 - (a) the council must serve a document on a person who owns or occupies a property; but
 - (b) the council does not know, or is uncertain about, the person's current address.
- (2A) The council may serve the document by—
 - (a) publishing a notice that contains a summary of the document in—
 - (i) a newspaper that is circulating generally throughout the State; and
 - (ii) the gazette; and
 - (b) publishing a notice that contains a copy of the document on the council's website.'.

17 After clause 241

After page 188, line 13—

insert—

'241A Land registry searches free of charge

- (1) This section applies to any of the following persons—
 - (a) the chief executive officer;

- (b) an employee of the council who is authorised by the chief executive officer;
- (c) a lawyer or other agent acting for the council;
- (d) an employee of a lawyer or agent mentioned in paragraph (c) who is authorised by the lawyer or agent.
- (2) The person may conduct searches of registers or documents about land in the land registry in accordance with the practice of the registry without payment of a fee.'.

18 Clause 246 (Regulation-making power)

Page 190, lines 2 to 4—

omit, insert—

- (ii) other persons who are given responsibilities to perform under this Act;
- (iii) persons who are related to a councillor or a person mentioned in subparagraph (ii); or'.

19 Clause 248 (What this part is about)

Page 191, after line 12—

insert—

'(ba) the repealed Local Government Act 1993;'.

20 Clause 250 (Local laws)

Page 191, line 21, 'Act or'—

omit, insert—

'Act, the repealed Local Government Act 1993 or'.

21 Clause 250 (Local laws)

Page 192, after line 4 *insert*— (3) Subsection (4) applies if, before the commencement, the council started, but did not complete, the relevant process for adopting a model local law or making another local law.

Note—

Under the repealed *Local Government Act 1993* the council started the process for adopting a model local law by passing a resolution to propose to adopt the model local law and the council started a process for making a local law (other than a model local law) by passing a resolution to propose to make the local law.

- (4) The council may proceed further in adopting or making the local law in accordance with the relevant process as if the repealed *Local Government Act 1993* had not been repealed.
- (5) The *relevant process* is the process under the repealed *Local Government Act 1993*, chapter 12, part 2 that applied to adopting a model local law or making another local law.
- (6) A local law adopted or made under subsection (4) is taken to be a local law validly made under this Act.'.

22 Clause 251 (Decisions under repealed Acts)

Page 192, after line 12-

insert—

'(ba) the repealed Local Government Act 1993;'.

23 Clause 267 (Amendment of s 13 (Responsibilities of local government employees))

Page 198, lines 17 to 19—

omit, insert—

'(ii) for information, that the local government has access to, relating to the local government area.'.'

24 Clause 272 (Amendment of s 29 (Local law making process))

Page 199, lines 18 to 26 and page 200, lines 1 to 24-

omit, insert—

'272 Replacement of s 29 (Local law making process)

'Section 29—

omit, insert—

'29 Local law making process

- (1) Each local government may decide its own process for making a local law.
- (2) However, the process must be consistent with sections 29A and 29B.

Note-

See section 121 for the powers of the Minister for a local law that is not made under this section.

'29A State interest check

- (1) This section applies if a local government proposes to make a local law (other than a model local law or a subordinate local law).
- (2) Before making the proposed local law, the local government must—
 - (a) consult with relevant government entities about the overall State interest in the proposed local law; and
 - (b) give the Minister the following—
 - (i) a copy of the proposed local law;
 - (ii) a drafting certificate for the proposed local law;
 - (iii) information required by the Minister or under a regulation.
- (3) The local government may proceed further in making the proposed local law only if the local government satisfies the Minister that—
 - (a) the overall State interest is satisfactorily dealt with by the proposed local law; and
 - (b) the proposed local law is drafted substantially in accordance with the drafting standards.

- (4) If the Minister considers the overall State interest would be satisfactorily dealt with by the proposed local law if the local government satisfied particular conditions—
 - (a) the Minister may impose conditions on the local government that the Minister considers appropriate; and
 - (b) the local government may proceed further in making the proposed local law if it—
 - (i) satisfies any conditions about the content of the proposed local law; and
 - (ii) agrees to satisfy any other conditions.

'29B Notice of new local law

- (1) A local government must let the public know that a local law has been made by the local government, by publishing a notice of making the local law—
 - (a) in a newspaper that is circulating generally in the local government area; and
 - (b) in the gazette; and
 - (c) on the local government's website.
- (2) The notice must be published within 1 month after the day when the local government made the resolution to make the local law.
- (3) The notice must state—
 - (a) the name of the local government; and
 - (b) the date when the local government made the resolution to make the local law; and
 - (c) the name of the local law; and
 - (d) the name of any existing local law that was amended or repealed by the new local law; and
 - (e) if the local law is an adopted model local law—that fact; and
 - (f) if the local law is an interim local law—that fact, and the date on which the interim local law expires; and

- (g) if the local law is a subordinate local law—the name of the local law that authorises the subordinate local law to be made; and
- (h) the purpose and general effect of the local law; and
- (i) if the local law contains an anti-competitive provision—that fact; and
- (j) that a copy of the local law may be—
 - (i) inspected and purchased at the local government's public office; and
 - (ii) inspected at the department's State office.
- '(4) As soon as practicable after the notice is published in the gazette, the local government must ensure a copy of the local law may be inspected and purchased by the public at the local government's public office.
- (5) A copy of a local law must cost no more than the cost to the local government of making the copy available for purchase.
- (6) Within 7 days after the notice is published in the gazette, the local government must give the Minister—
 - (a) a copy of the notice; and
 - (b) a copy of the local law.'.'.

25 Clause 280 (Insertion of new s 58A)

Page 204, lines 7 to 9—

omit, insert—

'280 Insertion of new ch 3, pt 2, div 4

'Chapter 3, part 2—

insert—

'Division 4 Other matters relating to corporate entities'.

26 Clause 280 (Insertion of new s 58A)

Page 205, line 4—

omit, insert—

'commercial basis, in competition with a person.

'58B State taxes

- (1) State taxes are not payable for anything done to corporatise a significant business activity of a local government (including in relation to a legal instrument made, executed, lodged or given, for example).
- (2) A corporate entity is not liable to pay an amount of State taxes for a thing that is more than the amount of State taxes for the thing that a local government would have been liable to pay.
- (3) *State taxes* includes taxes imposed under an Act of another State, so far as the legislative power of Parliament permits.'.'.

27 After clause 280

Page 205, after line 4—

insert—

'280A Amendment of s 59 (What this division is about)

Section 59(2)(d), 'ferry, ford, punt'—

omit, insert—

'ford'.'.

28 Clause 281 (Insertion of new ch 3, pt 3, div 3)

Page 205, line 8, 'Malls'—

omit, insert—

'Other matters'.

29 Clause 281 (Insertion of new ch 3, pt 3, div 3)

Page 205, line 28—

omit, insert— 'a mall.'.

30 Clause 281 (Insertion of new ch 3, pt 3, div 3)

Page 205, after line 28—

insert—

'80B Ferry services

- (1) A local government has the exclusive right to provide a ferry service across a watercourse if the land that forms both banks of the watercourse is in its local government area.
- (2) A *watercourse* is a river, creek or channel where water flows naturally.
- (3) A local government may—
 - (a) lease the right to provide a ferry service across a watercourse that it has the exclusive right to provide a ferry service across; and
 - (b) make local laws for managing and regulating the use of ferries operated or leased by it.
- (4) A regulation may—
 - (a) declare another watercourse that a local government has the exclusive right to provide a ferry service across; and
 - (b) provide for any other matter connected with the provision of ferry services (including declaring the approaches to a ferry as being under the control of a local government, for example).'.'

31 Before clause 282

Page 206, before line 1—

insert—

'281A Amendment of s 93 (Land on which rates are levied)

'Section 93(3)(g)—

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omit, insert—
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- '(g) land that is owned or held by a local government unless the land is leased by the local government to someone other than another local government;
- (h) land that is—
 - (i) primarily used for show grounds or horse racing; and
 - (ii) exempted from rating by resolution of a local government;
- (i) land that is exempted from rating, by resolution of a local government, for charitable purposes;
- (j) land that is exempted from rating under—
 - (i) another Act; or
 - (ii) a regulation, for religious, charitable, educational or other public purposes.'.'.

32 After clause 284

Page 206, after line 24—

insert—

'284A Amendment of s 104 (Financial management, planning and accountability documents)

'(1) Section 104(2)(b), 'report'—

omit, insert—

'statement'.

(2) Section 104(2)(c), before 'financial'—

insert—

'long-term'.

- '(3) Section 104(3)(e), 'long-term' omit.
- '(4) Section 104(3)(g) *omit, insert*—

- '(g) a report on the results of an annual review of the implementation of the annual operational plan, 5 year corporate plan and long-term community plan.'.
- (5) Section 104(5), 'long-term financial plan'—
 omit, insert—
 'financial plan'.
- (6) Section 104(5)(a)(iii) and (iv) omit, insert—

'(iii) a revenue policy; and'.

(7) Section 104(7), 'long-term plans mentioned in this section' *omit, insert*—

'annual operational plan, 5 year corporate plan and long-term community plan'.'.

33 Clause 293 (Amendment of s 138 (What this division is about))

Page 209, lines 24 and 25 and page 210, line 1—

omit, insert—

'omit, insert—'.

34 After clause 293

Page 210, after line 5—

insert—

'293A Insertion of new s 138A

'After section 138—

insert—

'138A Identity card for local government workers

(1) A local government must give each local government worker an identity card.

- (2) This section does not stop a single identity card being issued to a person for this Act and for another purpose.
- (3) A person who stops being a local government worker must return the person's identity card to the local government within 21 days after stopping being a local government worker, unless the person has a reasonable excuse.

Maximum penalty for subsection (3)-10 penalty units.'.'.

35 Clause 295 (Replacement of ch 5, pt 2, div 3 (Offences))

Page 217, lines 16 to 20—

omit, insert—

'Example—

Preventing the public from viewing a record under section 177(12)(a).'.

36 After clause 295

Page 217, after line 21—

insert—

'295A Amendment of s 152 (Qualifications of councillors)

'Section 152(1)(b)-

omit, insert—

- (b) resides in the local government's area; and
- (c) is not disqualified from being a councillor because of a section in this division.'.'.

37 Clause 298 (Insertion of new ss 170A and 170B)

Page 218, line 11, 'ss 170A and 170B'—

omit, insert—

's 170A'.

38 Clause 298 (Insertion of new ss 170A and 170B)

Page 218, line 14, 'for help or advice'—

omit, insert—

'by councillors for advice or information'.

39 Clause 298 (Insertion of new ss 170A and 170B)

Page 218, lines 15 and 17, 'council employee' *omit, insert*—

'local government employee'.

40 Clause 298 (Insertion of new ss 170A and 170B)

Page 218, lines 27 to 30 and page 219, lines 1 to 11 *omit, insert*—

(5) A councillor may, subject to any limits prescribed under a regulation, request the chief executive officer provide the councillor with information, that the local government has access to, relating to the local government area.

Example of a limit prescribed under a regulation—

A regulation may prescribe the maximum cost to a local government of providing information to a councillor.

- (5A) Subsection (5) does not apply to information—
 - (a) that is a record of the regional conduct review panel; or
 - (b) if disclosure of the information to the councillor would be contrary to an order of a court or tribunal; or
 - (c) that would be privileged from production in a legal proceeding on the ground of legal professional privilege.
 - (6) The advice guidelines are invalid to the extent the guidelines provides for a councillor or local government employee to decide, at the councillor or employee's discretion—
 - (a) when the guidelines apply; or
 - (b) the way in which a request complies with the guidelines.'.

41 Clause 298 (Insertion of new ss 170A and 170B)

Page 219, lines 17 to 30 and page 220, lines 1 to 3 *omit, insert*—

'Maximum penalty for subsection (8)-10 penalty units.'.'.

42 Clause 299 (Amendment of s 171 (Use of information by councillors))

Page 220, lines 14 to 17—

omit, insert—

(4) Section 171(2) and penalty—

omit, insert—

- (2) Subsection (1) does not apply to information that is lawfully available to the public.
- (3) A councillor must not release information that the councillor knows, or should reasonably know, is information that is confidential to the local government.

Note—

A contravention of subsection (3) is misconduct that is dealt with by the tribunal.'.'.

43 Clause 302 (Amendment of s 176 (What this division is about))

Page 221, line 29—

omit, insert—

(1) Section 176(3)(c), after 'section'—

insert—

'171(3) or'.

(2) Section 176(9)(b), 'Commission'—'.

44 Clause 303 (Amendment of s 177 (Assessing complaints))

Page 222, line 3—

omit, insert—

'(1) Section 177(5)(a)—'.

45 Clause 303 (Amendment of s 177 (Assessing complaints))

Page 222, after line 7—

insert—

(2) Section 177—

insert—

'(14) If the department's chief executive receives a complaint about misconduct that is a breach of section 171(3), the department's chief executive must refer the complaint to the tribunal.'.'

46 Clause 318 (Amendment of s 239 (Substituted service))

Page 229, lines 8 and 9—

omit, insert—

- (1) Section 239(4) *omit*.
- (2) Section 239(3) *renumber* as section 239(4).
- (3) Section 239(2)—

omit, insert—

- (2) Subsection (3) applies if—
 - (a) a local government must serve a document on a person who owns or occupies a property; but
 - (b) the local government does not know, or is uncertain about, the person's current address.

- (3) The local government may serve the document by—
 - (a) publishing a notice that contains a summary of the document in—
 - (i) a newspaper that is circulating generally throughout the State; and
 - (ii) in the gazette; and
 - (b) publishing a notice that contains a copy of the document on the local government's website.'.'.

47 After clause 322

Page 230, after line 17—

insert—

'322A Amendment of s 265 (Materials in infrastructure are local government property)

'(1) Section 265(1)(a)—

omit, insert—

'(a) a road constructed by or for the local government;

Example of a road constructed for the local government—

a road constructed by a developer because of a condition attached to a development approval under the Planning Act'.

'(2) Section 265(1)(b), 'by'—

omit, insert—

'by or for'.

'322B Insertion of new s 265A

'After section 265—

insert—

'265A Land registry searches free of charge

- (1) This section applies to any of the following persons—
 - (a) a chief executive officer;

- (b) an employee of a local government who is authorised by a chief executive officer;
- (c) a lawyer or other agent acting for a local government;
- (d) an employee of a lawyer or agent mentioned in paragraph (c) who is authorised by the lawyer or agent.
- (2) The person may conduct searches of registers or documents about land in the land registry in accordance with the practice of the registry without payment of a fee.'.'.

48 Clause 323 (Amendment of s 270 (Regulation-making power))

Page 230, lines 23 to 25-

omit, insert—

- (ii) other persons who are given responsibilities to perform under this Act;
- (iii) persons who are related to a councillor or a person mentioned in subparagraph (ii); or'.'.

49 Clause 323 (Amendment of s 270 (Regulation-making power))

Page 231, line 3—

omit, insert—

'budget; or

(i) meetings of a local government or its committees.'.'.

50 After clause 323

Page 231, after line 3—

insert—

'323A Amendment of s 276 (Local laws)

'Section 276-

insert—

(3) Subsection (4) applies if, before the commencement, a local government started, but did not complete, the relevant process for adopting a model local law or making another local law.

Note—

Under the 1993 Act a local government started the process for adopting a model local law by passing a resolution to propose to adopt the model local law and the local government started a process for making a local law (other than a model local law) by passing a resolution to propose to make the local law.

- (4) The local government may proceed further in adopting or making the local law in accordance with the relevant process as if the repealed LG Act had not been repealed.
- (5) The *relevant process* is the process under the 1993 Act, chapter 12, part 2, that applied to adopting a model local law or making another local law.
- (6) A local law adopted or made under subsection (4) is taken to be a local law validly made under this Act.'.

51 After clause 324

Page 231, after line 7—

insert-

'324A Insertion of new s 282A

'After section 282—

insert—

'282A Continuation of implementation of reform

- (1) The *former commission* is a Local Government Electoral and Boundaries Review Commission established under the 1993 Act, section 66.
- (2) Subsection (3) applies if, before the commencement—
 - (a) a local government applied, under the 1993 Act, section 80, to the former commission for determination of a limited reviewable local government matter; and
 - (b) the former commission had not yet made a determination about the matter.

- (3) The change commission must—
 - (a) determine the application; and
 - (b) comply with any requirements relating to the determination;

under the 1993 Act as if the 1993 Act had not been repealed.

- '(4) If the determination under subsection (3)(a) is to implement the matter, the Governor in Council must implement the matter under this Act.
- (5) Subsections (6) and (7) apply if, before the commencement, the former commission—
 - (a) determined, under the 1993 Act, that a reviewable local government matter or limited reviewable local government matter be implemented; and
 - (b) had not yet complied with a requirement, under the 1993 Act, relating to the determination.
- (6) The former commission must comply with the requirement as if the 1993 Act had not been repealed.
- (7) The Governor in Council must implement the matter under this Act.
- (8) To remove any doubt, it is declared that any change to a local government under this section is not a local government change for chapter 2, part 3.'.'

52 Clause 327 (Renumbering of s 288 (Repeal))

Page 232, line 8, '289'—

omit, insert— '291'.

53 Clause 328 (Insertion of new s 288)

Page 232, line 9, 's 288'—

omit, insert—

'ss 288–290'.

54 Clause 328 (Insertion of new s 288)

Page 232, line 22—

omit, insert—

'under the 1993 Act.

'289 Appeals against disciplinary action

- (1) This section applies to a disciplinary appeal started by a local government employee under the 1993 Act, section 1158, but not decided before the commencement.
- (2) A *disciplinary appeal* was, under the 1993 Act, an appeal to the appeal tribunal in relation to disciplinary action taken against a local government employee.
- (3) Chapter 16, part 6 of the 1993 Act continues to apply to the appeal as if the provisions had not been repealed.

⁽²⁹⁰ Superannuation for local government employees transferred to new water entities

- (1) This section applies if employees of a local government are, or have been, transferred to a new water entity under—
 - (a) a transfer notice under the *South East Queensland Water* (*Restructuring*) *Act 2007*; or
 - (b) a transition document under the *South-East Queensland Water (Distribution and Retail Restructuring) Act 2009.*
- (2) Chapter 7, part 2 applies to the new water entity and the transferred employees.
- (3) For applying chapter 7, part 2 to the new water entity and the transferred employees—
 - (a) the new water entity is taken to be a local government entity, but only in relation to its employment of the transferred employees; and
 - (b) a transferred employee is taken to be an eligible member; and

- (c) despite section 219(2), a transferred employee continues to be a permanent employee if the transferred employee was a permanent employee immediately before the transfer.
- (4) In this section—

new water entity means-

- (a) an entity, other than the SEQ Water Grid Manager, established under the *South East Queensland Water* (*Restructuring*) Act 2007, section 6(1); or
- (b) a distributer-retailer under the *South-East Queensland Water (Distribution and Retail Restructuring) Act 2009.*

transferred employee means an employee mentioned in subsection (1).'.'

55 Clause 329 (Amendment of sch 1 (Acts amended))

Page 235, after line 9—

insert—

'(9) Schedule 1, amendments of *Police Powers and Responsibilities Act 2000*, item 1, 'not an indigenous local government'—

omit, insert—

'not an indigenous regional council'.'.

56 Clause 329 (Amendment of sch 1 (Acts amended))

Page 235, line 10, '(9) *omit, insert*— '(10)'.

57 Clause 329 (Amendment of sch 1 (Acts amended))

Page 235, line 20, '(10)—

omit, insert—

'(11)'.

58 Clause 331 (Amendment of sch 4 (Dictionary))

Page 236, lines 7 and 8—

omit, insert—

'drafting certificate, interim development control provision and ordinary business matter—'.

59 Clause 331 (Amendment of sch 4 (Dictionary))

Page 236, line 12, '170A(2)' *omit, insert*— '170A(3)'.

60 Clause 331 (Amendment of sch 4 (Dictionary))

Page 238, line 15, 'government.'-

omit, insert—

'government; or'.

61 Clause 331 (Amendment of sch 4 (Dictionary))

Page 239, after line 2 insert—

'(4) Schedule 4, definition *Local Government Act*, paragraph (d)—

omit, insert—

- '(d) a planning scheme; and'.
- (5) Schedule 4, definition *Planning Act*, '*Integrated Planning Act* 1997'—

omit, insert—

'Sustainable Planning Act 2009'.

(6) Schedule 4, definition *planning scheme*, 'section 2.1.1'—

omit, insert— 'section 79'.'.

62 Schedule 1 (Minor and consequential amendments)

Page 245, lines 17 and 18—

omit, insert—

'relevant provisions means the provisions of the *Local Government Act 2009* or *City of Brisbane Act 2010* prescribed under a regulation.'.'.

63 Schedule 1 (Minor and consequential amendments)

Page 245, after line 18—

insert—

'2A Section 115(3), 'made and levied under either Act mentioned in subsection (2)'—

omit, insert—

'or charges made and levied under the *Local Government Act 2009* or *City of Brisbane Act 2010*'.

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