

# **Local Government Act 2009**

Reprinted as in force on 1 July 2009

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Reprint No. 0B

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Minor editorial changes allowed under the provisions of the Reprints Act 1992 mentioned in the following list have been made to—

- omit provisions that are no longer required (s 40)
- make all necessary consequential amendments (s 7(1)(k)).

This page is specific to this reprint. See previous reprint for information about earlier changes made under the Reprints Act 1992. A table of reprints is included in the endnotes.

#### Also see endnotes for information about—

- when provisions commenced
- editorial changes made in earlier reprint.

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#### Queensland

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#### **Local Government Act 2009**

[reprinted as in force on 1 July 2009]

# An Act to provide a system of local government in Queensland, and for related purposes

Editor's note—

This Act (other than sections 1–2, schedule1, amendments 20–21 of the *Local Government Act 1993* and chapter 9, part 1) had not commenced on or before the reprint date.

### Chapter 1 Preliminary

#### 1 Short title

This Act may be cited as the Local Government Act 2009.

#### 2 Commencement

- (1) Amendments 20 and 21 of the *Local Government Act 1993* in schedule 1 commence on assent.
- (2) The following provisions commence immediately before the repeal of the *Local Government Act 1993* under section 288—
  - (a) section 284;
  - (b) the remaining amendments of the *Local Government Act* 1993 in schedule 1:
  - (c) schedule 2.
- (3) Chapter 9, part 1 commences on 1 July 2009.
- (4) The remaining provisions of the Act commence on a day to be fixed by proclamation.

#### 3 Purpose of this Act

The purpose of this Act is to provide for—

- (a) the way in which a local government is constituted and the nature and extent of its responsibilities and powers; and
- (b) a system of local government in Queensland that is accountable, effective, efficient and sustainable.

Note—

The system of local government consists of a number of local governments. See the Constitution of Queensland 2001, section 70 (System of local government).

#### 4 Local government principles underpin this Act

- (1) To ensure the system of local government is accountable, effective, efficient and sustainable, Parliament requires—
  - (a) anyone who is performing a responsibility under this Act to do so in accordance with the local government principles; and
  - (b) any action that is taken under this Act to be taken in a way that—
    - (i) is consistent with the local government principles; and
    - (ii) provides results that are consistent with the local government principles, in as far as the results are within the control of the person who is taking the action.

#### (2) The local government principles are—

- (a) transparent and effective processes, and decision-making in the public interest; and
- (b) sustainable development and management of assets and infrastructure, and delivery of effective services; and
- (c) democratic representation, social inclusion and meaningful community engagement; and

- (d) good governance of, and by, local government; and
- (e) ethical and legal behaviour of councillors and local government employees.

#### 5 How this Act applies to the Brisbane City Council

- (1) The Brisbane City Council is a local government under this Act.
- (2) However, this Act applies to the Brisbane City Council, with any necessary changes, only to the extent that this Act provides for a matter that the City of Brisbane Act 1924 does not provide for.
- (3) For that purpose, a reference in this Act, that is set out in column 1 of schedule 3, is taken to be a reference to the corresponding words in the City of Brisbane Act 1924, that is set out in column 2 of schedule 3.

#### 6 Definitions

The dictionary in schedule 4 defines particular words used in this Act.

### Chapter 2 Local governments

# Part 1 Local governments and their constitution, responsibilities and powers

#### 7 What this part is about

This part explains—

(a) what a local government is; and

- (b) what a local government area is; and
- (c) who constitutes a local government; and
- (d) the responsibilities and powers of a local government, its councillors and its employees.

# 8 Local government's responsibility for local government areas

(1) A **local government** is an elected body that is responsible for the good rule and local government of a part of Queensland.

Note—

This is provided for in the Constitution of Queensland 2001, section 71 (Requirements for a local government).

- (2) A part of Queensland that is governed by a local government is called a **local government area**.
- (3) A local government area may be divided into areas called divisions.
- (4) A regulation may—
  - (a) describe the boundaries of a local government area; or
  - (b) describe the boundaries of any divisions; or
  - (c) fix the number of councillors for a local government and any divisions of the local government area; or
  - (d) name a local government area; or
  - (e) classify a local government area as a city, town, shire or region.

#### 9 Powers of local governments generally

(1) A local government has the power to do anything that is necessary or convenient for the good rule and local government of its local government area.

Note—

Also, see section 262 (Powers in support of responsibilities) for more information about powers.

- (2) However, a local government can only do something that the State can validly do.
- (3) When exercising a power, a local government may take account of Aboriginal tradition and Island custom.
- (4) A local government may exercise its powers—
  - (a) inside the local government area; or
  - (b) outside the local government area (including outside Oueensland)—
    - (i) with the written approval of the Minister; or
    - (ii) as provided in section 10(5).
- (5) When a local government is exercising a power in a place that is outside its local government area, the local government has the same jurisdiction in the place as if the place were inside its local government area.

## 10 Power includes power to conduct joint government activities

- (1) A local government may exercise its powers by cooperating with 1 or more other local, State or Commonwealth governments to conduct a joint government activity.
- (2) A **joint government activity** includes providing a service, or operating a facility, that involves the other governments.
- (3) The cooperation with another government may take any form, including for example—
  - (a) entering into an agreement; or
  - (b) creating a joint local government entity, or joint government entity, to oversee the joint government activity.

(4) A joint government activity may be set up for more than 1 purpose.

Example—

Three local governments may create a joint local government entity to manage an aerodrome that services each of their local government areas, and may also enter into an agreement to sell water in bulk to 1 of the local governments.

- (5) A local government may exercise a power in another government's area for the purposes of a joint government activity, in the way agreed by the governments.
- (6) However, if the power is to be exercised under a local law, the local law must expressly state that it applies to the other government's area.

Note-

See section 29 for more information about making local laws.

#### 11 Who a local government is constituted by

- (1) Usually, a local government is constituted by the councillors who are elected or appointed to the local government under this Act or the Local Government Electoral Act.
- (2) However—
  - (a) if all of the councillors have been dismissed under section 123 and an interim administrator is appointed—the local government is constituted by the interim administrator; or
  - (b) if there are no councillors for any other reason—the local government is constituted by its chief executive officer.

#### 12 Responsibilities of councillors

(1) A councillor must represent the current and future interests of the residents of the local government area.

- (2) All councillors of a local government have the same responsibilities, but the mayor has some extra responsibilities.
- (3) All councillors have the following responsibilities—
  - (a) ensuring the local government—
    - (i) discharges its responsibilities under this Act; and
    - (ii) achieves its corporate and community plans; and
    - (iii) complies with all laws that apply to local governments;
  - (b) providing high quality leadership to the local government and the community;
  - (c) participating in council meetings, policy development, and decision making, for the benefit of the local government area;
  - (d) being accountable to the community for the local government's performance;
  - (e) complying with the Queensland Contact with Lobbyists Code.
- (4) The mayor has the following extra responsibilities—
  - (a) leading and managing meetings of the local government at which the mayor is the chairperson, including managing the conduct of the participants at the meetings;
  - (b) proposing the adoption of the local government's budget;
  - (c) liaising with the chief executive officer on behalf of the other councillors;
  - (d) leading, managing, and providing strategic direction to, the chief executive officer in order to achieve the high quality administration of the local government;
  - (e) directing the chief executive officer, in accordance with the local government's policies;

- (f) conducting a performance appraisal of the chief executive officer, at least annually, in the way that is decided by the local government (including as a member of a committee, for example);
- (g) ensuring that the local government promptly provides the Minister with the information about the local government area, or the local government, that is requested by the Minister;
- (h) being a member of each standing committee of the local government;
- (i) representing the local government at ceremonial or civic functions.
- (5) A councillor who is not the mayor may perform the mayor's extra responsibilities only if the mayor delegates the responsibility to the councillor.
- (6) When performing a responsibility, a councillor must serve the overall public interest of the whole local government area.

#### 13 Responsibilities of local government employees

- (1) All employees of a local government have the same responsibilities, but the chief executive officer has some extra responsibilities.
- (2) All employees have the following responsibilities—
  - (a) implementing the policies and priorities of the local government in a way that promotes—
    - (i) the effective, efficient and economical management of public resources; and
    - (ii) excellence in service delivery; and
    - (iii) continual improvement;
  - (b) carrying out their duties in a way that ensures the local government—
    - (i) discharges its responsibilities under this Act; and

- (ii) complies with all laws that apply to local governments; and
- (iii) achieves its corporate and community plans;
- (c) providing sound and impartial advice to the local government;
- (d) carrying out their duties impartially and with integrity;
- (e) ensuring the employee's personal conduct does not reflect adversely on the reputation of the local government;
- (f) improving all aspects of the employee's work performance;
- (g) observing all laws relating to their employment;
- (h) observing the ethics principles under the Public Sector Ethics Act 1994, section 4;
- (i) complying with a code of conduct under the Public Sector Ethics Act 1994 (including the Queensland Contact with Lobbyists Code, for example).
- (3) The chief executive officer has the following extra responsibilities—
  - (a) managing the local government in a way that promotes—
    - (i) the effective, efficient and economical management of public resources; and
    - (ii) excellence in service delivery; and
    - (iii) continual improvement;
  - (b) managing the other local government employees through management practices that—
    - (i) promote equal employment opportunities; and
    - (ii) are responsive to the local government's policies and priorities;

- (c) establishing and implementing goals and practices in accordance with the policies and priorities of the local government;
- (d) establishing and implementing practices about access and equity to ensure that members of the community have access to—
  - (i) local government programs; and
  - (ii) appropriate avenues for reviewing local government decisions;
- (e) keeping a record, and giving the local government access to a record, of all directions that the mayor gives to the chief executive officer.

# Part 2 Divisions of local government areas

#### 14 What this part is about

This part is about the number of electors that are to be in each division of a local government area, to ensure democratic representation.

#### 15 Division of local government areas

- (1) Each division of a local government area must have a reasonable proportion of electors.
- (2) A reasonable proportion of electors is the number of electors that is worked out by dividing the total number of electors in the local government area (as nearly as can be found out) by the number of councillors (other than the mayor), plus or minus—

- (a) for a local government area with more than 10000 electors—10%; or
- (b) for any other local government area—20%.

#### Examples—

- 1 If the total number of electors in the local government area is 15000, and the number of councillors (other than the mayor) is 5, the reasonable proportion of electors is 3000 (i.e. 15000 divided by 5) plus or minus 10%, i.e. between 2700 and 3300 electors.
- 2 If the total number of electors in the local government area is 5000, and the number of councillors (other than the mayor) is 5, the reasonable proportion of electors is 1000 (i.e. 5000 divided by 5) plus or minus 20%, i.e. between 800 and 1200 electors.
- (3) When changing the divisions of a local government area, the reasonable proportion of electors must be worked out as near as practicable to the time when the change is to happen.

#### 16 Review of divisions of local government areas

- (1) The local government must review whether each of its divisions has a reasonable proportion of electors, no later than 2 years before the year of the quadrennial elections for local governments.
- (2) The local government must give the electoral commissioner and the Minister written notice of the results of the review.

# Part 3 Changing a local government area, name or representation

#### Division 1 Introduction

#### 17 What this part is about

(1) This part is about making a local government change.

#### (2) A local government change is a change of—

- (a) the boundaries of a local government area; or
- (b) any divisions of a local government area, other than the city of Brisbane; or
- (c) the number of councillors for a local government; or
- (d) the name of a local government area; or
- (e) the classification of a local government area (from a town to a city, for example).
- (3) In summary, the process for making a local government change is as follows—
  - assessment—the change commission assesses whether a proposed local government change is in the public interest
  - implementation—the Governor in Council implements the local government change under a regulation.
- (4) The **change commission**, which conducts the assessment phase of the process, is an independent body that is created under this Act.

Note-

*See division 3 for the creation of the change commission.* 

#### Division 2 The process for change

#### 18 Who may start the change process

- (1) Only the Minister may apply to the change commission to assess whether to alter a local government change that was made under the 2007 reform process.
- (2) The **2007 reform process** is the reform process that was implemented under—
  - (a) the Local Government Reform Implementation Act 2007; or

- (b) the Local Government and Other Legislation (Indigenous Regional Councils) Amendment Act 2007.
- (3) For any other local government change—
  - (a) a local government; or
  - (b) the Minister; or
  - (c) the electoral commission;

may apply to the change commission to assess whether the change should be made.

#### 19 Assessment

- (1) The change commission is responsible for assessing whether a proposed local government change is in the public interest.
- (2) In doing so, the change commission must consider—
  - (a) whether the proposed local government change is consistent with a Local Government Act; and
  - (b) the views of the Minister about the proposed local government change; and
  - (c) any other matters prescribed under a regulation.
- (3) The change commission may conduct its assessment in any way that it considers appropriate.
- (4) However, as a minimum, the change commission must—
  - (a) ask for submissions from any local government that would be affected by the proposed local government change; and
  - (b) hold a public hearing (in the way set out in chapter 7, part 1) to ask the public for its views about the proposed local government change.
- (5) The change commission must let the public know the results of its assessment and the reasons for the results, by publishing notice of the results—

- (a) in a newspaper that is circulating generally in the local government area; and
- (b) in the gazette; and
- (c) on the electoral commission's website.
- (6) The change commission must also give the results of its assessment to the Minister.
- (7) The change commission may recommend that the Governor in Council implement the change commission's assessment.

#### 20 Implementation

- (1) The Governor in Council may implement the change commission's recommendation under a regulation.
- (2) The regulation may provide for anything that is necessary or convenient to facilitate the implementation of the local government change.
- (3) For example, the regulation may provide for—
  - (a) holding, postponing or cancelling a local government election; or
  - (b) the transfer of assets and liabilities from a local government to another local government.
- (4) A local government is not liable to pay a State tax in relation to a transfer or other arrangement made to implement a local government change.
- (5) A **State tax** is a tax, charge, fee or levy imposed under an Act, other than a duty under the Duties Act 2001.

#### 21 Decisions under this division are not subject to appeal

A decision of the change commission under this division is not subject to appeal.

Note-

See section 244 for more information.

#### 22 Change commission is established

- (1) The Local Government Change Commission (the change commission) is established.
- (2) The change commission is made up of—
  - (a) the electoral commissioner; or
  - (b) any combination of the following persons that the electoral commissioner nominates—
    - (i) the electoral commissioner;
    - (ii) the deputy electoral commissioner;
    - (iii) a casual commissioner.

#### 23 Casual commissioners

- (1) The Governor in Council may appoint the number of casual commissioners that the Governor in Council considers appropriate.
- (2) The Governor in Council must appoint a qualified person to be a casual commissioner.
- (3) A person is qualified to be a casual commissioner if the person—
  - (*a*) *has*
    - (i) extensive knowledge of and experience in local government, public administration, law, public finance or community affairs; or
    - (ii) other qualifications and experience that the Governor in Council considers appropriate; but
  - (b) is not—
    - (i) a member of an Australian Parliament; or

- (ii) a nominee for election as a member of an Australian Parliament; or
- (iii) a councillor; or
- (iv) a nominee for election as a councillor; or
- (v) a person who has accepted an appointment as a councillor; or
- (vi) a member of a political party; or
- (vii) a person who has a conviction for an indictable offence that is not an expired conviction.
- (4) A casual commissioner may be appointed for a term of not longer than 3 years.
- (5) A casual commissioner holds office on the conditions (including about fees and allowances, for example) that the Governor in Council decides.
- (6) A casual commissioner may resign by a signed notice of resignation given to the department's chief executive.

#### 24 Conflict of interests

- (1) This section applies if—
  - (a) a person on the change commission has a direct or indirect financial interest in a matter being considered, or about to be considered, by the change commission; and
  - (b) the interest could conflict with the proper performance of the person's responsibilities for the matter.
- (2) The person must not take part, or take any further part, in the consideration of the matter.
  - Maximum penalty—35 penalty units.
- (3) As soon as practicable after the person becomes aware that this section applies to the matter, the person must—

- (a) if the person is the electoral commissioner—direct the deputy electoral commissioner to constitute the change commission in the electoral commissioner's place; or
- (b) otherwise—inform the electoral commissioner. *Maximum penalty—35 penalty units.*
- (4) If subsection (3)(b) applies, the electoral commissioner must take the person's place.

#### 25 Annual report of change commission

- (1) The electoral commissioner must prepare a report about the change commission's operations during each financial year.
- (2) The electoral commissioner must give a copy of the report to the Minister, before the end of the first October after the financial year.
- (3) The Minister must table a copy of the report in the Legislative Assembly, within 7 sitting days after receiving the report.
- (4) The electoral commissioner must include the report in the annual report of the electoral commission (that is prepared under the Electoral Act, section 19).
- (5) The electoral commissioner must ensure that the public can inspect copies of the report—
  - (a) at the electoral commission's office in Brisbane; and
  - (b) on the electoral commission's website.

# Chapter 3 The business of local governments

#### Part 1 Local laws

#### Division 1 Introduction

#### 26 What this part is about

- (1) This part is about local laws.
- (2) A local law is a law made by a local government.
- (3) Unless there is a contrary intention, a reference in this Act to a local law includes a reference to—
  - (a) an interim local law; and
  - (b) a subordinate local law; and
  - (c) a local law that is an adopted model local law.
- (4) An **interim local law** is a local law that has effect for 6 months or less.
- (5) A **subordinate local law** is a local law that—
  - (a) is made under a power contained in a local law; and
  - (b) provides for the detailed implementation of the broader principles contained in the local law.
- (6) A subordinate local law is called that because it is subordinate to the local law under which it is made, so that if there is any inconsistency between the subordinate local law and the local law, the local law prevails to the extent of the inconsistency.
- (7) The Minister may approve, by gazette notice, a local law as being suitable for adoption by all local governments.
- (8) This type of local law is a model local law.

#### 27 Interaction with State laws

If there is any inconsistency between a local law and a law made by the State, the law made by the State prevails to the extent of the inconsistency.

# Division 2 Making, recording and reviewing local laws

#### 28 Power to make a local law

- (1) A local government may make and enforce any local law that is necessary or convenient for the good rule and local government of its local government area.
- (2) However, a local government must not make a local law—
  - (a) that sets a penalty of more than 850 penalty units for each conviction of failing to comply with a local law, including each conviction when there is more than 1 conviction for a continuing offence or repeat offence; or
  - (b) that purports to stop a local law being amended or repealed in the future; or
  - (c) about a subject that is prohibited under division 3.

#### 29 Local law making process

- (1) Each local government may decide its own process for making a local law.
- (2) However, the process must be consistent with this section.
- (3) The local government must consult with relevant government entities about the overall State interest in a proposed local law before it makes the local law, unless the local law is—
  - (a) an interim local law; or
  - (b) a local law that is an adopted model local law; or
  - (c) a subordinate local law.

- (4) The local government must let the public know that a local law has been made, by publishing a notice of making the local law—
  - (a) in a newspaper that is circulating generally in the local government area; and
  - (b) in the gazette; and
  - (c) on the local government's website.
- (5) The notice must be published within 1 month after the day when the local government made the resolution to make the local law.
- (6) The notice must state—
  - (a) the name of the local government; and
  - (b) the date when the local government made the resolution to make the local law; and
  - (c) the name of the local law; and
  - (d) the name of any existing local law that was amended or repealed by the new local law; and
  - (e) if the local law is an adopted model local law—that fact; and
  - (f) if the local law is an interim local law—that fact, and the date on which the interim local law expires; and
  - (g) if the local law is a subordinate local law—the name of the local law that authorises the subordinate local law to be made; and
  - (h) the purpose and general effect of the local law; and
  - (i) if the local law contains an anti-competitive provision—that fact; and
  - (j) that a copy of the local law may be—
    - (i) inspected and purchased at the local government's public office; and
    - (ii) inspected at the department's State office.

- (7) As soon as practicable after the notice is published in the gazette, the local government must ensure that a copy of the local law may be inspected and purchased at the local government's public office.
- (8) A copy of a local law must cost no more than the cost to the local government of making the copy available for purchase.
- (9) Within 7 days after the notice is published in the gazette, the local government must give the Minister—
  - (a) a copy of the notice; and
  - (b) a copy of the local law; and
  - (c) a drafting certificate for the local law.

Note—

See section 121 for the powers of the Minister in relation to a local law that is not made according to this section.

#### 30 Expiry of interim local law revives previous law

- (1) This section applies if—
  - (a) an interim local law amends or repeals a local law; and
  - (b) the interim local law expires; and
  - (c) the interim local law is not made (either with or without change) as a local law.
- (2) When the interim local law expires—
  - (a) the local law is revived in its previous form; and
  - (b) any subordinate local law or provision of a subordinate local law, that stopped having effect because the local law was amended or repealed, is revived in its previous form.
- (3) The **previous form** of a local law, subordinate local law, or provision of a subordinate local law is the form it was in immediately before the interim local law commenced.

- (4) This section does not affect anything that was done or suffered under the interim local law before it expired.
- (5) This section applies despite the Acts Interpretation Act 1954, section 19.

#### 31 Local law register

- (1) A local government must keep a register of its local laws, in the way that is required under a regulation.
- (2) The public may inspect the register at the local government's public office.

#### 32 Consolidated versions of local laws

- (1) A local government may prepare and adopt a consolidated version of a local law.
- (2) A consolidated version of a local law is a document that accurately combines a local government's local law, as it was originally made, with all the amendments made to the local law since the local law was originally made.
- (3) When the local government adopts the consolidated version of the local law, the consolidated version is taken to be the local law, in the absence of evidence to the contrary.
- (4) Within 7 days after the local government adopts the consolidated version of the local law, the local government must give a copy of the consolidated version to the Minister.

#### 33 Regular review of local laws

A local government must regularly review the provisions of its local laws (including anti-competitive provisions, for example) with a view to ensuring the local laws are relevant to the public interest.

#### Division 3 Local laws that can not be made

#### 34 What this division is about

This division specifies the subjects that a local government must not make a local law about.

#### 35 Network connections

- (1) A local government must not make a local law that regulates network connections.
- (2) A network connection is an installation that has the sole purpose of connecting a home or other structure to an existing telecommunications network.
- (3) A local law, to the extent that it is contrary to this section, has no effect.

#### 36 Election advertising

- (1) A local government must not make a local law that—
  - (a) prohibits or regulates the distribution of how-to-vote cards; or
  - (b) prohibits the placement of election signs or posters.
- (2) A how-to-vote card includes a how-to-vote card under the Electoral Act or Local Government Electoral Act.
- (3) An election sign or poster is a sign or poster that is able, or is intended, to—
  - (a) influence a person about voting at any government election; or
  - (b) affect the result of any government election.
- (4) A government election is an election for a local, State or Commonwealth government.
- (5) A local law, to the extent that it is contrary to this section, has no effect.

#### 37 Development processes

- (1) A local government must not make a local law that establishes an alternative development process.
- (2) An alternative development process is a process that is similar to or duplicates all or part of a process in the Planning Act, chapter 3.
- (3) However, if a local law already contains a provision that establishes an alternative development process, the local government—
  - (a) may repeal the provision at any time; and
  - (b) may amend the provision until a new planning scheme comes into effect in the local government area.
- (4) A **planning scheme** is a planning scheme, other than a transitional planning scheme, under the Planning Act.
- (5) This section does not apply to a local law about—
  - (a) advertising devices; or
  - (b) gates and grids; or
  - (c) levees; or
  - (d) roadside dining;

until the local government decides (under the Planning Act, schedule 1, section 1) to prepare its next IPA planning scheme.

(6) A local law, to the extent that it is contrary to this section, has no effect.

## 38 Anti-competitive provisions

- (1) A local government must not make a local law that contains an anti-competitive provision unless the local government has complied with the procedures prescribed under a regulation for the review of anti-competitive provisions.
- (2) A local law, to the extent that it is contrary to this section, has no effect.

# Part 2 Business enterprises and activities

# Division 1 Beneficial enterprises

#### 39 What this division is about

- (1) This division is about beneficial enterprises that are conducted by a local government.
- (2) This division does not apply to a business unit of a local government.
- (3) A beneficial enterprise is an enterprise that a local government considers is directed to benefiting, and can reasonably be expected to benefit, the whole or part of its local government area.
- (4) A local government is **conducting** a beneficial enterprise if the local government is engaging in, or helping, the beneficial enterprise.

## 40 Conducting beneficial enterprises

- (1) This section applies if a local government wants to conduct a beneficial enterprise.
- (2) The local government must pass a resolution to conduct the beneficial enterprise.
- (3) When conducting the beneficial enterprise, the local government must—
  - (a) apply sound financial principles; and
  - (b) comply with the Local Government Acts.
- (4) In order to conduct the beneficial enterprise, the local government may—
  - (a) commercially exploit the local government's tangible or intangible property rights; or

- (b) participate with an association, other than by—
  - (i) participating with an unlimited corporation; or
  - (ii) being an unlimited partner of a partnership; or
  - (iii) entering into an agreement that does not limit the liability of the local government, as between the parties, to the amount committed by the local government under the agreement; or
  - (iv) borrowing, or guaranteeing a borrowing.
- (5) A local government **participates** with an association if the local government—
  - (a) forms, or takes part in forming, an association; or
  - (b) becomes a member of an association; or
  - (c) takes part in the management of an association; or
  - (d) acquires or disposes of shares, debentures or securities of an association.
- (6) An association is—
  - (a) a partnership; or
  - (b) an unlisted corporation; or
  - (c) another association of persons that is not a corporation.
- (7) An unlisted corporation is a corporation that is limited by shares but is not listed on a stock exchange.

# 41 Register of beneficial enterprises

- (1) A local government must establish a register that includes a record, for each beneficial enterprise that it conducts, of—
  - (a) particulars of the purpose to be achieved by conducting the beneficial enterprise; and
  - (b) the identity of any entity with which the local government has conducted a beneficial enterprise; and

- (c) the amount of money, or the market value of property, that the local government has committed to a beneficial enterprise, as at the date that the property was committed.
- (2) The public may inspect the register at the local government's public office.
- (3) The local government must give the department's chief executive and the auditor-general written notice of—
  - (a) the establishment of the register as soon as practicable after it is established; and
  - (b) the making of each entry in the register as soon as practicable after the entry is made.

# 42 Planning for a beneficial enterprise with the private sector

- (1) This section applies if a local government plans to invest in a beneficial enterprise that is to be conducted with the private sector.
- (2) The local government must identify the amount that is to be invested, as a capital expenditure, in the local government's budget.
- (3) If the local government does not commit that amount to the beneficial enterprise in the financial year of that budget, the amount may be carried forward to the next financial year for the beneficial enterprise.
- (4) Any amount that is carried forward must be held in a reserve established by the local government in its operating fund, until the amount is lawfully applied.
- (5) A regulation may prescribe the maximum number of years that an amount can be carried forward.
- (6) A local government must get the approval of the department's chief executive before the local government may—

- (a) invest in a beneficial enterprise when the local government has not identified the amount of the investment as a capital expenditure in its budget; or
- (b) invest in a beneficial enterprise an amount prescribed under a regulation.
- (7) If the department's chief executive does not give the local government written notice of his or her decision about the approval, within 30 days after the approval is sought, the department's chief executive is taken to have refused the approval on the 31st day after the approval was sought.
- (8) If a local government fails to comply with this section, the department's chief executive may—
  - (a) publish notice of the failure in a newspaper that is circulating generally in the local government area; or
  - (b) direct the local government to publish notice of the failure on the local government's website.

# Division 2 Business reform, including competitive neutrality

#### 43 What this division is about

- (1) This division is about the application of the National Competition Policy Agreements in relation to the significant business activities of a local government.
- (2) This includes the application of the competitive neutrality principle if, in the circumstances, the public benefit (in terms of service quality and cost) outweighs the costs of implementation.
- (3) Under the **competitive neutrality principle**, an entity that is conducting a business activity in competition with the private sector should not enjoy a net advantage over competitors only because the entity is in the public sector.

- (4) A significant business activity is a business activity of a local government that—
  - (a) is conducted in competition, or potential competition, with the private sector (including off-street parking, quarries, sporting facilities, for example); and
  - (b) meets the threshold prescribed under a regulation.
- (5) However, a **significant business activity** does not include a business activity that is—
  - (a) a building certifying activity; or
  - (b) a roads activity; or
  - (c) related to the provision of library services.

Note—

A building certifying activity or roads activity is dealt with under section 47.

## 44 Ways to apply the competitive neutrality principle

- (1) The competitive neutrality principle may be applied by—
  - (a) commercialisation of a significant business activity; or
  - (b) corporatisation of a significant business activity; or
  - (c) full cost pricing of a significant business activity.
- (2) **Commercialisation** involves creating a new business unit, that is part of the local government, to conduct the significant business activity on a commercial basis.
- (3) **Corporatisation** involves creating a new corporate entity, that is not part of the local government but is directly or indirectly owned by the local government, to conduct the significant business activity on a commercial basis.
- (4) **Full cost pricing** involves pricing the significant business activity on a commercial basis, but without creating a new business unit or new corporate entity.
- (5) A regulation may provide for—

- (a) matters relating to corporatisation, commercialisation or full cost pricing; or
- (b) any other matter relating to the application of the competitive neutrality principle to the significant business activities of a local government.

#### 45 Identifying significant business activities

A local government's annual report for each financial year must—

- (a) contain a list of all the business activities that the local government conducted during the financial year; and
- (b) identify the business activities that are significant business activities; and
- (c) state whether or not the code of competitive conduct was applied to the significant business activities, and if the code was not applied, the reason why it was not applied; and

Note-

See section 47 for more information on the code of competitive conduct.

(d) state whether any of the significant business activities were not conducted in the preceding financial year, i.e. whether there are any new significant business activities.

#### 46 Assessing public benefit

- (1) This section applies to a new significant business activity that is identified in the annual report of a local government.
- (2) The local government must conduct a public benefit assessment of the new significant business activity.
- (3) A public benefit assessment is an assessment of whether the benefit to the public (in terms of service quality and cost) of applying the competitive neutrality principle in relation to a

- significant business activity outweighs the costs of applying the competitive neutrality principle.
- (4) The local government must conduct the public benefit assessment before the end of the financial year in which the significant business activity is first identified in the annual report.
- (5) The local government must prepare a report on the public benefit assessment that contains its recommendations about the application of the competitive neutrality principle in relation to the significant business activity.
- (6) At a meeting of the local government, the local government must—
  - (a) consider the report; and
  - (b) decide, by resolution, whether or not to apply the competitive neutrality principle in relation to the significant business activity.
- (7) Any resolution that the competitive neutrality principle should not be applied must include a statement of the reasons why it should not be applied.
- (8) The local government must give the Minister a copy of—
  - (a) the report; and
  - (b) all resolutions made in relation to the report.
- (9) If the local government decides not to apply the competitive neutrality principle in relation to the significant business activity, the local government must, within 3 years after making the decision, repeat the process in this section.
- (10) Subsection (9) also applies to a decision that was made before the commencement of this section.

## 47 Code of competitive conduct

(1) This section is about the code of competitive conduct.

- (2) The **code of competitive conduct** is the code of competitive conduct prescribed under a regulation.
- (3) A local government must apply the code of competitive conduct to the conduct of the following business activities of the local government—
  - (a) a building certifying activity;
  - (b) a roads activity, other than a roads activity for which business is conducted only through a sole supplier arrangement.
- (4) A building certifying activity is a business activity that—
  - (a) involves performing building certifying functions (within the meaning of the Building Act, section 8); and
  - (b) is prescribed under a regulation.
- (5) A **roads activity** is a business activity (other than a business activity prescribed under a regulation) that involves—
  - (a) constructing or maintaining a State-controlled road, that the State put out to competitive tender; or
  - (b) submitting a competitive tender in relation to—
    - (i) constructing or maintaining a road in the local government area, that the local government put out to competitive tender; or
    - (ii) constructing or maintaining a road in another local government area, that the other local government put out to competitive tender.
- (6) The local government must start to apply the code of competitive conduct—
  - (a) for a building certifying activity—from the start of the financial year after the financial year in which the building certifying activity is first conducted; or
  - (b) for a roads activity—from when the roads activity is first conducted.

(7) A local government must decide each financial year, by resolution, whether or not to apply the code of competitive conduct to any other business activities.

#### 48 Competitive neutrality complaints

- (1) A local government must adopt a process for resolving competitive neutrality complaints.
- (2) A competitive neutrality complaint is a complaint that—
  - (a) relates to the failure of a local government to conduct a business activity in accordance with the competitive neutrality principle; and
  - (b) is made by an affected person.
- (3) An affected person is—
  - (a) a person who—
    - (i) competes with the local government in relation to the business activity; and
    - (ii) claims to be adversely affected by a competitive advantage that the person alleges is enjoyed by the local government; or
  - (b) a person who—
    - (i) wants to compete with the local government in relation to the business activity; and
    - (ii) claims to be hindered from doing so by a competitive advantage that the person alleges is enjoyed by the local government.
- (4) A regulation may provide for the process for resolving competitive neutrality complaints.

# Division 3 Responsibilities and liabilities of employees of corporate entities

#### 49 Director's duty to disclose interest in a matter

- (1) This section applies if a director on the board of directors of a corporate entity has a direct or indirect interest in a matter that is being considered, or about to be considered, by the board of directors.
- (2) The director must immediately disclose the nature of the interest to a meeting of the board of directors.
  - Maximum penalty—200 penalty units.
- (3) The disclosure must be recorded in the minutes of the meeting of the board of directors.
- (4) If the director's interest is a material personal interest, the director must not—
  - (a) vote on the matter; or
  - (b) vote on a proposed resolution under subsection (5) in relation to the matter (a **related resolution**), whether in relation to the director or another director; or
  - (c) be present while the matter, or a related resolution, is being considered by the board of directors; or
  - (d) otherwise take part in any decision of the board of directors in relation to the matter or a related resolution.

Maximum penalty—100 penalty units.

- (5) Subsection (4) does not apply to a matter if the board of directors has, at any time, passed a resolution that—
  - (a) states the director, the interest and the matter; and
  - (b) states that the directors voting for the resolution are satisfied that the interest should not disqualify the director from considering or voting on the matter.

- (6) There is a quorum at the meeting only if there are at least 2 directors present who are entitled to vote on any motion that may be moved in relation to the matter.
- (7) If there is no quorum, the corporate entity's shareholder may deal with the matter by signing a consent to a proposed resolution.

#### 50 Obligations of a corporate entity's employees

- (1) This section applies to an employee of a corporate entity in the exercise of the powers, or discharge of the responsibilities, of an employee of the corporate entity.
- (2) The employee must exercise the degree of care and diligence that a reasonable person in a like position in another corporate entity would exercise in the circumstances.
  - Maximum penalty—100 penalty units.
- (3) When deciding the degree of care and diligence that a reasonable person in a like position in another corporate entity would exercise in the circumstances, regard must be had to—
  - (a) all relevant matters, including for example—
    - (i) the corporate entity's obligations; and
    - (ii) any directions or approvals given to the corporate entity by its shareholder; and
  - (b) any matter prescribed under a regulation.
- (4) This section—
  - (a) applies in addition to, and does not limit, any rule of law relating to the duty or liability of a person because of the person's office in the corporate entity; and
  - (b) does not prevent civil proceedings being started for a breach of the duty or liability.

# 51 Corporate entity must not insure against certain liabilities of employees

- (1) A corporate entity must not—
  - (a) enter into a liability insurance contract; or
  - (b) pay, or agree to pay, a premium in relation to a liability insurance contract.
- (2) A **liability insurance contract** is a contract to insure an employee of a corporate entity against any liability that arises out of a wilful breach of duty in relation to the corporate entity (including a contravention of section 50, for example).
- (3) However, a **liability insurance contract** does not include a contract to insure an employee of a corporate entity against any costs and expenses that the employee incurs in defending proceedings for a wilful breach of duty in relation to the corporate entity.
- (4) **Pay a premium** includes pay a premium indirectly through 1 or more interposed entities.
- (5) An **employee of a corporate entity** includes a person who was an employee of a corporate entity.
- (6) Any liability insurance contract that the corporate entity enters into is void.

#### When a corporate entity is not to indemnify employees

- (1) This section applies to—
  - (a) a person who is an employee of a corporate entity; and
  - (b) a person who was an employee of a corporate entity.
- (2) The corporate entity must not exempt the person from a liability incurred as an employee.
- (3) However, with the prior approval of the corporate entity's shareholder, the corporate entity may indemnify the person against—
  - (a) a civil liability, other than a civil liability—

- (i) to the corporate entity or its subsidiary; or
- (ii) that arises out of conduct involving a lack of good faith; or
- (b) any costs and expenses incurred by the person—
  - (i) in successfully defending proceedings for the liability; or
  - (ii) in connection with an application in relation to a proceeding in which relief is granted to the person by a court.
- (4) **Indemnify** includes indemnify indirectly through 1 or more interposed entities.
- (5) A contract is void so far as it exempts or indemnifies an employee of a corporate entity in contravention of this section.

#### 53 Prohibition on loans to directors

- (1) A corporate entity must not, either directly or indirectly, make or guarantee a loan to—
  - (a) a director; or
  - (b) a director's spouse; or
  - (c) a relative of a director or a director's spouse;

unless the agreement for the loan or guarantee is entered into on the same terms as similar agreements are entered into by the corporate entity with members of the public.

- (2) Guarantee a loan includes provide a security in connection with the loan.
- (3) A director of the corporate entity who knowingly agrees to the loan or guarantee by the corporate entity in contravention of this section (whether or not in relation to the director) commits an offence.

Maximum penalty for subsection (3)—100 penalty units.

#### 54 Duty to prevent insolvent trading

- (1) This section applies if—
  - (a) immediately before a corporate entity incurs a debt, there are reasonable grounds to suspect—
    - (i) that the corporate entity will not be able to pay all its debts as and when they become payable; or
    - (ii) that, if the corporate entity incurs the debt, it will not be able to pay all its debts as and when they become payable; and
  - (b) the corporate entity is, or later becomes, unable to pay all its debts as and when they become payable.
- (2) The following persons commit an offence—
  - (a) a person who is a director of the corporate entity's board of directors when the debt is incurred;
  - (b) a person who takes part in the corporate entity's management when the debt is incurred.

Maximum penalty—100 penalty units or 1 year's imprisonment.

- (3) However, it is a defence for the person to prove—
  - (a) that the debt was incurred without the person's express or implied consent; or
  - (b) that, when the debt was incurred, the person did not have reasonable cause to suspect—
    - (i) that the corporate entity would not be able to pay all its debts as and when they became payable; or
    - (ii) that, if the corporate entity incurred the debt, it would not be able to pay all its debts as and when they became payable; or
  - (c) that the person took all reasonable steps to prevent the corporate entity from incurring the debt; or

- (d) for a director—that the person did not take part in the corporate entity's management at the time because of illness or another good reason.
- (4) If the person is found guilty of the offence, the Supreme Court or District Court may declare that the person is personally liable to pay a part of the corporate entity's debts that the court considers appropriate in the circumstances.
- (5) *Subsection* (4)—
  - (a) applies in addition to, and does not limit, any rule of law about the duty or liability of a person because of the person's office in the corporate entity; and
  - (b) does not prevent proceedings being instituted for a breach of the duty or liability.
- (6) However, subsection (4) does not affect any rights of a person to indemnity, subrogation or contribution.

# 55 Order for examination of persons concerned with corporate entities

- (1) This section applies if a local government or the Attorney-General believes, on reasonable grounds, that—
  - (a) a person may be able to give information about a corporate entity's management, administration or affairs; or
  - (b) a person who has been concerned, or taken part, in a corporate entity's management, administration or affairs has been, or may have been, guilty of fraud or malpractice in relation to the corporate entity.
- (2) *Malpractice* includes negligence, default, breach of trust or breach of duty.
- (3) The local government or Attorney-General may apply to the Supreme Court or District Court for an order for the person to be examined by the court about the corporate entity's management, administration or affairs.

- (4) However, a local government may only make an application in relation to its own corporate entity.
- (5) If a local government makes an application, the local government must advise the Attorney-General.
- (6) If the Attorney-General makes an application, the Attorney-General must advise the corporate entity's local government.
- (7) If the court is satisfied that it is reasonable and appropriate for the person to be examined, the court may order the person to attend before the court at a time and place fixed by the court for examination.
- (8) The person must—
  - (a) attend as required by the order, unless the person has a reasonable excuse; and
  - (b) continue to attend until excused by the court, unless the person has a reasonable excuse.
  - Maximum penalty—200 penalty units or 2 years imprisonment.
- (9) The examination must be held in public, unless the court considers it is desirable to hold the examination in private because of special circumstances.
- (10) The court may give directions about—
  - (a) the matters to be inquired into at the examination; and
  - (b) the procedures to be followed at the examination (including the persons who may be at the examination if the examination is to be held in private, for example).

# 56 Examination of persons concerned with corporate entities

(1) This section applies to a person who has been ordered, under section 55, to attend an examination.

- (2) The person must not fail to take an oath or make an affirmation at the examination.
  - Maximum penalty—200 penalty units or 2 years imprisonment.
- (3) The person must answer any question that the person is directed by the court to answer.
  - Maximum penalty—200 penalty units or 2 years imprisonment.
- (4) The person is not excused from answering a question because the answer might tend to incriminate the person or make the person liable to a penalty.
- (5) However, if the answer might in fact tend to incriminate the person or make the person liable to a penalty, the person's answer is not admissible in evidence against the person in proceedings for an offence or the imposition of a penalty, other than proceedings for an offence—
  - (a) against this section; or
  - (b) in relation to the falsity of the person's answer.
- (6) The person must not knowingly make a statement at the examination that is false or misleading in a material particular.
  - Maximum penalty—500 penalty units or 5 years imprisonment.
- (7) The court may—
  - (a) require the questions put to the person, and the answers given by the person, at the examination to be recorded in writing; and
  - (b) require the person to sign the record.
- (8) Subject to subsection (5), a written record of the examination that is signed by the person, or a transcript of the examination that is authenticated by the examiner's signature, may be used in evidence in proceedings against the person.

- (9) The person may be directed by the court (whether in the order or by a subsequent direction) to produce a document in the person's possession, or under the person's control, that is relevant to the matters about which the person is to be, or is being, examined.
- (10) The person must not contravene the direction, unless the person has a reasonable excuse.
  - Maximum penalty—200 penalty units or 2 years imprisonment.
- (11) If the court directs the person to produce a document and the person has a lien on the document, the production of the document does not prejudice the lien.
- (12) The person may, at the person's own expense, employ a lawyer, and the lawyer may put to the person questions that the court considers are just to enable the person to explain or qualify any answers given by the person.
- (13) The court may adjourn the examination from time to time.
- (14) The court may order the whole or any part of the costs that are incurred by the person to be paid by—
  - (a) if the application was made by the Attorney-General—the State; or
  - (b) if the application was made by a local government—the local government.

# 57 Relief from liability for malpractice

- (1) An employee of a corporate entity may apply to the Supreme Court or District Court for relief against any claim made against the employee for malpractice in relation to the corporate entity.
- (2) *Malpractice* includes negligence, default, breach of trust or breach of duty, but does not include fraud.
- (3) If the court considers—

- (a) that the employee has, or may have, been guilty of the malpractice; but
- (b) that the employee—
  - (i) acted honestly; and
  - (ii) should be excused for the malpractice, having regard to all the circumstances (including circumstances connected with the employee's appointment);

the court may relieve the employee (in whole or part) from liability for the malpractice, on the terms that the court considers appropriate.

- (4) If the court makes this decision in proceedings that are being tried with a jury, the court may—
  - (a) withdraw the case (in whole or part) from the jury; and
  - (b) direct that judgement be entered for the employee on the terms (as to costs or otherwise) that the court considers appropriate.
- (5) The court may make an order under this section even if proceedings have not yet been brought against the employee for malpractice.

#### 58 False or misleading information

- (1) This section applies to an employee of a corporate entity in the exercise of the powers, and the discharge of the responsibilities, of an employee of the corporate entity.
- (2) An employee of a corporate entity commits an offence if the employee gives information (either orally or in a document) about the corporate entity's affairs, that the employee knows is false or misleading in a material particular, to any of the following persons—
  - (a) another employee of the corporate entity;
  - (b) the corporate entity's shareholder;

- (c) the corporate entity's local government;
- (d) a councillor of the corporate entity's local government.

#### Maximum penalty—

- (a) if the offence was committed with an intent to defraud—500 penalty units or 5 years imprisonment; or
- (b) otherwise—100 penalty units.
- (3) However, the employee does not commit an offence in relation to information in a document if, when the employee gives the document to the other person—
  - (a) the employee tells the other person that the document is false or misleading, and in what respect the document is false or misleading; and
  - (b) if the employee has, or can reasonably obtain, the correct information—the employee gives the other person the correct information.

# Part 3 Roads and other infrastructure

#### Division 1 Roads

#### 59 What this division is about

- (1) This division is about roads.
- (2) A **road** is—
  - (a) an area of land that is dedicated to public use as a road; or
  - (b) an area of land that—
    - (i) is developed for, or has as 1 of its main uses, the driving or riding of motor vehicles; and

- (ii) is open to, or used by, the public; or
- (c) a footpath or bicycle path; or
- (d) a bridge, culvert, ferry, ford, punt, tunnel or viaduct.
- (3) However, a **road** does not include—
  - (a) a State-controlled road; or
  - (b) a public thoroughfare easement.

#### 60 Control of roads

- (1) A local government has control of all roads in its local government area.
- (2) This control includes being able to—
  - (a) survey and resurvey roads; and
  - (b) construct, maintain and improve roads; and
  - (c) approve the naming and numbering of private roads; and
  - (d) name and number other roads; and
  - (e) make a local law to regulate the use of roads, including—
    - (i) the movement of traffic on roads, subject to the Transport Operations (Road Use Management) Act 1995; and
    - (ii) the parking of vehicles on roads, subject to the Transport Operations (Road Use Management) Act 1995 (including the maximum time that a vehicle may be parked in a designated rest area that adjoins a road, for example); and
    - (iii) by imposing obligations on the owner of land that adjoins a road (including an obligation to fence the land to prevent animals going on the road, for example); and

- (f) make a local law to regulate the construction, maintenance and use of—
  - (i) public utilities along, in, over or under roads; and
  - (ii) ancillary works and encroachments along, in, over or under roads: and
- (g) realign a road in order to widen the road; and
- (h) acquire land for use as a road.

#### Notice of intention to acquire land to widen a road

- (1) If a local government wants to acquire land in order to widen a road, the local government must give the owner of the land a notice of intention to acquire land.
- (2) A notice of intention to acquire land informs the owner in general terms of this section and section 62.
- (3) However, a local government can not, without the consent of the Planning and Environment Court, serve notice of intention to acquire land on an owner of land after the owner has applied to the court—
  - (a) for approval to subdivide the land; or
  - (b) for approval, consent or permission—
    - (i) to erect or use a structure on the land; or
    - (ii) to use the land for any other purpose.
- (4) The court may consent to the notice of intention to acquire land being served only if the court is satisfied that the purpose of the notice is to enable the local government to make, in good faith, a reasonable widening of the road.
- (5) After a local government gives an owner a notice of intention to acquire land, the owner must not erect, place, re-erect, replace or repair any structure, or part of a structure, on the land without the local government's permission.

- (6) The local government must lodge a copy of a notice of intention to acquire land with the registrar of titles for registration on the instrument of title to the land.
- (7) The registrar of titles may register the notice of intention to acquire land even if the instrument of title is not produced.

#### 62 Compensation for a notice of intention to acquire land

- (1) This section applies to a person who is served with a notice of intention to acquire land, if the person would be entitled to claim compensation for the acquisition of land.
- (2) The person is entitled to compensation from the local government for injurious affection to the person's interest in the land because of the notice of intention to acquire land.
- (3) However, the compensation is not payable until—
  - (a) the land is sold for the first time after the notice of intention to acquire land was served; or
  - (b) after being served with the notice of intention to acquire land, the owner of the land offers the land for sale in good faith, but can not sell the land for a fair and reasonable price.
- (4) The compensation must be assessed in accordance with the following principles—
  - (a) the amount of compensation must represent the difference between—
    - (i) the market value of the interest in the land immediately after service of the notice of intention to acquire land; and
    - (ii) what would be the market value of the interest in the land, at that time, if the notice had not been served:
  - (b) any benefit that may accrue, because of the realignment of the road, to land adjacent to the land that is affected

- by the realignment of the road, and in which the claimant has an interest, must be taken into account;
- (c) the amount of compensation must not be increased because the land that is affected by the realignment of the road has, since the service of the notice of intention to acquire land, become or ceased to be separate from other land.
- (5) A claim for compensation must be made—
  - (a) within 3 years after the entitlement to compensation arose; and
  - (b) to the chief executive officer in the approved form.
- (6) The claim is taken to have been properly made when the claimant has given the local government all the information that the local government reasonably requires to decide the claim.
- (7) If, within 30 days after the claim is made, the local government has not given the claimant written notice of its decision on the claim, the local government is taken to have refused compensation on the 31st day after the claim is made.

#### 63 Appeal on a claim for compensation

- (1) A person who is aggrieved by the decision of a local government on a claim for compensation may appeal against the decision to the Planning and Environment Court.
- (2) The appeal must be started within 30 days after—
  - (a) notice of the decision is given to the claimant; or
  - (b) the decision is taken to have been made.
- (3) In order to award compensation, the Planning and Environment Court must be satisfied—
  - (a) if the land has been sold—
    - (i) the seller took reasonable steps to obtain a reasonable price for the land; and

- (ii) the seller sold the land in good faith; and
- (iii) the sale price is less than the seller might reasonably have expected to receive had there been no notice of intention to acquire land; or
- (b) if a local government refused the owner permission to erect, place, re-erect, replace or repair any structure, or part of a structure, on the land—the permission was applied for in good faith.

#### 64 Acquisition of land instead of compensation

- (1) After a notice of intention to acquire land is served, but before the land is sold, the local government may acquire the land instead of paying compensation for injurious affection.
- (2) If, after a notice of intention to acquire land is served, the land is cleared of all structures—
  - (a) the local government may acquire the land; and
  - (b) if required by the owner of the land, the local government must acquire the land.
- (3) The acquired land must be dedicated for public use as a road within 3 months after its acquisition.
- (4) Compensation for the acquisition of the land, if not agreed between the parties, must be assessed as at the date of the acquisition.

#### What is to happen if a realignment is not carried out

- (1) This section applies if a local government decides not to proceed with the realignment of a road or part of a road after giving a notice of intention to acquire land.
- (2) This section does not apply to a realignment of road that is necessary to comply with the requirements of a local government under a planning scheme in its application to particular developments in the local government area.

- (3) The local government must serve notice of its decision not to proceed on all owners of land who were served with a notice of intention to acquire land in connection with that road or part of that road.
- (4) With regard to any of the notices of intention to acquire land that were lodged with the registrar of titles in connection with that road or part of that road, the local government must—
  - (a) for any notice of intention to acquire land that has not been registered—withdraw the notice of intention to acquire land; and
  - (b) for any notice of intention to acquire land that has been registered—lodge with the registrar of titles for registration a notice of its decision not to proceed with the realignment of the road, or part of the road.
- (5) The notice of the local government's decision must inform the owners in general terms of this section and section 66.

## 66 Compensation if realignment not carried out

- (1) This section applies if—
  - (a) a local government decides not to proceed with the realignment of a road or part of a road after giving a notice of intention to acquire land; and
  - (b) the local government has made structural improvements on land that adjoins the road on the basis of the proposed realignment being effected.
- (2) The local government must pay the owner of the land reasonable compensation for the decrease in value of the land because of the decision.
- (3) The amount of compensation is the difference between the value of the land before and after the decision.
- (4) If the local government and the owner fail to agree on the amount of compensation, the amount is to be decided by the Land Court.

- (5) The provisions of the Acquisition of Land Act 1967 about the making, hearing and deciding of claims for compensation for land taken under that Act apply, with any necessary changes and any changes prescribed under a regulation, to claims for compensation under this section.
- (6) The local government's decision not to proceed with the realignment of a road, or part of a road, does not give rise to an entitlement to compensation to, or a cause of action by, any owner or occupier of land or other person other than under this section.

#### 67 Acquiring land for use as a footpath

- (1) A local government may acquire land that adjoins a road for use as a footpath.
- (2) The acquisition of land may be subject to a reservation, in favour of the owner of the land, of any of the following rights that the local government decides (at or before the acquisition) is appropriate—
  - (a) a right to the ownership, possession, occupation and use of any existing structure, room or cellar—
    - (i) at a specified height above the level of the new footpath; or
    - (ii) at a specified depth below the level of the new footpath;
  - (b) a right—
    - (i) to erect a structure (in accordance with law) at a specified height above the new footpath; and
    - (ii) to the ownership, possession, occupation and use of the structure;
  - (c) a right of support for a structure mentioned in paragraph (a) or (b).
- (3) The right mentioned in subsection (2)(a) is subject to the local government's right to enter, and make structural alterations

to, the structure, room or cellar that the local government considers necessary.

#### Notice to local government of opening or closing of roads

- (1) This section applies if an application is made under the Land Act for the opening or closing of a road in a local government area by someone other than the local government.
- (2) The Land Act Minister, or the applicant for the application, must give written notice of the application to the local government.
- (3) The **Land Act Minister** is the Minister administering the Land Act.
- (4) The notice must specify a date (no earlier than 1 month or later than 2 months after the local government is given the notice) on or before which the local government may object to the opening or closing of the road.
- (5) An objection must fully state the reasons for the objection.
- (6) The Land Act Minister must have regard to any objections properly made by the local government.
- (7) If the Land Act Minister decides the road should be opened or closed, the Land Act Minister must give written notice to the local government—
  - (a) of the decision; and
  - (b) if the decision is contrary to the local government's objection, the reasons for the decision.

## 69 Closing roads

- (1) A local government may close a road (permanently or temporarily) to traffic or particular traffic, if there is another road or route reasonably available for use by the traffic.
- (2) Also, the local government may close a road to traffic—
  - (a) during a temporary obstruction to traffic; or

- (b) if it is in the interests of public safety; or
- (c) if it is necessary or desirable to close the road for a temporary purpose (including a fair, for example).
- (3) The local government must publish notice of the closing of the road, in the way that the local government considers appropriate (including on its website, for example).
- (4) The local government may do everything necessary to stop traffic using the road after it is closed.
- (5) If a road is closed to traffic for a temporary purpose, the local government may permit the use of any part of the road (including for the erection of any structure, for example) on the conditions the local government considers appropriate.

#### 70 Temporary roads

- (1) This section applies if—
  - (a) a local government wants to remake or repair a road; and
  - (b) it is not reasonably practicable to temporarily close the road to traffic while the road works are conducted.
- (2) The local government may make a temporary road, through land that adjoins the road, to be used while the road is being remade or repaired.
- (3) However, a local government employee or contractor may enter the land only if—
  - (a) the owner or occupier of the land has agreed, in writing that the local government employee or contractor may enter the land; or
  - (b) the local government has given the owner or occupier of the land at least 3 days written notice that states—
    - (i) the nature of the road works that are to be conducted; and
    - (ii) the proposed route of the temporary road; and

- (iii) an approximate period when the temporary road is expected to remain on the land.
- (4) Subsection (3) does not apply if the road works must be urgently conducted, but the local government must give the owner or occupier of the land oral notice of the matters mentioned in subsection (3)(b).
- (5) The owner of the land may give the chief executive officer a written notice that claims compensation for physical damage caused by the local government entering, occupying or using the land under this section.
- (6) Compensation is not payable unless the chief executive officer receives the claim—
  - (a) within I year after the occupation or use has ended; or
  - (b) at a later time allowed by the chief executive officer.
- (7) The compensation equals—
  - (a) the amount agreed between the person and local government; or
  - (b) if the person and local government can not agree, the amount that is decided by a court.
- (8) However, the compensation must not be more than the compensation that would have been awarded if the land had been acquired.

#### 71 Road levels

- (1) The owner or occupier of land that adjoins a road may give written notice to the local government requiring it to advise the owner or occupier of the permanent level that is fixed or to be fixed for the road.
- (2) If the local government has not, within 6 months after receiving the notice, given the owner or occupier written advice about the permanent level of the road, the local government is taken to have fixed the apparent level of the

road when the notice was given as the permanent level of the road.

#### (3) If—

- (a) after a local government has fixed the permanent level of a road, the local government changes the level of the road; and
- (b) the owner or occupier of land that adjoins the road is injuriously affected by the change;

the local government must pay the owner or occupier, or their successor in title, compensation.

- (4) The compensation equals—
  - (a) the amount that is agreed between the owner or occupier, or their successor in title, and the local government; or
  - (b) if the owner or occupier, or their successor in title, and the local government can not agree—the amount that is decided by the Planning and Environment Court.

## 72 Assessment of impacts on roads from certain activities

- (1) This section applies if—
  - (a) a regulation prescribes an activity for this section; and
  - (b) a local government considers that the conduct of the activity is having, or will have, a significant adverse impact on a road in the local government area; and
  - (c) the activity is not for—
    - (i) a significant project under the State Development and Public Works Organisation Act 1971; or
    - (ii) a development declared under the local government's planning scheme to be assessable development; or
    - (iii) a road being built under the Land Act, section 110.

- (2) The local government may require the entity that is conducting the activity to provide information, within a reasonable time, that will enable the local government to assess the impact of the activity on the road.
- (3) After assessing the impact of the activity on the road, the local government may decide to do 1 or more of the following—
  - (a) give the entity a direction about the use of the road to lessen the impact;
  - (b) require the entity—
    - (i) to carry out works to lessen the impact; or
    - (ii) to pay an amount as compensation for the impact.
- (4) The local government may require the works to be carried out or the amount to be paid before the impact commences or intensifies.
- (5) The amount of compensation is a debt payable to the local government and may be recovered in a court.
- (6) A regulation for this section—
  - (a) must contain a process under which the local government's decision may be reviewed; and
  - (b) may contain a process for enforcing the decision.

#### 73 Categorisation of roads

A local government must categorise the roads in its local government area according to the surface of the road.

## 74 Roads map and register

- (1) A local government must prepare and keep up-to-date—
  - (a) a map of every road, including private roads, in its local government area; and
  - (b) a register of the roads that shows—
    - (i) the category of every road; and

- (ii) the level of every road that has a fixed level; and
- (iii) other particulars prescribed under a regulation.
- (2) The register of roads may also show other particulars that the local government considers appropriate.
- (3) The public may inspect the map and register at the local government's public office.
- (4) On application and payment of a reasonable fee fixed under a resolution or local law, a person may obtain—
  - (a) a copy of a map or register of roads; or
  - (b) a certificate signed by an employee of the local government who is authorised for the purpose—
    - (i) about the category, alignment and levels of roads in its area; or
    - (ii) about the fact that the alignment or level of a road in its area has not been fixed.

#### 75 Unauthorised works on roads

- (1) This section applies to a road in a local government area.
- (2) A person must not, without lawful excuse (including under another Act, for example), or the written approval of the local government—
  - (a) carry out works on a road; or
  - (b) interfere with a road or its operation.

Maximum penalty—200 penalty units.

- (3) Works do not include the maintenance of ancillary works and encroachments, or landscaping, that does not interfere with the road or its operation.
- (4) An approval may be subject to the conditions decided by the local government.
- (5) A person must not contravene a condition that applies to a person under subsection (4).

Maximum penalty—40 penalty units.

- (6) If a person carries out works in contravention of this section, the local government may—
  - (a) dismantle or alter the works; or
  - (b) fix any damage caused by the works.
- (7) If the local government dismantles or alters the works, or fixes any damage caused by the works, the person must pay the local government the reasonable costs incurred by the local government in doing so.

#### Division 2 Stormwater drains

#### 76 What this division is about

- (1) This division is about stormwater drains and stormwater installations.
- (2) A stormwater drain is a drain, channel, pipe, chamber, structure, outfall or other works used to receive, store, transport or treat stormwater.
- (3) A stormwater installation for a property—
  - (a) is any roof gutters, downpipes, subsoil drains or stormwater drain for the property; but
  - (b) does not include any part of a local government's stormwater drain.

# 77 Connecting stormwater installation to stormwater drain

(1) A local government may, by written notice, require the owner of a property to connect a stormwater installation for the property to the local government's stormwater drain in the way, under the conditions and within the time stated in the notice.

- (2) The way, condition and time stated in the notice must be reasonable in the circumstances.
- (3) A person must not connect a stormwater installation for a property to a local government's stormwater drain unless—
  - (a) the local government has required the owner of the property to do so by a written notice under subsection (1); or
  - (b) the local government has given its approval for the connection.

Maximum penalty—165 penalty units.

- (4) The local government may impose conditions on its approval for the connection, including conditions about the way the connection must be made.
- (5) If a person connects a stormwater installation under a requirement or approval of the local government, the person must comply with the requirement or approval, unless the owner has a reasonable excuse.

*Maximum penalty for subsection (5)—165 penalty units.* 

## 78 No connecting sewerage to stormwater drain

- (1) The owner of a property must not connect the sewerage installation for property, or allow the sewerage installation for the property to be connected, to any part of—
  - (a) the stormwater installation for the property; or
  - (b) the stormwater drain of the local government.

Maximum penalty—165 penalty units.

- (2) A sewerage installation is any of the following—
  - (a) an on-site sewerage facility within the meaning given in the Plumbing and Drainage Act;
  - (b) a sewer for a property or building unit;

- (c) sanitary plumbing i.e. any apparatus, fittings, fixtures or pipes that carry sewage to a sanitary drain;
- (d) sanitary drainage i.e. any apparatus, fittings or pipes for collecting and carrying discharges—
  - (i) from fixtures (that are directly connected to a sanitary drain) to an on-site sewerage facility or a sewerage treatment system; or
  - (ii) from sanitary plumbing to an on-site sewerage facility or a sewerage treatment system.

Examples of apparatus, fittings or pipes for sanitary drainage—

- disconnector gullies
- bends at the foot of stacks or below ground level
- pipes above ground level that are installed using drainage principles
- for an on-site sewerage facility—a pipe (other than a soil or waste pipe) used to carry sewage to or from the facility
- (3) The owner of a property who becomes aware that the sewerage installation for the property is connected to any part of—
  - (a) the stormwater installation for the property; or
  - (b) the stormwater drain of the local government;

must, as soon as reasonably practicable, take all necessary steps to disconnect the facility, drainage or sewer from the stormwater installation or drain.

Maximum penalty—165 penalty units.

- (4) If the sewerage installation for property is connected to any part of—
  - (a) the stormwater installation on the property; or
  - (b) the stormwater drain of the local government;

the local government may, by written notice, require the owner of the property to perform the work stated in the notice, within the time stated in the notice.

- (5) The time stated in the notice must—
  - (a) be a time that is reasonable in the circumstances; and
  - (b) be at least 1 month after the notice is given to the owner.
- (6) However, the time stated in the notice may be less than 1 month but must not be less than 48 hours if the work stated in the notice—
  - (a) is required to stop a serious health risk continuing; or
  - (b) relates to a connection that is causing damage to the local government's stormwater drain.
- (7) The work stated in the notice must be work that is reasonably necessary for fixing or otherwise dealing with the sewerage installation, including for example—
  - (a) work to remedy a contravention of this Act; or
  - (b) work to disconnect something that was connected to a stormwater drain without the local government's approval.
- (8) The owner must comply with the notice, unless the owner has a reasonable excuse.
  - Maximum penalty for subsection (8)—165 penalty units.

# 79 No trade waste or prohibited substances in stormwater drain

- (1) A person must not put trade waste into a stormwater drain.

  Maximum penalty—1000 penalty units.
- (2) **Trade waste** is waterborne waste from business, trade or manufacturing property, other than—
  - (a) stormwater; and
  - (b) a prohibited substance.
- (3) A person must not put a prohibited substance into a stormwater drain.

Maximum penalty—1000 penalty units.

#### (4) A prohibited substance is—

(a) a solid or viscous substance in a quantity, or of a size, that can obstruct, or interfere with the operation of, a stormwater drain: or

Examples for paragraph (a)—

- ash, cinders, sand, mud, straw and shavings
- metal, glass and plastics
- paper and plastic dishes, cups and milk containers
- rags, feathers, tar and wood
- whole blood, paunch manure, hair and entrails
- *oil and grease*
- cement laden waste water, including, wash down from exposed aggregate concrete surfaces
- (b) a flammable or explosive solid, liquid or gaseous substance; or
- (c) sewage, including human waste; or
- (d) a substance that, given its quantity, is capable alone, or by interaction with another substance put into a stormwater drain, of—
  - (i) inhibiting or interfering with the stormwater drain; or
  - (ii) causing damage or a hazard to the stormwater drain; or
  - (iii) causing a hazard for humans or animals; or
  - (iv) creating a public nuisance; or
  - (v) creating a hazard in waters; or
  - (vi) contaminating the environment in places where stormwater is discharged or reused; or

#### Example for paragraph (d)—

a substance with a pH lower than 6.0 or greater than 10.0, or having another corrosive property

- (e) a substance that has a temperature of more than—
  - (i) if the local government has approved a maximum temperature for the substance—the approved maximum temperature; or
  - (ii) otherwise—38°C.
- (5) If—
  - (a) a person puts a prohibited substance in a local government's stormwater drain; and
  - (b) the prohibited substance causes damage to the stormwater drain;

the local government may perform work to fix the damage, and may recover the reasonable costs for the work from the person who put the prohibited substance in the stormwater drain.

(6) The costs for the work are in addition to any penalty imposed for the offence.

# 80 Interference with path of stormwater

(1) A person must not restrict or redirect the flow of stormwater over land in a way that may cause the water to collect and become stagnant.

Maximum penalty—165 penalty units.

(2) However, this section does not apply to water collected in a dam, wetland, tank or pond, if no offensive material is allowed to accumulate.

# Part 4 The business of indigenous regional councils

#### Division 1 Introduction

#### 81 What this part is about

- (1) This part contains provisions that relate only to a local government that is an indigenous regional council.
- (2) An indigenous regional council is—
  - (a) the Northern Peninsula Area Regional Council; or
  - (b) the Torres Strait Island Regional Council; or
  - (c) an indigenous regional council prescribed under a regulation.

# Division 2 Managing trust land

#### 82 What this division is about

- (1) This division contains provisions that apply to a trustee council.
- (2) A trustee council is an indigenous regional council that is a trustee of trust land.
- (3) **Trust land** is the land described in a deed of grant in trust that is issued under the Land Act.
- (4) The provisions of this division—
  - (a) do not affect the status that any land has under the Aboriginal Land Act 1991 or the Torres Strait Islander Land Act 1991; and
  - (b) are additional to the provisions that apply to the land under the Land Act and any other law.

# 83 Trustee business must be conducted separately

- (1) A trustee council must conduct its trustee business separately from its other local government business.
- (2) *Trustee business* is any business that relates to trust land.
- (3) So, the trustee council must—
  - (a) maintain separate accounts and records for trustee business; and
  - (b) in its capacity as trustee council, formally advise itself, in its capacity as indigenous regional council, of matters relating to trustee business; and
  - (c) hold separate meetings for trustee business from meetings for other local government business.

#### 84 Meetings about trust land generally open to the public

- (1) All meetings relating to trust land must be open to the public, unless the trustee council decides, by resolution, that the meeting be closed to the public.
- (2) The trustee council may do so only to allow the trustee council to discuss business for which public discussion would be likely to—
  - (a) prejudice the interests of the trustee council or someone else; or
  - (b) enable a person to gain a financial advantage.
- (3) For example, a meeting may be closed to the public to allow the trustee council to discuss—
  - (a) the appointment, discipline or dismissal of local government employees; or
  - (b) industrial matters affecting local government employees; or
  - (c) starting or defending legal proceedings; or
  - (d) that part of the budget that relates to the trust land; or

- (e) contracts proposed to be made by the trustee council.
- (4) A resolution to close a meeting to the public must specify the general nature of the matters to be discussed while the meeting is closed to the public.
- (5) The trustee council must not make a resolution (other than a procedural resolution) in a meeting that is closed to the public.

### 85 Community forum input on trust change proposals

- (1) This section applies if—
  - (a) a trustee council wants to consider a trust change proposal; and
  - (b) a community forum has been established for the division of the local government where the trust land is located.
- (2) A trust change proposal is a proposal to make a decision—
  - (a) to put an improvement (including a structure, for example) on trust land; or
  - (b) to create an interest in trust land (including a lease or mortgage, for example); or
  - (c) that the trustee council has decided, by resolution, must be dealt with as a trust change proposal.
- (3) The trustee council must give the community forum an opportunity to give input about the trust change proposal.

Note—

See division 3 for more information about community forums.

- (4) The trustee council must give the community forum a written notice that gives the community forum—
  - (a) reasonably sufficient information about the trust change proposal; and
  - (b) reasonably sufficient time;

- to allow the community forum to give input about the trust change proposal.
- (5) The trustee council must have regard to any input that is received from the community forum within the time specified in the written notice.
- (6) If the trustee council proposes to make a decision that is contrary to the community forum's input, the trustee council must give written notice of the reasons for the proposed decision to the community forum.
- (7) If the community forum advises the trustee council that it does not support the trustee council's proposed decision, the trustee council must take reasonable steps to let the community know.
- (8) If the trustee council proposes to make a decision that is contrary to the community forum's input, the decision has effect only if—
  - (a) the decision is approved by a majority of the councillors (other than the mayor), regardless of how many councillors take part in any meeting about the decision; and
  - (b) the councillor for the division of the local government area in which the trust land is situated does not vote against approving the decision.

# 86 Grouping of trust land not available

The chief executive under the Land Act must not approve the grouping of trust land under the Land Act, section 62, if any of the trust land is the subject of a community deed of grant in trust.

# Division 3 Community forums

#### 87 Community forums

- (1) This section applies if the Minister decides to establish a community forum for—
  - (a) an indigenous regional council; or
  - (b) if an indigenous regional council is divided into divisions—any of those divisions.
- (2) A community forum is a body that is created under this Act to be responsible for meeting with the local community to discuss issues relating to—
  - (a) trust land; and
  - (b) planning; and
  - (c) the delivery of services; and
  - (d) culture.
- (3) The **local community** is the community living in the local government area or division for which the community forum is established.
- (4) A community forum is made up of—
  - (a) a chairperson, who is the councillor for the division; and
  - (b) at least 3, but not more than 7, elected members.
- (5) The Minister must consult with the indigenous regional council before deciding—
  - (a) how many elected members the community forum is to have; or
  - (b) what to call a community forum.
- (6) The Minister must publish the following information in a newspaper that is circulating generally in the local government area—

- (a) the name of the community forum;
- (b) the names of the members of the community forum.
- (7) An indigenous regional council must decide all matters necessary for the operation of its community forums.
- (8) An indigenous regional council must not create any other body to carry out the responsibilities of a community forum.

### 88 Members of a community forum

- (1) This section is about the members of a community forum.
- (2) An election for the elected members must be held at the same time as, or is as close as practicable to, the quadrennial elections for the indigenous regional council.
- (3) A person is not qualified to be elected as a member if the person is—
  - (a) if the members are being elected at the same time as the mayor of the indigenous regional council—a candidate for election as the mayor; or
  - (b) the mayor of the indigenous regional council.
- (4) A person stops being a member if the person—
  - (a) for a member who is the chairperson—stops being a councillor; or
  - (b) for any other member—
    - (i) resigns by signed notice of resignation given to the Minister; or
    - (ii) completes a term of office but is not re-elected.
- (5) A regulation must set out—
  - (a) the process for the election of the members; and
  - (b) the qualifications that a person must have to be a member; and

(c) the process for filling a vacancy in the office of a member

#### 89 Payments to elected members of a community forum

- (1) An elected member of a community forum is not entitled to be paid any remuneration.
- (2) However, an indigenous regional council may authorise—
  - (a) the payment of the expenses incurred, or to be incurred, by the elected members of a community forum; or
  - (b) the provision of facilities to the elected members of a community forum.

#### 90 Convenors for a community forum

- (1) Each community forum must have a convenor.
- (2) A convenor is a person who is responsible for—
  - (a) giving the local community notice of the time and date of the community forum's meetings; and
  - (b) ensuring, to the greatest extent practicable, that the community forum operates in an effective and efficient way; and
  - (c) providing advice to the indigenous regional council; and
  - (d) providing necessary administrative support to the community forum; and
  - (e) liaising between the community forum and the indigenous regional council; and
  - (f) any other responsibilities that the indigenous regional council decides, by resolution, to give to the convenor.
- (3) An indigenous regional council must appoint a qualified person to be the convenor for a community forum.
- (4) A person is qualified to be the convenor if the person—
  - (a) has experience in the administration of land; but

- (b) is not—
  - (i) a councillor of the indigenous regional council; or
  - (ii) a member of the community forum.
- (5) A person may be appointed to be the convenor for 2 or more community forums if the indigenous regional council is satisfied that the person can effectively exercise the responsibilities for the 2 or more community forums.
- (6) A convenor may be appointed on a full-time or part-time basis.
- (7) A convenor holds the position on the conditions that the indigenous regional council decides.
- (8) A convenor may not vote at meetings of the community forum.
- (9) A convenor may perform responsibilities for the indigenous regional council in addition to the convenor's responsibilities as a convenor.
- (10) A person stops being a convenor if the person—
  - (a) resigns by signed notice of resignation given to the Minister; or
  - (b) completes a term of office but is not reappointed.

# Chapter 4 Finances and accountability

# Part 1 Rates and charges

# 91 What this part is about

- (1) This part is about rates and charges.
- (2) Rates and charges are levies that a local government imposes—

- (a) on land; and
- (b) for a service, facility or activity that is supplied or undertaken by—
  - (i) the local government; or
  - (ii) someone on behalf of the local government (including a garbage collection contractor, for example).

## 92 Types of rates and charges

- (1) There are 4 types of rates and charges—
  - (a) general rates (including differential rates); and
  - (b) special rates and charges; and
  - (c) utility charges; and
  - (d) separate rates and charges.
- (2) **General rates** are for services, facilities and activities that are supplied or undertaken for the benefit of the community in general (rather than a particular person).

Example—

General rates contribute to the cost of roads and library services that benefit the community in general.

- (3) **Special rates and charges** are for services, facilities and activities that have a special association with particular land because—
  - (a) the land or its occupier—
    - (i) specially benefits from the service, facility or activity; or
    - (ii) has or will have special access to the service, facility or activity; or
  - (b) the land is or will be used in a way that specially contributes to the need for the service, facility or activity; or

(c) the occupier of the land specially contributes to the need for the service, facility or activity.

#### Examples—

Special rates and charges could be levied—

- for the cost of maintaining a road in an industrial area that is regularly used by heavy vehicles
- for the cost of replacing the drainage system in only part of the local government area
- on land that is used only by businesses that would benefit from the promotion of tourism in the local government area.
- (4) **Utility charges** are for a service, facility or activity for any of the following utilities—
  - (a) waste management;
  - (b) gas;
  - (c) sewerage;
  - (d) water.
- (5) **Separate rates and charges** are for any other service, facility or activity.

#### 93 Land on which rates are levied

- (1) Rates may be levied on rateable land.
- (2) Rateable land is any land or building unit, in the local government area, that is not exempted from rates.
- (3) The following land is exempted from rates—
  - (a) unallocated State land within the meaning of the Land Act;
  - (b) land that is occupied by the State or a government entity, unless—
    - (i) the government entity is a GOC or its subsidiary (within the meaning of the Government Owned Corporations Act 1993) and the government entity is not exempt from paying rates; or

- (ii) the land is leased to the State or a government entity by someone who is not the State or a government entity;
- (c) land in a state forest or timber reserve, other than land occupied under—
  - (i) an occupation permit or stock grazing permit under the Forestry Act; or
  - (ii) a lease under the Land Act;
- (d) Aboriginal land under the Aboriginal Land Act 1991, or Torres Strait Islander land under the Torres Strait Islander Land Act 1991, other than a part of the land that is used for commercial or residential purposes;
- (e) the following land under the Transport Infrastructure Act—
  - (i) strategic port land that is occupied by a port authority, the State, or a government entity;
  - (ii) strategic port land that is occupied by a wholly owned subsidiary of a port authority, and is used in connection with the Cairns International Airport or Mackay Airport;
  - (iii) existing or new rail corridor land;
  - (iv) commercial corridor land that is not subject to a lease;
- (f) airport land, within the meaning of the Airport Assets (Restructuring and Disposal) Act 2008, that is used for a runway, taxiway, apron, road, vacant land, buffer zone or grass verge;
- (g) land that is exempted from rating under—
  - (i) another Act; or
  - (ii) a regulation, for religious, charitable, educational or other public purposes.

- (4) The land mentioned in subsection (3)(f) stops being exempted land when either of the following events first happens—
  - (a) a development permit under the Planning Act comes into force for the land for a use that is not mentioned in subsection (3)(f);
  - (b) development within the meaning of the Planning Act (other than reconfiguring a lot) starts for a use that is not mentioned in subsection (3)(f).

#### 94 Power to levy rates and charges

- (1) Each local government—
  - (a) must levy general rates on all rateable land within the local government area; and
  - (b) may levy—
    - (i) special rates and charges; and
    - (ii) utility charges; and
    - (iii) separate rates and charges.
- (2) A local government must decide, by resolution at the local government's budget meeting for a financial year, what rates and charges are to be levied for that financial year.

# 95 Overdue rates and charges are a charge over land

- (1) This section applies if the owner of land owes a local government for overdue rates and charges.
- (2) The overdue rates and charges are a charge on the land.
- (3) The local government may register the charge over the land by lodging the following documents with the registrar of titles—
  - (a) a request to register the charge over the land, in the appropriate form;

- (b) a certificate signed by the chief executive officer that states there is a charge over the land for overdue rates and charges.
- (4) After the charge is registered over the land, the charge has priority over any other encumbrances over the land, other than encumbrances in favour of—
  - (a) the State; or
  - (b) a government entity.
- (5) If the overdue rates and charges are paid, the local government must lodge the following documents with the registrar of titles—
  - (a) a request to release the charge over the land, in the appropriate form;
  - (b) a certificate signed by the chief executive officer that states the overdue rates and charges have been paid.
- (6) This section does not limit any other remedy that the local government has to recover the overdue rates and charges (including selling the land, for example).

# 96 Regulations for rates and charges

A regulation may provide for any matter connected with rates and charges, including for example—

- (a) concessions; and
- (b) the categorisation of land for rates and charges; and
- (c) the process for recovering overdue rates and charges, including by the sale of the land to which the rates and charges relate.

# Part 2 Fees

### 97 Cost-recovery fees

- (1) A local government may, under a local law or a resolution, fix a cost-recovery fee.
- (2) A cost-recovery fee is a fee for—
  - (a) an application for the issue or renewal of a licence, permit, registration or other approval under a Local Government Act (an **application fee**); or
  - (b) recording a change of ownership of land; or
  - (c) giving information kept under a Local Government Act; or
  - (d) seizing property or animals under a Local Government Act; or
  - (e) the performance of another responsibility imposed on the local government under the Building Act or the Plumbing and Drainage Act.
- (3) A local law or resolution for subsection (2)(d) or (e) must state—
  - (a) the person liable to pay the cost-recovery fee; and
  - (b) the time within which the fee must be paid.
- (4) A cost-recovery fee, other than an application fee, must not be more than the cost to the local government of taking the action for which the fee is charged.
- (5) However, an application fee may also include a tax—
  - (a) in the circumstances and for a purpose prescribed under a regulation; and
  - (b) if the local government decides, by resolution, that the purpose of the tax benefits its local government area.

- (6) The local law or resolution that fixes an application fee that includes a tax must state the amount, and the purpose, of the tax.
- (7) If an application fee that includes a tax is payable in relation to land, the tax applies only in relation to land that is rateable land.
- (8) A local government may fix a cost-recovery fee by resolution even if the fee had previously been fixed by a local law.

#### 98 Register of cost-recovery fees

- (1) A local government must keep a register of its cost-recovery fees.
- (2) The register must state the paragraph of section 97(2) under which the cost-recovery fee is fixed.
- (3) Also, the register must state—
  - (a) for a cost-recovery fee under section 97(2)(a)—the provision of the Local Government Act under which the licence, permit, registration or other approval is issued or renewed; or
  - (b) for a cost-recovery fee under section 97(2)(c)—the provision of the Local Government Act under which the information is kept; or
  - (c) for a cost-recovery fee under section 97(2)(d)—the provision of the Local Government Act under which the property or animals are seized; or
  - (d) for a cost-recovery fee under section 97(2)(e)—the provision of the Building Act or the Plumbing and Drainage Act under which the responsibility is imposed.
- (4) The public may inspect the register at the local government's public office.

#### 99 Fees on occupiers of land below the high-water mark

- (1) This section applies to the occupier (other than the State or a government entity) of a structure that is on land that—
  - (a) is not rateable land, and therefore not subject to rates; and
  - (b) is below the high-water mark.
- (2) The **high-water mark** is the ordinary high-water mark at spring tides.
- (3) A local government may, by resolution, levy a fee on the occupier of the structure for the use of the local government's roads and other infrastructure.

#### 100 Fees on residents of indigenous local government areas

- (1) An indigenous local government may, by resolution, levy a fee on residents of its local government area.
- (2) The indigenous local government may exempt a resident from paying the fee, if another amount is payable to the indigenous local government in relation to the property in which the resident resides.

# Part 3 Financial sustainability and accountability

# 101 Statutory Bodies Financial Arrangements Act applies to local governments

- (1) A local government is a statutory body for the Statutory Bodies Financial Arrangements Act.
- (2) Part 2B of that Act sets out the way in which that Act affects a local government's powers.

#### 102 Financial sustainability criteria

- (1) To ensure that local governments are financially sustainable, each local government must implement systems to meet the following financial sustainability criteria—
  - (a) financial risks are to be managed prudently;
  - (b) financial policies are to be formulated—
    - (i) to ensure a reasonable degree of equity, stability and predictability; and
    - (ii) so that current services, facilities and activities are financed by the current users of the services, facilities and activities; and
    - (iii) having regard to the effect of the policies on the future users of services, facilities and activities;
  - (c) full, accurate and timely information about the local government's finances and infrastructure (including a report mentioned in section 104(7), for example) is to be made available to the public on the local government's website.
- (2) A local government is **financially sustainable** if the local government is able to maintain its financial capital and infrastructure capital over the long term.

# 103 Financial management systems

- (1) Each local government must establish a system of financial management that complies with the requirements prescribed under a regulation.
- (2) The local government must regularly review the performance of its system of financial management.

# 104 Financial management, planning and accountability documents

(1) The following documents of a local government must comply with the requirements prescribed under a regulation—

- (a) the financial management documents;
- (b) the planning and accountability documents.
- (2) The financial management documents include the following documents—
  - (a) an annual budget;
  - (b) a general purpose financial report;
  - (c) a financial forecast;
  - (d) an asset register that records—
    - (i) capital expenditure; and
    - (ii) depreciation charges; and
    - (iii) revaluation increments and decrements;
  - (e) a revenue statement.
- (3) The planning and accountability documents include the following documents—
  - (a) an annual report;
  - (b) a 5 year corporate plan;
  - (c) an annual operational plan;
  - (d) a long-term community plan;
  - (e) a long-term financial plan;
  - (f) a long-term asset management plan;
  - (g) a report on the results of an annual review of the implementation of the long term plans mentioned in this section.
- (4) A long-term community plan is a document that—
  - (a) outlines the local government's goals, strategies and policies for implementing the local government's vision for the future of the local government area, during the period covered by the plan; and

(b) covers a period of at least 10 years after the commencement of the plan.

#### (5) A **long-term financial plan** is a document that—

- (a) outlines the local government's goals, strategies and policies for managing the local government's finances, during the period covered by the plan, including the following policies—
  - (i) an investment policy;
  - (ii) a debt policy;
  - (iii) a procurement policy;
  - (iv) a revenue policy; and
- (b) covers a period of at least 10 years after the commencement of the plan.

#### (6) A long-term asset management plan is a document that—

- (a) outlines the local government's policies and strategies for ensuring the sustainable management of the local government's assets and infrastructure, during the period covered by the plan; and
- (b) covers a period of at least 10 years after the commencement of the plan.
- (7) A local government must annually conduct, and report on the results of, a review of the implementation of the local government's long-term plans mentioned in this section.

# 105 Auditing, including internal auditing

- (1) Each local government must establish an efficient and effective internal audit function.
- (2) Each large local government must also establish an audit committee.
- (3) A large local government is a local government that belongs to a class prescribed under a regulation.

#### (4) An audit committee is a committee that—

- (a) monitors and reviews—
  - (i) the integrity of financial documents; and
  - (ii) the internal audit function; and
  - (iii) the effectiveness and objectivity of the local government's internal auditors; and
  - (iv) the effectiveness, independence and objectivity of the local government's external auditors; and
- (b) makes recommendations to the local government about the appointment of the local government's external auditors; and
- (c) makes recommendations to the local government about any matters that the audit committee considers need action or improvement.
- (5) This section applies in addition to the requirements of the Financial Accountability Act 2009.

# 106 Sound contracting principles

- (1) This section is about contracts for—
  - (a) the supply of goods or services; or
  - (b) the carrying out of work; or
  - (c) the disposal of assets.
- (2) When entering into a contract, a local government must have regard to the sound contracting principles.
- (3) The sound contracting principles are—
  - (a) value for money; and
  - (b) open and effective competition; and
  - (c) the development of competitive local business and industry; and

- (d) environmental protection; and
- (e) ethical behaviour and fair dealing.

#### 107 Insurance

- (1) A local government must maintain the following insurance—
  - (a) public liability insurance;
  - (b) professional indemnity insurance.
- (2) The insurance must be for at least the amount required under a regulation.
- (3) A local government may enter into a contract of insurance with WorkCover Queensland, or another insurer, to cover its councillors.
- (4) For that purpose, a councillor's role includes attending—
  - (a) meetings of the local government or its committees that the councillor is entitled or asked to attend; and
  - (b) meetings for a resident of the local government area; and
  - (c) conferences, deputations, inspections and meetings at which the councillor's attendance is permitted by the local government; and
  - (d) official functions organised for the local government.

# Part 4 Councillor's financial accountability

## 108 Misappropriation offence applies

Nothing in this part stops proceedings being brought in relation to an offence against the Criminal Code, section 440.

#### 109 Councillor's discretionary funds

- (1) A councillor must ensure that the councillor's discretionary funds are used in accordance with the requirements prescribed under a regulation.
- (2) **Discretionary funds** are funds in the local government's operating fund that are budgeted for use by a councillor at the councillor's discretion.

## 110 Councillor's liable for improper disbursements

- (1) This section applies if—
  - (a) a local government disburses local government funds in a financial year; and
  - (b) the disbursement—
    - (i) is not provided for in the local government's budget for the financial year; and
    - (ii) is made without the approval of the local government by resolution.
- (2) The local government must give the public notice of the disbursement in a newspaper that is circulating generally in the local government area, within 14 days after the disbursement is made.
- (3) If the disbursement is not made for a genuine emergency or hardship, the councillors who knowingly agree to the disbursement are jointly and severally liable to pay the local government—
  - (a) the amount of the disbursement; and
  - (b) interest on the amount of the disbursement, at the rate at which interest accrues on overdue rates, calculated from the day of the disbursement to the day of repayment; and
  - (c) any fees, charges, penalties or other expenses incurred by the local government in relation to the disbursement.

(4) Those amounts may be recovered as a debt payable to the local government.

#### 111 Councillor's liable for loans to individuals

- (1) A local government must not, either directly or indirectly, make or guarantee a loan to an individual.
- (2) Guarantee a loan includes provide a security in connection with a loan.
- (3) The councillors who knowingly agree to loan the money are jointly and severally liable to pay the local government—
  - (a) the amount of the loan; and
  - (b) interest on the amount of the loan, at the rate at which interest accrues on overdue rates, calculated from the day of the borrowing to the day of repayment; and
  - (c) any fees, charges, penalties or other expenses incurred by the local government in relation to the loan.
- (4) Those amounts may be recovered as a debt payable to the local government.

# 112 Councillor's liable for improper borrowings

- (1) This section applies if a local government borrows money—
  - (a) for a purpose that is not for the good rule and government of the local government area; or
  - (b) in contravention of this Act or the Statutory Bodies Financial Arrangements Act.
- (2) The councillors who knowingly agree to borrow the money are jointly and severally liable to pay the local government—
  - (a) the amount borrowed; and
  - (b) interest on the amount borrowed, at the rate at which interest accrues on overdue rates, calculated from the day of the borrowing to the day of repayment; and

- (c) any fees, charges, penalties or other expenses incurred by the local government in relation to the borrowing.
- (3) Those amounts may be recovered as a debt payable to the local government.
- (4) This section applies despite—
  - (a) the fact that a security was issued for the borrowing; or
  - (b) the Statutory Bodies Financial Arrangements Act.

# Chapter 5 Monitoring and enforcing the Local Government Acts

# Part 1 Local governments

## Division 1 Introduction

# 113 What this part is about

- (1) The purpose of this part is to allow the Minister, on behalf of the State—
  - (a) to gather information (including under a direction) to monitor and evaluate whether a local government—
    - (i) is performing its responsibilities properly; or
    - (ii) is complying with the Local Government Acts; and
  - (b) if the information shows that the local government is not performing its responsibilities properly, or is not complying with the Local Government Acts—to take remedial action.
- (2) **Remedial action** is action to improve the local government's performance or compliance.

- (3) Remedial action may include, for example, directing the local government—
  - (a) to take the action that is necessary to comply with a Local Government Act; or
  - (b) to replace a resolution, that is contrary to a Local Government Act, with a resolution that complies with the Local Government Act; or
  - (c) to amend a local law by removing a provision that is contrary to a Local Government Act.

#### 114 Decisions under this part are not subject to appeal

A decision of the Minister under this part is not subject to appeal.

Note—

See section 244 for more information.

# Division 2 Monitoring and evaluation

# 115 Gathering information

- (1) To monitor and evaluate a local government's performance and compliance, the department's chief executive may examine the information contained in the local government's records and operations.
- (2) For example, this may include an examination of—
  - (a) an activity or program of the local government; or
  - (b) the systems and practices of the local government.
- (3) The department's chief executive may conduct the examination in any way that the department's chief executive considers appropriate.
- (4) Also, the department's chief executive may request a local government to provide any other information.

- (5) The request must be made in writing, and specify a reasonable time within which the local government must provide the information.
- (6) The local government must cooperate fully with the department's chief executive under this section.

#### 116 Acting on the information gathered

- (1) This section applies if the information gathered by the department's chief executive shows that the local government—
  - (a) is not performing its responsibilities properly; or
  - (b) is not complying with the Local Government Acts.
- (2) The department's chief executive may—
  - (a) give the information to the Minister; and
  - (b) make any recommendations to the Minister about what remedial action to take.
- (3) The Minister may take the remedial action that the Minister considers appropriate in the circumstances.
- (4) The Minister may publish the following information—
  - (a) the way in which the local government—
    - (i) is not performing its responsibilities properly; or
    - (ii) is not complying with the Local Government Acts;
  - (b) the remedial action that the Minister has taken.
- (5) The Minister may—
  - (a) publish the information in a newspaper that is circulating generally in the local government area; or
  - (b) direct the local government to publish the information on the local government's website.

#### 117 Advisors

- (1) This section applies if the information gathered by the department's chief executive shows that the local government—
  - (a) is not performing its responsibilities properly; or
  - (b) is not complying with the Local Government Acts.
- (2) The department's chief executive may, by gazette notice, appoint an advisor for the local government.
- (3) An advisor is responsible for—
  - (a) helping the local government to build its capacity—
    - (i) to perform its responsibilities properly; or
    - (ii) to comply with the Local Government Acts; and
  - (b) performing other related duties as directed by the department's chief executive.
- (4) The local government must cooperate fully with the advisor.

#### 118 Financial controllers

- (1) This section applies if the information gathered by the department's chief executive shows that the local government—
  - (a) is not performing its responsibilities properly; or
  - (b) is not complying with the Local Government Acts.
- (2) The department's chief executive may, by gazette notice, appoint a financial controller for the local government.
- (3) A financial controller is responsible for—
  - (a) implementing financial controls as directed by the department's chief executive; and
  - (b) performing other related duties as directed by the department's chief executive.

- (4) The local government must cooperate fully with the financial controller
- (5) If a financial controller is appointed, a payment from an account kept by the local government with a financial institution may be made only by—
  - (a) a cheque countersigned by the financial controller; or
  - (b) an electronic funds transfer authorised by the financial controller.
- (6) However, if the financial controller reasonably believes a decision, resolution or order to make a payment is financially unsound, the financial controller must—
  - (a) refuse to make a payment; and
  - (b) advise the department's chief executive about why the decision, resolution or order is financially unsound.
- (7) A decision, resolution or order is **financially unsound** if the decision, resolution or order—
  - (a) may cause the local government to become insolvent; or
  - (b) will result in unlawful expenditure by the local government; or
  - (c) will result in a disbursement from a fund that is not provided for in the local government's budget; or
  - (d) will result in expenditure from grant moneys for a purpose other than the purpose for which the grant was given.

# 119 Costs and expenses of advisors and financial controllers

- (1) The department's chief executive may direct a local government for which an advisor or financial controller is appointed to pay the Minister a stated amount for—
  - (a) the salary and allowances payable to the advisor or financial controller; and

- (b) the costs and expenses of the advisor or financial controller.
- (2) The direction may state a time for payment.
- (3) The stated amount is a debt payable to the State.

# Division 3 Action by the Minister

#### 120 Precondition to remedial action

- (1) This section applies if the Minister proposes to exercise a power under this division.
- (2) The Minister must give the local government or councillor in question a written notice of the proposal to exercise the power, before the power is exercised, unless—
  - (a) the local government or councillor asked the Minister to exercise the power; or
  - (b) if the Minister proposes to exercise a power under section 122 or 123—the tribunal has made a recommendation under section 180 to suspend or dismiss a councillor; or
  - (c) the Minister considers that giving notice—
    - (i) is likely to defeat the purpose of the exercise of the power; or
    - (ii) would serve no useful purpose.
- (3) The notice must state—
  - (a) the power that the Minister proposes to exercise; and
  - (b) the reasons for exercising the power; and
  - (c) any remedial action that the local government or councillor should take; and
  - (d) a reasonable time within which the local government or councillor may make submissions to the Minister about the proposal to exercise the power.

- (4) The reasons stated in the notice are the only reasons that can be relied on in support of the exercise of the power.
- (5) The Minister must have regard to all submissions that are made by the local government or councillor within the time specified in the notice.
- (6) If—
  - (a) the Minister receives no submissions from the local government or councillor within the time specified in the notice; or
  - (b) the submissions from the local government or councillor do not contain reasonable grounds to persuade the Minister not to exercise the power;

the Minister may exercise the power without further notice to the local government or councillor.

# 121 Removing unsound decisions

- (1) This section applies if the Minister reasonably believes that a decision of the local government is contrary to any of the Local Government Acts.
- (2) A decision is—
  - (a) a local law; or
  - (b) a resolution; or
  - (c) an order to give effect to a resolution; or
  - (d) a planning scheme; or
  - (e) an interim development control provision; or
  - (f) a part of a decision mentioned in paragraphs (a) to (e).
- (3) The Minister, by a gazette notice, may—
  - (a) suspend the decision, for a specified period or indefinitely; or
  - (b) revoke the decision.

- (4) The gazette notice must state—
  - (a) how the decision is contrary to a Local Government Act;
  - (b) if the decision has been suspended—how the decision may be amended so that it is no longer contrary to the Local Government Act.
- (5) If the Minister suspends the decision, the decision stops having effect for the period specified in the gazette notice.
- (6) If the Minister revokes the decision—
  - (a) the decision stops having effect on the day specified in the gazette notice; or
  - (b) if no day is specified in the gazette notice—the decision is taken to never have had effect.
- (7) The State is not liable for any loss or expense incurred by a person because a local government's decision is suspended or revoked under this section.

# 122 Removing a councillor

- (1) This section applies if—
  - (a) the tribunal recommends under section 180 that a councillor be suspended or dismissed; or
  - (b) the Minister reasonably believes that a councillor has seriously or continuously breached the local government principles; or
  - (c) the Minister reasonably believes that a councillor is incapable of performing their responsibilities.
- (2) The Minister may recommend that the Governor in Council—
  - (a) if the tribunal recommends that a councillor be suspended or dismissed—suspend or dismiss the councillor; or
  - (b) if the proposal in the Minister's notice under section 120 was to suspend the councillor for a stated

- period—suspend the councillor for a period that is no longer than the stated period; or
- (c) if the proposal in the Minister's notice under section 120 was to dismiss the councillor—suspend or dismiss the councillor.
- (3) The Governor in Council may give effect to the Minister's recommendation under a regulation.

## 123 Dissolving a local government

- (1) This section applies if—
  - (a) the tribunal recommends under section 180 that every councillor be suspended or dismissed; or
  - (b) the Minister reasonably believes that a local government has seriously or continuously breached the local government principles; or
  - (c) the Minister reasonably believes that a local government is incapable of performing its responsibilities.
- (2) The Minister may recommend that the Governor in Council—
  - (a) dissolve the local government; and
  - (b) appoint an interim administrator to act in place of the councillors until the conclusion of a fresh election of councillors.
- (3) The Governor in Council may give effect to the Minister's recommendation under a regulation.
- (4) The regulation has effect in accordance with the requirements of the Constitution of Queensland 2001, chapter 7, part 2.
- (5) It is Parliament's intention that a fresh election of the councillors of the local government should be held as soon as practicable after the Legislative Assembly ratifies the dissolution of the local government.

# 124 Interim administrator acts for the councillors temporarily

- (1) This section applies if an interim administrator is appointed to act in place of the councillors of a local government.
- (2) The interim administrator has all the responsibilities and powers of—
  - (a) the local government; and
  - (b) the mayor.
- (3) However, a regulation may limit the responsibilities and powers of the interim administrator.
- (4) The interim administrator must exercise power under the name of 'interim administrator of the (name of the local government)'.
- (5) This Act and other Acts apply to the interim administrator, with all necessary changes, and any changes prescribed under a regulation, as if the interim administrator were the local government.
- (6) The Governor in Council may direct a local government for which an interim administrator is appointed to pay to the Minister an amount specified in the direction for the costs and expenses of the interim administrator.
- (7) The specified amount may include the salary and allowances payable to an officer of the public service who is appointed as interim administrator.
- (8) The direction may specify a time for payment.
- (9) The specified amount is a debt payable to the State.
- (10) The Minister may create an advisory committee to give the interim administrator advice about the performance of the local government's responsibilities.

# Part 2 The public

# Division 1 Powers of authorised persons

### Subdivision 1 Introduction

#### 125 What this division is about

- (1) This division is about the powers that may be used by an authorised person.
- (2) An **authorised person** is a person who is appointed under this Act to ensure that members of the public comply with the Local Government Acts.

Note-

See chapter 6, part 6 for more information about the appointment of authorised persons.

- (3) The powers of an authorised person include the power, in certain circumstances—
  - (a) to ask a person for their name and address; and
  - (b) to enter a property, including private property.
- (4) **Private property** is a property that is not a public place.
- (5) A public place is a place, or that part of a place, that—
  - (a) is open to the public; or
  - (b) is used by the public; or
  - (c) the public is entitled to use;

whether or not on payment of money.

#### Example—

A person uses a room at the front of their home as a business office. While the business office is open to the public it is a public place. However, the home is private property and not part of the public place.

- (6) An **occupier** of a property includes a person who reasonably appears to be the occupier of, or in charge of, the property.
- (7) Force must not be used to enter a property under this division, other than when the property is entered under a warrant that authorises that use of force.

# 126 Producing authorised person's identity card

- (1) An authorised person may exercise a power under this division, in relation to a person, only if the authorised person—
  - (a) first produces his or her identity card for the person to inspect; or
  - (b) has his or her identity card displayed so it is clearly visible to the person.
- (2) However, if for any reason it is not practicable to comply with subsection (1), the authorised person must produce the identity card for the person's inspection at the first reasonable opportunity.

# Subdivision 2 Power to require a person's name and address

# 127 Power to require a person's name and address

- (1) This section applies if an authorised person—
  - (a) finds a person committing an infringement notice offence; or
  - (b) finds a person in circumstances that lead the authorised person to suspect, on reasonable grounds, that the person has just committed an infringement notice offence; or

- (c) has information that leads the authorised person to suspect, on reasonable grounds, that a person has just committed an infringement notice offence.
- (2) An **infringement notice offence** is an offence prescribed under the State Penalties Enforcement Act 1999 to be an infringement notice offence.
- (3) The authorised person may require the person to state the person's name and address.
- (4) If the authorised person does so, the authorised person must also warn the person that it is an offence to fail to state the person's name and address, unless the person has a reasonable excuse.
- (5) The authorised person may require the person to give evidence of the person's name or address if the authorised person suspects, on reasonable grounds, that the person has given a false name or address.
- (6) The person must comply with an authorised person's requirement under subsection (3) or (5), unless the person has a reasonable excuse.
  - Maximum penalty—35 penalty units.
- (7) However, the person does not commit an offence under subsection (6), if the person is not proved to have committed the infringement notice offence.

# Subdivision 3 Powers to enter property etc.

# 128 Entering a public place that is open without the need for permission

(1) This section applies if an authorised person wants to enter a public place to ensure that the public place complies with the Local Government Acts.

(2) The authorised person may enter the public place, without the permission of the occupier of the place, if the place is not closed to the public (by a locked gate, for example).

# 129 Entering private property with, and in accordance with, the occupier's permission

- (1) An authorised person may enter private property, that is not closed to entry by the public (by a locked gate, for example), in order to ask the occupier of the property for permission to stay on the property and exercise powers under a Local Government Act.
- (2) When asking the occupier for permission, the authorised person must inform the occupier—
  - (a) of the purpose of entering the property; and
  - (b) that any thing or information that the authorised person finds on the property may be used as evidence in court; and
  - (c) that the occupier is not obliged to give permission.
- (3) If the occupier gives permission, the authorised person may ask the occupier to sign a document that confirms that the occupier has given permission.
- (4) The document must state—
  - (a) that the authorised person informed the occupier—
    - (i) of the purpose of entering the property; and
    - (ii) that any thing or information that the authorised person finds on the property may be used as evidence in court; and
    - (iii) that the occupier was not obliged to give the permission; and
  - (b) that the occupier gave the authorised person permission to enter the property and exercise powers under a Local Government Act; and

- (c) the date and time when the occupier gave the permission.
- (5) If the occupier signs the document, the authorised person must immediately give a copy of the document to the occupier.
- (6) If, in any proceedings—
  - (a) a question arises as to whether the occupier of a property gave permission to allow an authorised person to stay on the property under this Act; and
  - (b) a document that confirms the occupier gave permission is not produced in evidence;

the court may assume that the occupier did not give the permission, unless the contrary is proved.

- (7) If the occupier gives permission, the authorised person may stay on the property and exercise the powers that the occupier has agreed to be exercised on the property.
- (8) However, the right to stay on the property—
  - (a) is subject to any conditions that the occupier imposes (including about the times when the property may be entered, for example); and
  - (b) may be cancelled by the occupier at any time.

# 130 Entering private property with, and in accordance with, a warrant

- (1) An authorised person may enter private property with, and in accordance with, a warrant.
- (2) An authorised person must apply to a magistrate for a warrant.
- (3) The application for the warrant must—
  - (a) be in the form approved by the department's chief executive; and
  - (b) be sworn; and

- (c) state the grounds on which the warrant is sought.
- (4) The magistrate may refuse to consider the application until the authorised person gives the magistrate all the information that the magistrate requires about the application, in the way that the magistrate requires.

#### Example—

The magistrate may require additional information in support of the application to be given by statutory declaration.

- (5) The magistrate may issue the warrant only if the magistrate is satisfied that there are reasonable grounds for suspecting—
  - (a) there is a particular thing or activity that may provide evidence of an offence against a Local Government Act (the evidence); and
  - (b) the evidence is at the place, or may be at the place within the next 7 days.
- (6) The warrant must state—
  - (a) the evidence for which the warrant is issued; and
  - (b) that the authorised person may, with necessary and reasonable help and force, enter the property and exercise an authorised person's powers under this Act; and
  - (c) the hours of the day or night when the property may be entered; and
  - (d) the day (within 14 days after the warrant's issue) when the warrant ends.
- (7) The magistrate must keep a record of the reasons for issuing the warrant.
- (8) A warrant is not invalidated by a defect in the warrant, or in compliance with section 131, unless the defect affects the substance of the warrant in a material particular.
- (9) As soon as an authorised person enters private property under a warrant, the authorised person must do, or make a reasonable attempt to do, the following things—

- (a) inform any occupier of the property—
  - (i) of the reason for entering the property; and
  - (ii) that the warrant authorises the authorised person to enter the property without the permission of the occupier;
- (b) give any occupier a reasonable opportunity to allow the authorised person to immediately enter the property without using force.
- (10) However, the authorised person does not need to comply with subsection (9) if the authorised person believes that immediate entry to the property is required to ensure the warrant is effectively executed.

# 131 Warrants—applications made electronically

- (1) An authorised person may make an electronic application for a warrant if the authorised person considers it necessary because of—
  - (a) urgent circumstances; or
  - (b) special circumstances (including the authorised person's remote location, for example).
- (2) An electronic application is an application made by phone, fax, radio, email, videoconferencing or another form of electronic communication.
- (3) The authorised person must prepare an application for the warrant that states the grounds on which the warrant is sought, before applying for the warrant.
- (4) However, the authorised person may apply for the warrant before the application is sworn.
- (5) The magistrate may issue the warrant only if the magistrate is satisfied that—
  - (a) it was necessary to make the application electronically; and

- (b) the way that the application was made was appropriate in the circumstances.
- (6) If the magistrate issues the warrant, and it is reasonably practicable to send a copy of the warrant to the authorised person (by fax or email, for example), the magistrate must immediately do so.
- (7) If it is not reasonably practicable to send a copy of the warrant to the authorised person—
  - (a) the magistrate must—
    - (i) inform the authorised person of the date and time when the magistrate signed the warrant; and
    - (ii) inform the authorised person of the terms of the warrant; and
  - (b) the authorised person must write on a warrant form—
    - (i) the magistrate's name; and
    - (ii) the date and time when the magistrate signed the warrant; and
    - (iii) the terms of the warrant.
- (8) The copy of the warrant sent to the authorised person, or the warrant form properly completed by the authorised person, authorises the authorised person to enter the property, and to exercise the powers, mentioned in the warrant that was signed by the magistrate.
- (9) The authorised person must, at the first reasonable opportunity, send the magistrate—
  - (a) the sworn application; and
  - (b) if the authorised person completed a warrant form—the completed warrant form.
- (10) When the magistrate receives those documents, the magistrate must attach them to the warrant that was signed by the magistrate, and give the warrant to the clerk of the court.

- (11) Unless the contrary is proven, a court must presume that a power exercised by an authorised person was not authorised by a warrant issued under this section if—
  - (a) a question arises, in any proceedings before the court, whether the exercise of power was authorised by a warrant; and
  - (b) the warrant is not produced in evidence.

# 132 Entering under an application, permit or notice

- (1) This section applies if an authorised person wants to enter a property—
  - (a) to inspect the property in order to process an application made under any Local Government Act; or
  - (b) to inspect a record that is required to be kept for a budget accommodation building under the Building Act, chapter 7; or
  - (c) to find out whether the conditions on which a permit or notice was issued have been complied with; or
  - (d) to inspect work that was carried out under a permit or notice.
- (2) A **permit** is an approval, authorisation, consent, licence, permission, registration or other authority issued under any Local Government Act.
- (3) A notice is a notice issued under any Local Government Act.
- (4) The authorised person may enter the property without the permission of the occupier of the property—
  - (a) at any reasonable time during the day; or
  - (b) at night, if—
    - (i) the occupier of the property asks the authorised person to enter the property at that time; or
    - (ii) the conditions of the permit allow the authorised person to enter the property at that time; or

- (iii) the property is a public place and is not closed to the public.
- (5) However, the authorised person—
  - (a) must, as soon as the authorised person enters the property, inform any occupier of the property—
    - (i) of the reason for entering the property; and
    - (ii) that the authorised person is authorised under this Act to enter the property without the permission of the occupier; and
  - (b) may enter a home that is on the property only if the occupier of the relevant part of the property accompanies the authorised person.

# 133 Entering property under an approved inspection program

- (1) An authorised person may enter a property (other than a home on the property) without the permission of the occupier of the property, at any reasonable time of the day or night, under an approved inspection program.
- (2) An approved inspection program is a program, approved by a local government, under which an authorised person may enter and inspect properties in the local government area to ensure the Local Government Acts are being complied with.

Example of an approved inspection program—

a program to ensure that swimming pools are fenced in accordance with a local law

- (3) The local government must give, or must make a reasonable attempt to give, the occupier of the property a written notice that informs the occupier of the following—
  - (a) the local government's intention to enter the property;
  - (b) the reason for entering the property;
  - (c) an estimation of when the property will be entered.

### Example—

A local government may give the written notice to an occupier of a property by dropping a flyer in the letterbox for the property.

- (4) The local government must give, or make a reasonable attempt to give, the written notice to the occupier within a reasonable time before the property is to be entered.
- (5) The authorised person—
  - (a) must, as soon as the authorised person enters the property, inform any occupier of the property—
    - (i) of the reason for entering the property; and
    - (ii) that the authorised person is authorised under this Act to enter the property without the permission of the occupier; and
  - (b) may enter a budget accommodation building on the property only to monitor compliance with the Building Act, chapter 7.

# 134 Approving an inspection program

- (1) A local government may, by resolution, approve the following types of inspection programs—
  - (a) a systematic inspection program;
  - (b) a selective inspection program.
- (2) A systematic inspection program allows an authorised person to enter and inspect all properties, or all properties of a certain type, in the local government area.
- (3) A selective inspection program allows an authorised person to enter and inspect those properties in the local government area that have been selected in accordance with objective criteria specified in the resolution.
- (4) The resolution must state—
  - (a) the purpose of the program; and
  - (b) when the program starts; and

- (c) for a systematic inspection program that allows a type of property to be entered and inspected—a description of the type of property; and
- (d) for a selective inspection program—the objective criteria for selecting the properties to be entered and inspected; and
- (e) the period (of not more than 3 months or another period prescribed under a regulation) over which the program is to be carried out.
- (5) The local government must give the public notice of the approval of an inspection program, at least 14 days, but not more than 28 days, before the approved inspection program starts.
- (6) The notice must be published—
  - (a) in a newspaper that is circulating generally in the local government area; and
  - (b) on the local government's website.
- (7) The notice must state the following—
  - (a) the name of the local government;
  - (b) the purpose and scope of the program, in general terms;
  - (c) when the program starts;
  - (d) the period over which the program is to be carried out;
  - (e) that the public may inspect a copy of the resolution that approved the program at the local government's public office until the end of the program;
  - (f) that a copy of the resolution that approved the program may be purchased at the local government's public office until the end of the program;
  - (g) the price of a copy of the resolution that approved the program.

- (8) The price of a copy of the resolution that approved the program must be no more than the cost to the local government of making the copy available for purchase.
- (9) From the time when the notice is published in the newspaper until the end of the program—
  - (a) the public may inspect a copy of the resolution that approved the program at the local government's public office; and
  - (b) copies of the resolution that approved the program must be available for purchase at the local government's public office at the price stated in the notice.

### 135 General powers after entering a property

- (1) This section explains the powers that an authorised person has after entering a property, other than entering a property—
  - (a) to ask the occupier of the property for permission to stay on the property; or
  - (b) under section 132 or 133.
- (2) The authorised person may—
  - (a) search any part of the property; or
  - (b) inspect, test, photograph or film anything that is in or on the property; or
  - (c) copy a document that is in or on the property; or
  - (d) take samples of or from anything that is in or on the property; or
  - (e) take into or onto the property any persons, equipment and materials that the authorised person reasonably requires for exercising the authorised person's powers; or
  - (f) require the occupier of the property, or a person in or on the property, to give the authorised person reasonable

help to exercise the authorised person's powers under paragraphs (a) to (e).

- (3) If a person is required to give reasonable help under subsection (2)(f), the person must comply with the requirement, unless the person has a reasonable excuse.
  - Maximum penalty—8 penalty units.
- (4) If the requirement is to be complied with by the person giving information or producing a document, it is a reasonable excuse for the person to fail to comply with the requirement if complying with the requirement might incriminate the person.

# 136 Authorised person to give notice of damage

- (1) This section applies if—
  - (a) something is damaged by—
    - (i) an authorised person, when the authorised person exercises a power under this division; or
    - (ii) a person who is authorised by an authorised person to take action under this division, when the person takes the action; or
  - (b) the authorised person considers, on reasonable grounds, that the damage is more than trivial damage.
- (2) The authorised person must immediately give written notice of the particulars of the damage to the person who appears to be the owner of the thing that was damaged.
- (3) However, if for any reason it is not practicable to do so, the authorised person must leave the notice, in a reasonably secure way and in a conspicuous position, at the place where the thing was damaged.
- (4) The **owner** of a thing includes a person in possession or control of the thing.
- (5) If the authorised person believes the damage was caused by a latent defect in the thing, or other circumstances beyond the

authorised person's control, the authorised person may state that in the notice

### 137 Compensation for damage or loss caused after entry

- (1) If a person incurs damage or loss because of the exercise, or purported exercise, of a power under this division, the local government must pay the person compensation.
- (2) The compensation equals—
  - (a) the amount agreed between the person and local government; or
  - (b) if the person and local government can not agree, the amount that is decided by a court.
- (3) The person may claim the compensation in—
  - (a) any proceedings for compensation; or
  - (b) any proceedings brought against the person for an offence against any Local Government Act.
- (4) A court may order compensation to be paid only if the court is satisfied it is just to do so in all the circumstances.
- (5) A regulation may prescribe matters that may, or must, be taken into account by the court when considering whether it is just to make the order.
- (6) The court may make any order about costs that the court considers just.

# Division 2 Powers of other persons

#### 138 What this division is about

- (1) This division is about the powers that may be used—
  - (a) to enable a local government to perform its responsibilities; or

(b) to ensure that a person complies with this Act, and the other Local Government Acts, including by complying with a remedial notice.

### (2) A remedial notice is a notice—

- (a) that a local government gives to the owner of a property within the local government area; and
- (b) that requires action to be taken in relation to the property under a Local Government Act (including fencing a pool, for example).
- (3) This division explains the circumstances in which a person is authorised to enter a property under this division, namely—
  - (a) in a potentially dangerous situation, to take urgent action; or
  - (b) to take action in relation to local government facilities on the property (including water or sewerage pipes, for example); or
  - (c) with (and in accordance with) the permission of the occupier of the property; or
  - (d) with (and in accordance with) a court order; or
  - (e) with (and in accordance with) reasonable written notice.
- (4) **Reasonable written notice** is a written notice, given at least 7 days before a property is to be entered, that informs the owner and the occupier of the property of—
  - (a) the local government's intention to enter the property; and
  - (b) the reason for entering the property; and
  - (c) the days and times when the property is to be entered.
- (5) The following persons may enter a property under this division—
  - (a) if the occupier of the property is not the owner of the property—the owner or the owner's employee;

- (b) a local government worker.
- (6) A **local government worker** is an employee, or agent, of the local government who is authorised to act under this section.
- (7) The local government must give each local government worker an identity card.
- (8) Force must not be used to enter a property under this division, unless the property is entered under a court order that specifically authorises the use of that force.

# 139 Entry with, and in accordance with, permission of occupier

- (1) Any person may enter a property with the permission of the occupier of the property.
- (2) However, the right to enter the property—
  - (a) is subject to any conditions that the occupier imposes (including about the times when the property may be entered, for example); and
  - (b) may be cancelled by the occupier at any time.

# 140 Entry by an owner, with reasonable written notice, under a remedial notice

- (1) This section applies if—
  - (a) a local government gives a remedial notice to the owner of a property; and
  - (b) the owner is not the occupier of the property.
- (2) After the owner gives reasonable written notice to the occupier of the property, the owner or the owner's employee may—
  - (a) enter the property at any reasonable time; and
  - (b) take the action that is required under the remedial notice.

- (3) If the occupier asks to inspect the remedial notice, the owner must allow the occupier to inspect the remedial notice.
- (4) If the occupier refuses to allow the owner to enter the property and the owner informs the local government of that, the owner is not liable for failing to comply with the remedial notice.
- (5) This section does not affect any rights that the owner has apart from this section.

# 141 Occupier may discharge owner's obligations

- (1) This section applies if—
  - (a) the owner of a property fails—
    - (i) to take the action in relation to the property that is required under a remedial notice; or
    - (ii) to pay money that is payable in relation to the property under a Local Government Act (including rates, for example); and
  - (b) the occupier of the property is not the owner of the property.
- (2) The occupier of the property may—
  - (a) take the action that is required, and recover the amount that the occupier properly and reasonably incurs in taking the action as a debt payable by the owner; or
  - (b) pay the money that is payable, and recover the money as a debt payable by the owner.
- (3) For example, if the occupier is the owner's tenant, the occupier may deduct the money from any rent that the occupier owes the owner, without being in breach of the tenancy agreement.

# 142 Entry by a local government worker, with reasonable written notice, under a remedial notice

(1) This section applies if—

- (a) a local government gives a remedial notice to the owner of a property; and
- (b) both the owner and the occupier of the property fail to take the action required under the remedial notice.
- (2) After giving reasonable written notice to the owner and the occupier of the property, a local government worker may—
  - (a) enter the property (other than a home on the property) without the permission of the occupier; and
  - (b) take the action that is required under the remedial notice.
- (3) However, the local government worker must, as soon as the local government worker enters the property—
  - (a) inform any occupier of the property—
    - (i) of the reason for entering the property; and
    - (ii) that the local government worker is authorised under this Act to enter the property without the permission of the occupier; and
  - (b) produce his or her identity card for the occupier of the property to inspect.
- (4) The local government may recover the amount that the local government properly and reasonably incurs in taking the action as a debt payable by the person who failed to take the action.
- (5) If both the owner and the occupier failed to take the action, the owner and the occupier are jointly and severally liable for the debt.
- (6) The local government must give the person who failed to take the action written notice of the amount of the debt.
- (7) If the debt is not paid within 30 days after the date of the written notice, the local government may recover the debt as if the debt were overdue rates.

(8) Interest is payable on the debt at the same rate that interest is payable on overdue rates levied by the local government.

# 143 Entry by a local government worker, with reasonable written notice, to take materials

- (1) This section applies if, in the circumstances, a local government has no other reasonably practicable way of obtaining materials other than by removing the materials from rateable land that is not protected land.
- (2) **Protected land** is land that is—
  - (a) the site of, or curtilage around, a home or other structure; or
  - (b) a court, lawn, park, planted walk or avenue or yard; or
  - (c) under cultivation (including a garden, nursery or plantation, for example); or
  - (d) a state forest or timber reserve under the Forestry Act; or
  - (e) a protected area under the Nature Conservation Act 1992; or
  - (f) the wet tropics area under the Wet Tropics World Heritage Protection and Management Act 1993; or
  - (g) outside the local government area, unless the local government has the Minister's approval.
- (3) After giving reasonable written notice to the owner and the occupier of the rateable land, a local government worker may—
  - (a) enter the land without the permission of the occupier of the land; and
  - (b) search for materials that the local government requires to perform its responsibilities; and
  - (c) remove the materials from the land.

### Example—

A local government may remove dirt from the land for use in mopping up an oil spill on a neighbouring road to prevent the oil entering a stormwater drain.

- (4) However, the local government worker must, as soon as the local government worker enters the property—
  - (a) inform any occupier of the property—
    - (i) of the reason for entering the property; and
    - (ii) that the local government worker is authorised under this Act to enter the property without the permission of the occupier; and
  - (b) produce his or her identity card for the occupier of the property to inspect.
- (5) The local government worker must not search for, or remove materials from, within 50m of any structure or works on the land (including a home, bridge, dam or wharf, for example).

# 144 Entry by a local government worker, at reasonable times, to repair etc. facilities

- (1) At all reasonable times, a local government worker may enter a property (other than a home on the property) without the permission of the occupier of the property—
  - (a) to investigate the future installation of local government facilities on, over or under the property; or
  - (b) to install local government facilities on, over or under the property; or
  - (c) to inspect, maintain, operate, repair, replace or remove local government facilities, that are on, over or under the property, for their routine operations.
- (2) **Local government facilities** are facilities that are installed by a local government (including sewerage pipes, for example).
- (3) However, the local government worker must, as soon as the local government worker enters the property—

- (a) inform any occupier of the property—
  - (i) of the reason for entering the property; and
  - (ii) that the local government worker is authorised under this Act to enter the property without the permission of the occupier; and
- (b) produce his or her identity card for the occupier of the property to inspect.

# 145 Entry by a local government worker, at any time, for urgent action

(1) A local government worker may enter a property (other than a home on the property), at any time without the permission of the occupier of the property, in a potentially dangerous situation to take urgent action for local government purposes.

### Example—

A local government worker may enter a property to cut down a tree that was blown over in a storm and is in danger of falling and injuring someone or damaging property.

- (2) However, the local government worker must, as soon as reasonably practicable after the local government worker enters the property—
  - (a) inform any occupier of the property—
    - (i) of the reason for entering the property; and
    - (ii) that the local government worker is authorised under this Act to enter the property without the permission of the occupier; and
  - (b) produce his or her identity card for the occupier of the property to inspect.

# 146 Entry with, and in accordance with, a court order

(1) A person may enter a property with, and in accordance with, a court order made under this section.

- (2) The person must apply to a magistrate for the court order.
- *(3) The application must—* 
  - (a) be in the form approved by the department's chief executive; and
  - (b) be sworn; and
  - (c) state the grounds on which the court order is sought.
- (4) The person must, as soon as practicable, give a copy of the application to—
  - (a) if the person is not the owner of the property—the owner of the property; and
  - (b) the occupier of the property.
- (5) The magistrate may refuse to consider the application until the person gives the magistrate all the information that the magistrate requires about the application in the way that the magistrate requires.

#### Example—

The magistrate may require additional information supporting the application to be given by statutory declaration.

- (6) If the magistrate is satisfied that entry to the property is necessary to allow the person to take action under any of the Local Government Acts, the magistrate may make the court order.
- (7) The court order must—
  - (a) direct the occupier of the property to allow the person to enter the property and take all action that is necessary under any Local Government Act; and
  - (b) state the hours of the day or night when the property may be entered; and
  - (c) state the day (within 14 days after the court order is made) when the court order ends.
- (8) If the person who applied for the court order is a local government worker, the court order may authorise the local

- government worker to use necessary and reasonable help and force to enter the property.
- (9) The magistrate must record the reasons for making the court order.
- (10) As soon as the person enters the property under the court order, the person must do, or make a reasonable attempt to do, the following things—
  - (a) inform any occupier of the property—
    - (i) of the reason for entering the property; and
    - (ii) that the person is authorised under the court order to enter the property without the permission of the occupier;
  - (b) if the court order authorises the person to use force to enter the property—give the occupier a reasonable opportunity to allow the person to immediately enter the property without using force.

# 147 Compensation for damage or loss caused

- (1) A local government worker who enters a property—
  - (a) must not cause, or contribute to, damage to any structure or works on the property; and
  - (b) must take all reasonable steps to ensure that the worker causes as little inconvenience, and does as little other damage, as is practicable in the circumstances.
- (2) If a person incurs damage or loss because of the exercise, or purported exercise, of a power under this division (including the loss of the value of materials removed from a property, or the reduction in the value of the property, for example), the local government must pay the person compensation.
- (3) The compensation equals—
  - (a) the amount agreed between the person and local government; or

- (b) if the person and local government can not agree, the amount that is decided by a court.
- (4) The court may make any order about costs that the court considers just.

### 148 Limitation of time in absence of notice of work done

- (1) This section applies if work is done on a property without an approval that is required under a Local Government Act.
- (2) For the purposes of any limitation of time for taking any proceedings or doing anything else about the work, the work is taken to have been done when a local government worker first finds out about the work.

### Division 3 Offences

# 149 Obstructing enforcement of Local Government Acts

- (1) A person must not obstruct another person who is taking action that the other person is required or authorised to take under a Local Government Act.
  - Maximum penalty—50 penalty units.
- (2) A person must not pull down, damage, deface or destroy a board or anything else that is displaying a local law, order, notice or other matter authorised by a local government.
  - Maximum penalty—35 penalty units.

# 150 Impersonating an authorised person

A person must not pretend to be an authorised person.

Maximum penalty—50 penalty units.

# Chapter 6 Administration

# Part 1 Introduction

### 151 What this chapter is about

- (1) This chapter contains provisions about—
  - (a) persons who are elected or appointed to perform responsibilities under this Act; and
  - (b) bodies that are created to perform responsibilities under this Act.
- (2) For example, this chapter contains provisions about—
  - (a) qualifications for election or appointment; and
  - (b) acting appointments; and
  - (c) conditions of appointment; and
  - (d) ending appointments.

# Part 2 Councillors

# Division 1 Qualifications of councillors

### 152 Qualifications of councillors

- (1) A person is qualified to be a councillor of a local government, other than the Torres Strait Island Regional Council, only if the person—
  - (a) is an Australian citizen; and
  - (b) is not disqualified from being a councillor because of a section in this division.

- (2) A person is qualified to be the mayor of the Torres Strait Island Regional Council only if the person—
  - (a) is an Australian citizen; and
  - (b) is a Torres Strait Islander or an Aborigine; and
  - (c) on the nomination day for the election, has lived in the local government area for the 2 years immediately before the nomination day; and
  - (d) is not disqualified from being a councillor because of a section in this division.
- (3) A person is qualified to be another councillor of the Torres Strait Island Regional Council only if the person—
  - (a) is an Australian citizen; and
  - (b) is a Torres Strait Islander or an Aborigine; and
  - (c) on the nomination day for the election, has lived in the particular division for which the person is to be a candidate for the 2 years immediately before the nomination day; and
  - (d) is not disqualified from being a councillor because of a section in this division.

# 153 Disqualification for certain offences

- (1) A person can not be a councillor—
  - (a) after the person is convicted of a treason offence, unless the person is pardoned of the treason offence; or
  - (b) for 10 years after the person is convicted of an electoral offence; or
  - (c) for 7 years after the person is convicted of a bribery offence; or
  - (d) for 4 years after the person is convicted of an integrity offence; or

- (e) for the remainder of the term before the next quadrennial elections, if the person has been dismissed as a councillor under section 122 or 123.
- (2) A treason offence is an offence of treason, sedition or sabotage under the law of Queensland, another State or the Commonwealth.
- (3) An electoral offence is—
  - (a) a disqualifying electoral offence under the Electoral Act; or
  - (b) an offence that would be a disqualifying electoral offence had the conviction been recorded after the commencement of the Electoral and Other Acts Amendment Act 2002.
- (4) A bribery offence is an offence against—
  - (a) section 98C of the Criminal Code; or
  - (b) a corresponding law of another State or the Commonwealth; or
  - (c) another offence prescribed under a regulation.
- (5) An integrity offence is an offence against—
  - (a) section 171, 172, 173, 174(3), 234; or
  - (b) section 98B, 98E or 98G(a) or (b) of the Criminal Code; or
  - (c) another offence prescribed under a regulation.
- (6) A person automatically stops being a councillor when the person is convicted of—
  - (a) a treason offence; or
  - (b) an electoral offence; or
  - (c) a bribery offence; or
  - (d) an integrity offence.
- (7) A person is taken to have been convicted of an offence—

- (a) if the person appeals the conviction—when the appeal is dismissed, struck out or discontinued; or
- (b) if the person does not appeal the conviction—at the end of the time within which an appeal must by law be started.

### 154 Disqualification of prisoners

- (1) A person can not be a councillor while the person is a prisoner.
- (2) A prisoner is a person who—
  - (a) is serving a period of imprisonment; or
  - (b) is liable to serve a period of imprisonment, even though the person has been released from imprisonment (on parole or leave of absence, for example).
- (3) A person automatically stops being a councillor when the person becomes a prisoner.

# 155 Disqualification because of other high office

- (1) A person can not be a councillor while the person is a government member.
- (2) A government member is—
  - (a) a member of a Parliament of the Commonwealth or a State (including Queensland); or
  - (b) a councillor of a local government of another State.
- (3) A person automatically stops being a councillor when the person becomes—
  - (a) a government member; or
  - (b) a candidate for election as a member of the Legislative Assembly.

### 156 Disqualification during bankruptcy

- (1) A person can not be a councillor while the person is a bankrupt.
- (2) A person is a **bankrupt** if, under a bankruptcy law—
  - (a) the person is an undischarged bankrupt; or
  - (b) the person has executed a deed of arrangement, and the terms of the deed have not been fully complied with; or
  - (c) the person's creditors have accepted a composition, and a final payment has not been made under the composition.

### (3) A bankruptcy law is—

- (a) the Bankruptcy Act 1966 (Cwlth); or
- (b) a corresponding law of another jurisdiction, including a jurisdiction outside Australia.
- (4) A person automatically stops being a councillor when the person becomes a bankrupt.

# 157 Judicial review of qualifications

- (1) Any person who is entitled to vote in a local government election may apply for a judicial review of the eligibility, or continued eligibility, of a person to be a councillor on the basis that the person is disqualified under this division.
- (2) This section does not limit the Judicial Review Act.

# 158 Acting as councillor without authority

A person must not act as a councillor if the person knows that—

- (a) the person is not qualified to be a councillor; or
- (b) the person's office as a councillor has been vacated.

Maximum penalty—85 penalty units.

### Division 2 Councillor's term of office

#### 159 When a councillor's term starts

A councillor's term starts on—

- (a) if the councillor is elected—the day after the conclusion of the councillor's election; or
- (b) if the councillor is appointed—the day on which the councillor is appointed.

#### 160 When a councillor's term ends

A councillor's term ends—

- (a) if the councillor is elected at a quadrennial election or at a fresh election—at the conclusion of the next quadrennial election; or
- (b) if the councillor is elected at a fresh election and a declaration is also made under a regulation—at the conclusion of the quadrennial election after the next quadrennial election; or
- (c) if the councillor is elected or appointed to fill a vacancy in the office of another councillor—at the end of the other councillor's term; or
- (d) when the Legislative Assembly ratifies the dissolution of the local government under section 123; or
- (e) when the councillor's office becomes otherwise vacant.

  Note—

See section 162 for an explanation of when this happens.

# Division 3 Vacancies in councillor's office

#### 161 What this division is about

- (1) This division is about when a councillor's office becomes vacant, and the way in which the vacancy is to be filled.
- (2) The way in which a vacancy is to be filled depends on—
  - (a) whether the vacancy is in the office of the mayor or of another councillor; and
  - (b) if the vacancy is in the office of another councillor—whether the office becomes vacant during the beginning, middle or end of the local government's term
- (3) The **beginning** of the local government's term is the period of 12 months that—
  - (a) starts on the day when the last quadrennial elections were held; and
  - (b) ends on the day before the first anniversary of the last quadrennial elections.
- (4) The **middle** of the local government's term is the period of 18 months that—
  - (a) starts on the first anniversary of the last quadrennial elections; and
  - (b) ends on the day before the final part of the local government's term starts.
- (5) The **final part** of the local government's term is the period that—
  - (a) starts 30 months after the last quadrennial elections were held; and
  - (b) ends on the day before the next quadrennial elections are held.

#### 162 When a councillor's office becomes vacant

- (1) A councillor's office becomes vacant if the councillor—
  - (a) is dismissed; or
  - (b) ceases to be qualified to be a councillor under division 1; or
  - (c) is found, on a judicial review, to be ineligible to continue to be a councillor; or
  - (d) does not comply with section 169; or
  - (e) is absent, without the local government's leave, from 2 or more consecutive ordinary meetings of the local government over at least 2 months; or
  - (f) resigns as a councillor by signed notice of resignation given to the chief executive officer; or
  - (g) dies; or
  - (h) becomes a local government employee.

### (2) A local government employee does not include—

- (a) a person employed under a federally funded community development project for Aborigines or Torres Strait Islanders; or
- (b) a person prescribed under a regulation.

### 163 When a vacancy in an office must be filled

- (1) This section explains when a vacant office of a councillor (including the mayor) must be filled.
- (2) If a councillor's office becomes vacant 6 months or more before quadrennial elections are required to be held, the local government must fill the vacant office.
- (3) The local government must fill the vacant office within 2 months after the office becomes vacant.

- (4) If the local government does not do so, the Governor in Council may appoint a qualified person to fill the vacant office.
- (5) If a councillor's office becomes vacant within 6 months of when quadrennial elections are required to be held, the local government may decide not to fill the vacant office.

### 164 Filling a vacancy in the office of mayor

- (1) This section applies if the local government is to fill a vacant office of a mayor.
- (2) The vacant office must be filled by a by-election.

### 165 Acting mayor

- (1) The deputy mayor acts for the mayor during—
  - (a) the absence or temporary incapacity of the mayor; or
  - (b) a vacancy in the office of mayor.
- (2) If—
  - (a) the office of mayor is vacant and the deputy mayor is prevented, by absence or temporary incapacity, from acting as the mayor; or
  - (b) the mayor and deputy mayor are both prevented, by absence or temporary incapacity, from performing the role of mayor; or
  - (c) the offices of both the mayor and deputy mayor are vacant;

the local government may, by resolution, appoint an acting mayor from its councillors.

(3) A local government may, by resolution, declare that the office of deputy mayor is vacant.

- (4) The resolution may be passed only if written notice of the resolution has been given to the councillors at least 14 days before the meeting.
- (5) If a local government declares that the office of deputy mayor is vacant, it must immediately appoint another deputy mayor from its councillors.

### 166 Filling a vacancy in the office of another councillor

- (1) This section applies if the local government is to fill a vacant office of a councillor (the **former councillor**) who is not the mayor.
- (2) If the office becomes vacant during the beginning of the local government's term, the local government must fill the vacant office by either—
  - (a) a by-election; or
  - (b) appointing the runner-up in the last election.
- (3) The **runner-up** in the last election is the person who would have been elected if the former councillor had not won the last quadrennial election.
- (4) If the office becomes vacant during the middle of the local government's term, the vacant office must be filled by a by-election.
- (5) If the office becomes vacant during the final part of the local government's term, the vacant office must be filled by appointing a person who is—
  - (a) qualified to be a councillor; and
  - (b) if the former councillor was elected or appointed to office as a political party's nominee—the political party's nominee.
- (6) If the person who is to be appointed must be the political party's nominee, the chief executive officer must request the political party to advise the full name and address of its nominee.

- (7) The request must be made by a written notice given to the political party's registered officer, within 14 days after the office becomes vacant.
- (8) If the person who is to be appointed need not be a political party's nominee, the chief executive officer must, within 14 days after the office becomes vacant, invite nominations from—
  - (a) any person who is qualified to be a councillor, by written notice published—
    - (i) in a newspaper that is circulating generally in the local government area; and
    - (ii) on the local government's website; and
  - (b) each person who was a candidate for the office of the former councillor at the last quadrennial election, by written notice.
- (9) If the chief executive officer receives any nominations from qualified persons or candidates, the local government must fill the vacant office by appointing one of those persons or candidates.

### Division 4 Councillors with other jobs

### 167 Councillors and local government jobs

- (1) If a person becomes a councillor while the person is a local government employee, the person is taken to have resigned as a local government employee on the day before the person becomes a councillor.
- (2) A **local government employee** includes an employee of a type of entity prescribed under a regulation.
- (3) However, a **local government employee** does not include a person who—

- (a) is employed under a federally funded community development project for Aborigines or Torres Strait Islanders; or
- (b) is a member of a class of employees that is prescribed under a regulation.

### 168 Senior councillors and full-time government jobs

- (1) A person can not be a senior councillor and have a full-time government job at the same time.
- (2) A senior councillor is—
  - (a) a councillor of a local government with a remuneration category of 5 or higher; or
  - (b) the mayor of a local government with a remuneration category of 3 or 4; or
  - (c) a councillor of another local government that is prescribed under a regulation.
- (3) A person has a full-time government job if—
  - (a) the person holds a full-time appointment with a government entity or the parliamentary service; and
  - (b) the person or someone else (including a family member, for example) is entitled to a reward because the person has the job.
- (4) However, subsection (1) does not apply if—
  - (a) the senior councillor, before accepting the full-time government job—
    - (i) signs a waiver that irrevocably waives the entitlement to the reward: and
    - (ii) gives a copy of the waiver to the mayor or, if the senior councillor is the mayor, to the chief executive officer; or
  - (b) an Act expressly requires or allows the senior councillor to have the full-time government job (including by

- requiring the senior councillor to be a member of a board or tribunal, for example).
- (5) If a senior councillor purports to accept an appointment in contravention of subsection (1), the appointment is void.
- (6) If a person becomes a senior councillor while the person has a full-time government job, the person is taken to have resigned from the full-time government job on the day before the person became a senior councillor.
- (7) This section does not stop a senior councillor from—
  - (a) having a part-time government job; or
  - (b) converting a full-time government job to a part-time government job, before the person becomes a senior councillor.
- (8) If a full-time government job is converted to a part-time government job, the senior councillor is entitled to all existing and accruing rights as if the part-time government job were a continuation of the full-time government job.

### Division 5 Obligations of councillors

### 169 Obligations of councillors before acting in office

- (1) A councillor must not act in office until the councillor makes the declaration of office.
- (2) The **declaration of office** is a declaration prescribed under a regulation.
- (3) The chief executive officer is authorised to take the declaration of office.
- (4) The chief executive officer must keep a record of the taking of the declaration of office.
- (5) A person ceases to be a councillor if the person does not comply with subsection (1) within—

- (a) 1 month after being appointed or elected; or
- (b) a longer period allowed by the Minister.

### 170 Giving directions to local government staff

(1) The mayor may give a direction to the chief executive officer.

Note—

See section 258 for the prohibition on the mayor delegating this power.

- (2) However, no other councillor may give a direction to the chief executive officer.
- (3) No councillor, including the mayor, may give a direction to any other local government employee.
- (4) The chief executive officer may make guidelines about the way in which a councillor is to ask a local government employee for advice to help the councillor to make a decision.

### 171 Use of information by councillors

- (1) A person who is, or has been, a councillor must not use information that was acquired as a councillor in order to—
  - (a) gain, directly or indirectly, a financial advantage for the person or someone else; or
  - (b) harm the local government.
- (2) A person who is, or has been, a councillor must not release information that the person knows, or should reasonably know, is information that is confidential to the local government.

Maximum penalty—100 penalty units or 2 years imprisonment.

### 172 Councillor's material personal interest at a meeting

(1) This section applies if—

- (a) a matter is to be discussed at a meeting of a local government, or any of its committees; and
- (b) the matter is not an ordinary business matter; and
- (c) a councillor has a material personal interest in the matter.

Note—

See the dictionary for the definition of an ordinary business matter.

- (2) A councillor has a material personal interest in the matter if any of the following persons stands to gain a benefit, or suffer a loss, (either directly or indirectly) depending on the outcome of the consideration of the matter at the meeting—
  - (a) the councillor;
  - (b) a spouse of the councillor;
  - (c) a member of the councillor's family;
  - (d) a partner of the councillor;
  - (e) an employer (other than a government entity) of the councillor;
  - (f) an entity (other than a government entity) of which the councillor or the person's nominee is a member;
  - (g) another person prescribed under a regulation.
- (3) The councillor must—
  - (a) inform the meeting of the councillor's material personal interest in the matter; and
  - (b) leave the meeting room (including any area set aside for the public), and stay out of the meeting room while the matter is being discussed and voted on.

### Maximum penalty—

(a) if the councillor votes on the matter with an intention to gain a benefit, or avoid a loss, for the councillor or someone else—200 penalty units or 2 years imprisonment; or

- (b) otherwise—85 penalty units.
- (4) The following information must be recorded in the minutes of the meeting, and on the local government's website—
  - (a) the name of the councillor who has the material personal interest, or possible material personal interest, in a matter;
  - (b) the nature of the material personal interest, or possible material personal interest, as described by the councillor.

### 173 Councillor's conflict of interest at a meeting

- (1) This section applies if—
  - (a) a matter is to be discussed at a meeting of a local government, or any of its committees; and
  - (b) a councillor has a conflict of interest, or could reasonably be taken to have a conflict of interest, in the matter.
- (2) The councillor must inform the meeting about the councillor's interest in the matter.
  - Maximum penalty—100 penalty units.
- (3) A conflict of interest is a conflict between—
  - (a) a councillor's personal interests (including personal interests arising from the councillor's relationships or club memberships, for example); and
  - (b) the public interest;
  - that might lead to a decision that is contrary to the public interest.
- (4) If the other persons who are entitled to vote at the meeting are informed about a councillor's interest in a matter, by the councillor or someone else, the other persons must—

- (a) decide whether the councillor has a conflict of interest, or could reasonably be taken to have a conflict of interest, in the matter; and
- (b) if the other persons decide that is the case—direct the councillor to leave the meeting room (including any area set aside for the public), and stay out of the meeting room while the matter is being discussed and voted on.
- (5) The councillor must comply with the decision, unless the councillor has a reasonable excuse.
  - Maximum penalty—100 penalty units.
- (6) Subsections (4) and (5) do not apply if a majority of the councillors at a meeting inform the meeting under subsection (2).
- (7) The following must be recorded in the minutes of the meeting, and on the local government's website—
  - (a) the name of the councillor who has a conflict of interest, or could reasonably be taken to have a conflict of interest;
  - (b) the nature of the interest, as described by the councillor;
  - (c) if the councillor voted on the matter—how the councillor voted on the matter;
  - (d) how the majority of persons who were entitled to vote at the meeting voted on the matter.

# 174 Duty to report another councillor's material personal interest, conflict of interest or misconduct

- (1) This section applies if a councillor knows, or suspects on reasonable grounds, that another councillor has—
  - (a) a material personal interest, or conflict of interest, in a matter before the local government; or
  - (b) engaged in misconduct.

- (2) The councillor must, as soon as is practicable, report to—
  - (a) for a material personal interest or conflict of interest—
    - (i) if the material personal interest or conflict of interest arises at a meeting of a local government, or any of its committees—the person who is presiding over the meeting; or
    - (ii) otherwise—the chief executive officer; or
  - (b) for misconduct—the chief executive officer.
- (3) A person commits an offence if the person—
  - (a) prejudices, or threatens to prejudice, the safety or career of another person because that other person or someone else complied with subsection (2); or
  - (b) intimidates or harasses, or threatens to intimidate or harass, another person because that other person or someone else complied with subsection (2); or
  - (c) takes any action that is, or is likely to be, detrimental to another person because that other person or someone else complied with subsection (2).

Maximum penalty—100 penalty units or 2 years imprisonment.

### 175 Post-election meetings

- (1) A local government must hold a meeting within 14 days after—
  - (a) the conclusion of each quadrennial election; and
  - (b) the conclusion of a fresh election of its councillors.
- (2) The local government must, by resolution, appoint a deputy mayor from its councillors—
  - (a) at that meeting; and
  - (b) at the first meeting after the office of the councillor who is the deputy mayor becomes vacant.

# Division 6 Conduct and performance of councillors

### 176 What this division is about

- (1) This division is about dealing with complaints about the conduct and performance of councillors, to ensure that—
  - (a) appropriate standards of conduct and performance are maintained; and
  - (b) a councillor who engages in misconduct is disciplined.
- (2) A councillor includes a person who is no longer a councillor but who was a councillor when the misconduct is alleged to have happened.
- (3) **Misconduct** is conduct, or a conspiracy or attempt to engage in conduct, of or by a councillor—
  - (a) that adversely affects, or could adversely affect, (either directly or indirectly) the honest and impartial performance of the councillor's responsibilities or exercise of the councillor's powers; or
  - (b) that is or involves—
    - (i) the performance of the councillor's responsibilities, or the exercise of the councillor's powers, in a way that is not honest or is not impartial; or
    - (ii) a breach of the trust placed in the councillor; or
    - (iii) a misuse of information or material acquired in or in connection with the performance of the councillor's responsibilities, whether the misuse is for the benefit of the councillor or someone else; or
  - (c) that breaches section 174(2); or
  - (d) that is referred to the department's chief executive as misconduct under section 181.

- (4) **Inappropriate conduct** is conduct that is not appropriate conduct for a representative of a local government, but is not misconduct, including for example—
  - (a) a councillor failing to comply with the local government's procedures; or
  - (b) a councillor behaving in an offensive or disorderly way in a meeting of the local government or any of its committees.
- (5) It is irrelevant whether the conduct that constitutes misconduct was engaged in—
  - (a) within Queensland or elsewhere; or
  - (b) when the councillor was not exercising the responsibilities of a councillor.
- (6) In summary, the process for reviewing complaints of misconduct by councillors is as follows—
  - assessing complaints—the chief executive officer assesses each complaint of misconduct, and refers all complaints of misconduct that are not frivolous or vexatious to the department's chief executive
  - notifying councillor of the hearing of a complaint of misconduct—the department's chief executive notifies the councillor about the hearing of the complaint
  - hearing and deciding complaints—the regional conduct review panel or tribunal hears the complaint and decides whether or not the councillor engaged in misconduct, and if so, what is the appropriate disciplinary action
  - taking disciplinary action—disciplinary action is taken against a councillor who has engaged in misconduct, by the regional conduct review panel, the tribunal or the Minister, depending on the severity of the misconduct.
- (7) A regional conduct review panel is a body, created under this Act, that is responsible for hearing and deciding a complaint of misconduct by a councillor.

Note—

See chapter 6, part 4 for more information about the creation of a regional conduct review panel.

(8) The **tribunal** is a body, created under this Act, that is responsible (amongst other things) for hearing and deciding the most serious complaints of misconduct by a councillor.

Note—

See chapter 6, part 3 for more information about the creation of the tribunal, and section 183 for the tribunal's other responsibilities.

- (9) To remove any doubt, a councillor may be dealt with for an act or omission that constitutes misconduct under this Act, and also dealt with for the same act or omission—
  - (a) as the commission of an offence; or
  - (b) under the Crime and Misconduct Commission Act.
- (10) A decision under this part by any of the following persons is not subject to appeal—
  - (a) a regional conduct review panel;
  - (b) the tribunal;
  - (c) the chief executive officer;
  - (d) a mayor;
  - (e) a deputy mayor;
  - (f) the chairperson of a meeting.

Note-

See section 244 for more information.

### 177 Assessing complaints

(1) This section applies if a local government, or the department's chief executive, makes or receives a complaint about the conduct or performance of a councillor.

- (2) The local government or department's chief executive must give written notice of the complaint to the chief executive officer.
- (3) The chief executive officer must assess each complaint to decide whether the complaint—
  - (a) is about a frivolous matter or was made vexatiously; or
  - (b) is about inappropriate conduct, misconduct, official misconduct or another matter (including a general complaint against the local government, for example).
- (4) If the chief executive officer assesses that the complaint is about a frivolous matter or was made vexatiously, the chief executive officer may decide that no further action be taken in relation to the complaint.
- (5) If the chief executive officer assesses that the complaint is about inappropriate conduct, the chief executive officer must—
  - (a) if the complaint is about conduct of the mayor—refer the complaint to the deputy mayor; or
  - (b) if the complaint is about conduct of another councillor—refer the complaint to the mayor.
- (6) If the chief executive officer assesses that the complaint is about misconduct, the chief executive officer must refer the complaint to the department's chief executive.
- (7) If the chief executive officer assesses that the complaint is about official misconduct under the Crime and Misconduct Act, the chief executive officer must deal with the complaint in accordance with that Act.
- (8) If the chief executive officer assesses that the complaint is about another matter, the chief executive officer must deal with the complaint in an appropriate way.
- (9) The chief executive officer must give the entity who made the complaint, and the accused councillor, a written notice that states—

- (a) the type of complaint that the chief executive officer has assessed the complaint as; and
- (b) the action (if any) that is proposed to be taken in relation to the complaint; and
- (c) if the complaint was about a frivolous matter or was made vexatiously—that it is an offence under subsection (10) for a person to make a complaint that is substantially about a matter that the chief executive officer has assessed as being frivolous or vexatious.
- (10) A person must not make a complaint about the misconduct of a councillor if—
  - (a) the complaint is substantially the same as a complaint that the person has previously made; and
  - (b) the chief executive officer has given the person a notice that complies with subsection (9).

Maximum penalty—10 penalty units.

- (11) The chief executive officer must keep a record of—
  - (a) all written complaints received by the chief executive officer; and
  - (b) the outcome of each written complaint, including any disciplinary action or other action that was taken in relation to the complaint.
- (12) The chief executive officer must ensure that the public may inspect the record—
  - (a) at the local government's public office; or
  - (b) on the local government's website.
- (13) However, subsection (12) does not apply to the record of a written complaint that—
  - (a) the chief executive officer has assessed as being about a frivolous matter or as having been made vexatiously; or
  - (b) is a public interest disclosure within the meaning of the Whistleblowers Protection Act 1994.

- (1) This section applies if the chief executive officer refers a complaint to the department's chief executive.
- (2) The department's chief executive must give the accused councillor a written notice that informs the councillor about the hearing of the complaint of misconduct.
- *(3) The notice must state—* 
  - (a) the misconduct that is alleged to have been engaged in by the councillor; and
  - (b) the time and date when the hearing is to begin; and
  - (c) the place where the complaint is to be heard.
- (4) The notice must be given to the councillor at least 7 days before the hearing is to begin.
- (5) If all reasonable attempts to give the notice to the councillor have failed, the department's chief executive may—
  - (a) publish the notice, at least 7 days before the hearing is to begin—
    - (i) in a newspaper that is circulating in the local government area; and
    - (ii) on the department's website; or
  - (b) direct the local government to publish the notice on the local government's website at least 7 days before the hearing is to begin.

### 179 Hearing and deciding complaints

- (1) This section is about the hearing of a complaint of misconduct by a regional conduct review panel or the tribunal.
- (2) A regional conduct review panel or the tribunal may hear complaints of misconduct by a number of councillors in the same hearing, unless the defence of any of the councillors may be prejudiced.

- (3) The hearing must be conducted in the way set out in chapter 7, part 1.
- (4) The regional conduct review panel or tribunal may decide all or part of the hearing from the documents brought before the regional conduct review panel or tribunal, without the parties or the witnesses appearing, if—
  - (a) the regional conduct review panel or tribunal considers it appropriate in all the circumstances; or
  - (b) the parties agree.
- (5) The standard of proof in the hearing is the balance of probabilities.
- (6) The regional conduct review panel or tribunal must keep a written record of the hearing, in which it records—
  - (a) the statements of the councillor and all witnesses; and
  - (b) any reports relating to the councillor that are tendered at the hearing.

### 180 Taking disciplinary action

- (1) This section applies if, after hearing a complaint of misconduct, the regional conduct review panel or tribunal decides that the councillor engaged in misconduct.
- (2) The regional conduct review panel may make any 1 or more of the following orders or recommendations that it considers appropriate in view of the circumstances relating to the misconduct—
  - (a) an order that the councillor be counselled about the misconduct, and how not to repeat the misconduct;
  - (b) an order that the councillor make an admission of error or an apology;
  - (c) an order that the councillor participate in mediation with another person;

- (d) a recommendation to the department's chief executive to monitor the councillor or the local government for compliance with the Local Government Acts.
- (3) However, if the regional conduct review panel considers that more serious disciplinary action should be taken, the regional conduct review panel must report the matter to the tribunal for the tribunal to take disciplinary action.
- (4) The tribunal may make any order or recommendation that it considers appropriate in view of the circumstances relating to the misconduct.
- (5) For example, the tribunal may make any 1 or more of the following orders or recommendations—
  - (a) an order that the councillor be counselled about the misconduct, and how not to repeat the misconduct;
  - (b) an order that the councillor make an admission of error or an apology;
  - (c) an order that the councillor participate in mediation with another person;
  - (d) a recommendation to the department's chief executive to monitor the councillor or the local government for compliance with the Local Government Acts;
  - (e) an order that the councillor forfeit an allowance, benefit, payment or privilege;
  - (f) an order that the councillor reimburse the local government;
  - (g) a recommendation to the Minister that the councillor be suspended for a specified period;
  - (h) a recommendation to the Minister that the councillor be dismissed;
  - (i) a recommendation to the Crime and Misconduct Commission or the Commissioner of Police that the councillor's conduct be further investigated.

- (6) When deciding what disciplinary action is appropriate in view of the circumstances relating to the misconduct, the regional conduct review panel or tribunal may consider—
  - (a) any misconduct of the councillor in the past; and
  - (b) any allegation made in the hearing that was admitted, or was not challenged.
- (7) However, the regional conduct review panel or tribunal may consider an allegation that was not admitted, or was challenged, only if the regional conduct review panel or tribunal is satisfied that the allegation is true.
- (8) The degree to which the regional conduct review panel or tribunal must be satisfied depends on the consequences, that are adverse to the councillor, of finding the allegation to be true.

### 181 Inappropriate conduct

- (1) If the chief executive officer refers a complaint to the mayor or deputy mayor, the mayor or deputy mayor may make either or both of the following orders that the mayor or deputy mayor considers appropriate in the circumstances—
  - (a) an order reprimanding the councillor for the inappropriate conduct;
  - (b) an order that any repeat of the inappropriate conduct be referred to the department's chief executive as misconduct.
- (2) If inappropriate conduct happens in a meeting of the local government or its committees, the chairperson of the meeting may make any 1 or more of the following orders that the chairperson considers appropriate in the circumstances—
  - (a) an order that the councillor's inappropriate conduct be noted in the minutes of the meeting;
  - (b) an order that the councillor leave the place where the meeting is being held (including any area set aside for

- the public), and stay out of the place for the rest of the meeting;
- (c) an order that a councillor who fails to leave the place where the meeting is being held when ordered to do so, be removed from the place.

# 182 Department's chief executive is public official for CMC Act

- (1) A local government is a unit of public administration for the Crime and Misconduct Act.
- (2) For any complaint of, or information or matter involving, misconduct by a councillor, a reference to a public official in the Crime and Misconduct Act, section 46(2), is taken to be a reference to the department's chief executive.

### Part 3 The tribunal

### 183 Establishing the tribunal

- (1) The Local Government Remuneration and Discipline Tribunal (the **tribunal**) is established.
- (2) As well as the responsibilities mentioned in section 176, the tribunal is responsible for—
  - (a) establishing the categories of local governments; and
  - (b) deciding which category each local government belongs to; and
  - (c) deciding the remuneration that is payable to the councillors in each of those categories; and
  - (d) any other functions that the Minister directs the tribunal to perform.

#### 184 Members of tribunal

- (1) The tribunal is made up of 3 qualified persons who are appointed by the Governor in Council.
- (2) A person is qualified to be a member only if the person—
  - (a) has extensive knowledge of, and experience in, 1 or more of the following—
    - (i) local government;
    - (ii) community affairs;
    - (iii) industrial relations;
    - (iv) investigations;
    - (*v*) *law*;
    - (vi) public administration;
    - (vii) public sector ethics;
    - (viii) public finance; or
  - (b) has other knowledge and experience that the Governor in Council considers appropriate.
- (3) However, a person is not qualified to be a member of the tribunal if the person—
  - (a) is a councillor of a local government; or
  - (b) is a nominee for election as a councillor; or
  - (c) accepts an appointment as a councillor; or
  - (d) is an employee of a local government; or
  - (e) is a contractor of a local government; or
  - (f) is a consultant engaged by a local government; or
  - (g) is a member of an Australian Parliament; or
  - (h) is a nominee for election as a member of an Australian Parliament: or
  - (i) is a member of a political party; or

- (j) has a conviction for an indictable offence that is not an expired conviction; or
- (k) is an insolvent under administration (within the meaning of the Corporations Act, section 9); or
- (l) is a type of person prescribed under a regulation.
- (4) The Governor in Council must appoint 1 of the members to be the chairperson of the tribunal.
- (5) A member may be appointed for a term of not longer than 4 years.
- (6) However, a member may be reappointed.
- (7) A person stops being a member if the person—
  - (a) completes a term of office but is not reappointed; or
  - (b) resigns by signed notice of resignation given to the department's chief executive; or
  - (c) is removed as a member by the Governor in Council for misbehaviour or physical or mental incapacity; or
  - (d) is not qualified to be a member under subsection (3).

### 185 Remuneration and appointment conditions of members

- (1) A member of the tribunal is entitled to be paid the remuneration and allowances decided by the Governor in Council.
- (2) A member of the tribunal holds office on the other conditions that the Governor in Council decides.
- (3) If a commissioner under the Industrial Relations Act is appointed as a member, the person is not entitled to any remuneration or allowances in addition to the person's salary or allowances as a commissioner.
- (4) However, the person is entitled to be paid any expenses reasonably incurred by the person in performing the responsibilities of a member.

### 186 Costs of tribunal to be met by local government

The local government must pay the costs of the tribunal in relation to a complaint of misconduct of a councillor, including the remuneration, allowances and expenses paid to members of the tribunal.

#### 187 Conflict of interests

- (1) This section applies if a member of the tribunal has any interest that may conflict with a fair and impartial hearing of a complaint made against an accused councillor.
- (2) The member must not take part, or take further part, in any consideration of the matter.
  - Maximum penalty—35 penalty units.
- (3) As soon as practicable after the member becomes aware that this section applies to the member, the member must inform the department's chief executive.

Maximum penalty—35 penalty units.

### 188 Assistance from departmental staff

The department's chief executive must make available to the tribunal the staff assistance that the tribunal needs to effectively perform its responsibilities.

# Part 4 Regional conduct review panels

### 189 Appointing members of regional conduct review panels

(1) A regional conduct review panel is constituted by at least 3 members that the department's chief executive chooses from a

- pool of members for the region in which the councillor in question resides.
- (2) The department's chief executive must appoint a pool of members for a regional conduct review panel for the different regions of the State decided by the department's chief executive.
- (3) A person is qualified to be a member of the pool of members only if the person—
  - (a) has extensive knowledge of, and experience in, 1 or more of the following—
    - (i) local government;
    - (ii) community affairs;
    - (iii) investigations;
    - (*iv*) *law*;
    - (v) public administration;
    - (vi) public sector ethics;
    - (vii) public finance; or
  - (b) has the other qualifications and experience that the department's chief executive considers appropriate.
- (4) However, a person is not qualified to be a member of the pool of members if the person—
  - (a) is a councillor of a local government; or
  - (b) is a nominee for election as a councillor; or
  - (c) accepts an appointment as a councillor; or
  - (d) is an employee of a local government; or
  - (e) is a contractor of a local government; or
  - (f) is a consultant engaged by a local government; or
  - (g) is a member of an Australian Parliament; or
  - (h) is a nominee for election as a member of an Australian Parliament; or

- (i) is a member of a political party; or
- (j) has a conviction for an indictable offence that is not an expired conviction; or
- (k) is an insolvent under administration (within the meaning of the Corporations Act, section 9); or
- (l) is a type of person prescribed under a regulation.
- (5) A member may be appointed for a term of not longer than 4 years.
- (6) However, a member may be reappointed.
- (7) A person stops being a member if the person—
  - (a) completes a term of office but is not reappointed; or
  - (b) resigns by signed notice of resignation given to the department's chief executive; or
  - (c) is removed as a member by the department's chief executive for misbehaviour or physical or mental incapacity; or
  - (d) is not qualified to be a member under subsection (4).

### 190 Remuneration and appointment conditions of members

- (1) A member of a regional conduct review panel is entitled to be paid the remuneration and allowances decided by the department's chief executive.
- (2) A member of a regional conduct review panel holds office on the other conditions that the department's chief executive decides.

# 191 Costs of regional conduct review panels to be met by local government

The local government must pay the costs of a regional conduct review panel in relation to a complaint of misconduct of a councillor, including the remuneration, allowances and expenses paid to members of the regional conduct review panel.

#### 192 Conflict of interests

- (1) This section applies if a member of a regional conduct review panel has any interest that may conflict with a fair and impartial hearing of a complaint made against an accused councillor.
- (2) The member must not take part, or take further part, in any consideration of the matter.
  - *Maximum penalty—35 penalty units.*
- (3) As soon as practicable after the member becomes aware that this section applies to the member, the member must inform the department's chief executive.
  - *Maximum penalty for subsection (3)—35 penalty units.*

### 193 Assistance from departmental staff

The department's chief executive must make available to the regional conduct review panel the staff assistance that the regional conduct review panel needs to effectively perform its responsibilities.

## Part 5 Local government employees

### Division 1 Chief executive officer

### 194 Appointing a chief executive officer

(1) A local government must appoint a qualified person to be its chief executive officer.

- (2) A person is qualified to be the chief executive officer if the person has the ability, experience, knowledge and skills that the local government considers appropriate, having regard to the responsibilities of a chief executive officer.
- (3) A person who is appointed as the chief executive officer must enter into a written contract of employment with the local government.
- (4) The contract of employment must provide for—
  - (a) the chief executive officer to meet performance standards set by the local government; and
  - (b) the chief executive officers's conditions of employment (including remuneration).

### 195 Appointing an acting chief executive officer

A local government may appoint a qualified person to act as the chief executive officer during—

- (a) any vacancy, or all vacancies, in the position; or
- (b) any period, or all periods, when the chief executive officer is absent from duty or can not, for another reason, perform the chief executive officer's responsibilities.

### Division 2 Other local government employees

### 196 Appointing other local government employees

- (1) A local government must, by resolution, adopt an organisational structure that is appropriate to the performance of the local government's responsibilities.
- (2) The local government may employ local government employees for the performance of the local government's responsibilities.

- (3) The chief executive officer must appoint the local government employees.
- (4) However, the chief executive officer must consult with the councillors before appointing a senior contract employee.
- (5) A senior contract employee is a local government employee who is employed—
  - (a) on a contractual basis; and
  - (b) in a position that reports directly to the chief executive officer.
- (6) A local government employee is employed on—
  - (a) the conditions contained in any relevant industrial instrument; and
  - (b) any other conditions that the local government decides.

### 197 Disciplinary action against local government employees

- (1) The chief executive officer is the only person who may take disciplinary action against a local government employee.
- (2) If the chief executive officer takes disciplinary action against a local government employee, the local government employee may appeal against the decision to the entity prescribed under a regulation.

### Division 3 Common provisions

### 198 Concurrent employment of local government employees

- (1) This section applies to all local government employees, including the chief executive officer.
- (2) A local government employee may be employed by more than I local government at the same time, if each of the local governments agree.

### 199 Improper conduct by local government employees

- (1) This section applies to all local government employees, including the chief executive officer.
- (2) A local government employee includes—
  - (a) an employee of a corporate entity; and
  - (b) a contractor of the local government; and
  - (c) a type of person prescribed under a regulation.
- (3) A local government employee must not ask for, or accept, a fee or other benefit for doing something as a local government employee.

### Maximum penalty—

- (a) for an employee of a corporate entity—500 penalty units or 5 years imprisonment; or
- (b) for any other local government employee—100 penalty units or 2 years imprisonment.
- (4) However, subsection (3) does not apply to—
  - (a) remuneration paid by the local government; or
  - (b) a benefit that has only a nominal value.
- (5) A local government employee must not unlawfully destroy or damage property of the local government.

Maximum penalty—100 penalty units or 2 years imprisonment.

# 200 Improper use of information by local government employees

- (1) This section applies to all local government employees, including the chief executive officer.
- (2) A local government employee includes—
  - (a) an employee of a corporate entity; and
  - (b) a contractor of the local government; and

- (c) a type of person prescribed under a regulation.
- (3) A person who is, or has been, a local government employee must not make improper use of information acquired as a local government employee—
  - (a) to gain (directly or indirectly) an advantage for the person or someone else; or
  - (b) to cause detriment to the local government.

#### Maximum penalty—

- (a) for an employee of a corporate entity—500 penalty units or 5 years imprisonment; or
- (b) for any other local government employee—100 penalty units or 2 years imprisonment.
- (4) A **local government** includes a corporate entity of the local government.
- (5) If an employee of a corporate entity contravenes subsection (3), the corporate entity may recover from the employee, as a debt due to the corporate entity—
  - (a) if anyone made a profit because of the contravention—an amount equal to the profit; and
  - (b) if the corporate entity suffered loss or damage because of the contravention—an amount equal to the loss or damage.
- (6) The amount may be recovered from the employee whether or not the employee has been convicted of an offence in relation to the contravention.
- (7) Subsection (5) applies in addition to, and does not limit, the Criminal Proceeds Confiscation Act 2002.
- (8) A person who is, or has been, a local government employee must not release information that the person knows, or should reasonably know, is information that—
  - (a) is confidential to the local government; and
  - (b) the local government wishes to keep confidential.

#### Maximum penalty—

- (a) for an employee of a corporate entity—500 penalty units or 5 years imprisonment; or
- (b) for any other local government employee—100 penalty units or 2 years imprisonment.

### 201 Annual report must detail remuneration

- (1) The annual report of a local government must state—
  - (a) the total remuneration packages that are payable (in the year to which the annual report relates) to senior contract employees; and
  - (b) the number of senior contract employees who are being paid each of the total remuneration packages.

### (2) A senior contract employee is—

- (a) the chief executive officer; or
- (b) any other local government employee who is employed—
  - (i) on a contractual basis; and
  - (ii) in a position that reports directly to the chief executive officer.

Examples of the detail for the annual report—

- 1 senior contract employee with a total remuneration package in the range of \$100000-\$119000
- 2 senior contract employees with a total remuneration package in the range of \$120000-\$149000
- 1 senior contract employee with a total remuneration package in the range of \$150000-\$175000

# Part 6 Authorised persons

### 202 Appointing authorised persons

- (1) The chief executive officer may appoint a qualified person to be an authorised person.
- (2) A person is qualified to be an authorised person if the person—
  - (a) has the competencies—
    - (i) that the chief executive officer considers are necessary to perform the responsibilities that are required to be performed by the authorised person; or
    - (ii) prescribed under a regulation; and
  - (b) is either—
    - (i) an employee of the local government; or
    - (ii) another type of person prescribed under a regulation.
- (3) The appointment of an authorised person must state the provisions of this Act for which the authorised person is appointed.
- (4) An authorised person's appointment is subject to the conditions stated in—
  - (a) the document that appoints the authorised person; or
  - (b) a written notice given to the authorised person by the chief executive officer; or
  - (c) a regulation.

### 203 End of appointment of authorised persons

(1) A person stops being an authorised person—

- (a) at the end of the term of appointment stated in the document that appointed the authorised person; or
- (b) if the authorised person gives the local government a signed notice of resignation; or
- (c) if it is a condition of the authorised person's appointment that the authorised person hold another position at the same time—if the authorised person stops holding the other position.
- (2) If it is a condition of the authorised person's appointment that the authorised person hold another position at the same time, a notice of resignation acts as a notice of resignation for both positions.
- (3) This section does not limit the ways in which an authorised person's appointment ends.

### 204 Identity card for authorised persons

- (1) The chief executive officer must give each authorised person an identity card.
- (2) This section does not stop a single identity card being issued to a person for this Act and for another purpose.
- (3) A person who stops being an authorised person must return the person's identity card to the chief executive officer, within 21 days after stopping being an authorised person, unless the person has a reasonable excuse.

*Maximum penalty for subsection (3)—10 penalty units.* 

# Part 7 Interim management

### 205 Interim management committee

- (1) When an interim administrator is appointed for a local government, the Minister may appoint a committee of persons to help the interim administrator to perform the interim administrator's responsibilities.
- (2) A person may be appointed as a member of a committee for a limited time or indefinitely.
- (3) The interim administrator is chairperson of the committee and must preside at every meeting of the committee at which the interim administrator is present.
- (4) If, because of absence or incapacity, the interim administrator can not perform the responsibilities of chairperson of the committee, the other members of the committee must appoint another member to act as chairperson.

# 206 Conditions of appointment as interim administrator or member of committee

- (1) An interim administrator or a member of a committee is entitled to the fees, allowances and expenses decided by the Governor in Council.
- (2) An officer of the public service who is appointed as an interim administrator, or as a member of a committee, may hold the appointment as well as the public service office.

### 207 End of appointment of interim management

A person stops being an interim administrator, or a member of an interim management committee—

(a) if the person resigns by signed notice of resignation given to the department's chief executive; or

- (b) if the Governor in Council, for any reason, cancels the person's appointment; or
- (c) at the conclusion of a fresh election of the councillors of the local government.

# Part 8 The superannuation board

### 208 Superannuation board

- (1) The Queensland Local Government Superannuation Board under the 1993 Act (the **super board**) continues in existence under this Act.
- (2) The super board—
  - (a) is a body corporate; and
  - (b) may sue and be sued in its corporate name.

### 209 Board's responsibilities

- (1) The super board's primary responsibility is to act as the trustee of the LG super scheme.
- (2) The super board, with the Governor in Council's approval, has the following extra responsibilities—
  - (a) to manage another superannuation scheme for the scheme's trustee;
  - (b) to act as trustee of a related persons scheme;
  - (c) to establish, and act as trustee of, a related persons scheme.
- (3) A related persons scheme is a scheme providing superannuation, retirement or other similar benefits for persons (other than eligible members) who—

- (a) work for, or provide a service to, a local government; and
- (b) are prescribed under a regulation as a related person.
- (4) The super board may delegate its powers to an employee of the super board.

### 210 Board of directors

- (1) The super board has a board of directors.
- (2) The board of directors is responsible for how the super board performs its responsibilities.
- (3) The board of directors must ensure that the super board performs its responsibilities in a proper, effective and efficient way.
- (4) The board of directors is made up of—
  - (a) 3 directors appointed on the nomination of the Local Government Association of Queensland Inc. or its successor in law; and
  - (b) 3 directors appointed on the nomination of members of the LG super scheme; and
  - (c) if the trust deed provides for the appointment of an additional independent director and an independent director is appointed—the appointed independent director.
- (5) The directors must be appointed under the rules established to comply with the Commonwealth Super Act.
- (6) A regulation may change the number of directors that are to be appointed under subsection (4)(a) and (b).

# 211 Seal of the super board

- (1) The super board has a seal.
- (2) Judicial notice must be taken of the seal on a document.

(3) A document marked with the seal must be presumed to have been properly sealed, unless the contrary is proved.

# Chapter 7 Other provisions

# Part 1 Way to hold a hearing

### 212 What this part is about

- (1) This part sets out the way to hold a hearing under this Act.
- (2) The person or other entity that is conducting the hearing is called the **investigator** in this part.

### 213 Procedures at hearing

- (1) When conducting a hearing, the investigator must—
  - (a) observe natural justice; but
  - (b) act as quickly and informally as is consistent with a fair and proper consideration of the issues raised in the hearing.
- (2) For example, the investigator may—
  - (a) act in the absence of a person who has been given reasonable notice of the hearing; or
  - (b) receive evidence by statutory declaration; or
  - (c) refuse to allow a person to be represented by a legal practitioner; or
  - (d) disregard the rules of evidence; or
  - (e) disregard any defect, error, omission or insufficiency in a document; or
  - (f) allow a document to be amended; or

- (g) adjourn a hearing.
- (3) However, the investigator must comply with any procedural rules prescribed under a regulation.
- (4) A hearing is not affected by a change of the members of an entity that is the investigator.

### 214 Witnesses at hearings

- (1) The investigator may require a person, by giving them a written notice, to attend a hearing as a witness in order to—
  - (a) give evidence; or
  - (b) produce specified documents.
- (2) The person must—
  - (a) attend at the time and place specified in the notice; and
  - (b) continue to attend until excused by the investigator; and
  - (c) take an oath or make an affirmation if required by the investigator; and
  - (d) answer a question that the person is required to answer by the investigator, unless the person has a reasonable excuse; and
  - (e) produce a document that the person is required to produce by the investigator, unless the person has a reasonable excuse.

Maximum penalty—35 penalty units.

- (3) A person has a reasonable excuse for failing to answer a question or produce a document if answering the question or producing the document might tend to incriminate the person.
- (4) A person who attends as a witness is entitled to—
  - (a) the witness fees that are prescribed under a regulation; or
  - (b) if no witness fees are prescribed, the reasonable witness fees decided by the investigator.

### 215 Contempt at hearing

A person must not—

- (a) insult the investigator in a hearing; or
- (b) deliberately interrupt a hearing; or
- (c) take part in a disturbance in or near a place where the investigator is conducting a hearing; or
- (d) do anything that would be a contempt of court if the investigator were a court.

Maximum penalty—50 penalty units.

# Part 2 Superannuation

### 216 What this part is about

- (1) This part is about superannuation for certain persons who are connected to a local government.
- (2) In this part, a reference to a **local government** includes a local government entity.
- (3) A local government entity is an entity, prescribed under a regulation, that—
  - (a) under an Act, exercises a power similar to a power that may be exercised by a local government in performing the local government's responsibilities; or
  - (b) under an Act, exclusively performs a responsibility in relation to the system of local government; or
  - (c) exclusively exercises, for a local government, a power that may be exercised by the local government in performing the local government's responsibilities; or
  - (d) helps a local government in the performance of the local government's responsibilities.

- (1) The Local Government Superannuation Scheme under the 1993 Act (the **LG super scheme**) continues in existence under this Act.
- (2) The super board must make a trust deed that contains—
  - (a) the rules that govern the operation of the LG super scheme; and
  - (b) the matters that, under the Commonwealth Super Act, are required to be contained in the governing rules of regulated superannuation funds within the meaning of that Act.
- (3) In particular, the trust deed must provide for—
  - (a) the yearly contribution that a local government must make for a permanent employee, based on the advice of an actuary; and
  - (b) the terms and conditions on which the super board must obtain advice from an actuary in relation to the funds that the super board administers.
- (4) An actuary is an accredited member, or a fellow, of the Institute of Actuaries of Australia.

# 218 Members of LG super scheme

- (1) An employee of a local government (other than a local government entity) is automatically a member of the LG super scheme (an **automatic member**) while their employment continues.
- (2) The following persons are eligible to become a member of the LG super scheme (eligible members)—
  - (a) a councillor of a local government;
  - (b) a contractor of a local government;
  - (c) an employee of a local government entity;

- (d) a member of the governing body of a local government entity;
- (e) a person for whom a local government is required under the Superannuation Guarantee (Administration) Act 1992 (Cwlth) to contribute to a superannuation scheme;
- (f) a person for whom the super board is required under the Superannuation Guarantee (Administration) Act 1992 (Cwlth) to contribute to a superannuation scheme;
- (g) a person who is entitled, or conditionally entitled, to payment of an amount from the LG super scheme, in accordance with an agreement or court order made under the Family Law Act 1975 (Cwlth);
- (h) another type of person prescribed under a regulation;
- (i) a person—
  - (i) who was, but is no longer, a member of the LG super scheme because the person was a type of person mentioned in paragraphs (a) to (f) or (h); and
  - (ii) whose benefit under the LG super scheme has not been fully paid out, withdrawn or transferred from the LG super scheme;
- (j) a person—
  - (i) who was, but is no longer an automatic member; and
  - (ii) whose benefit under the LG super scheme has not been fully paid out, withdrawn or transferred from the LG super scheme;
- (k) the spouse of an automatic member;
- (l) the spouse of a person mentioned in paragraphs (a) to (h).
- (3) If a person mentioned in subsection (2)(f) becomes a member of the LG super scheme, this part applies to the super board—

- (a) with all necessary changes; and
- (b) with any changes prescribed under a regulation.

### 219 Compulsory super contributions

- (1) If the Commonwealth Super Act requires a local government to make superannuation contributions for a permanent employee, the superannuation contributions must be paid into the LG super scheme.
- (2) An employee of a local government entity is a **permanent employee** if the local government entity declares the employee to be a permanent employee by a written notice given to the super board.
- (3) An employee of a local government (other than a local government entity) is a **permanent employee** if the employee has been continuously employed by the local government, or by the local government and other local governments consecutively, for—
  - (a) at least 1 year; or
  - (b) less than 1 year, but the employee has given the local government a membership notice.
- (4) A membership notice is a written notice given to the local government and board by the employee electing to become a permanent employee for this part.
- (5) An employee is not **continuously employed** if the super board is satisfied that—
  - (a) the employee's employment is broken by at least 60 consecutive days when the employee was not employed by a local government, and the employee is not in a position to accept an offer of employment by a local government; or
  - (b) the employee—
    - (i) is no longer employed by a local government; and

- (ii) has no intention of taking up employment with a local government.
- (6) An employee is not a permanent employee if—
  - (a) the employee is employed by a local government only to carry out work on a particular job or project; and
  - (b) the employee's employment is dependent on the time taken to carry out the job or project.
- (7) Also, an employee is not a permanent employee if the employee is employed by a local government under a federally funded community development project for Aborigines or Torres Strait Islanders.

### 220 Amount of compulsory contributions

- (1) The yearly contribution that a local government must make for a permanent employee is the amount stated, from time to time, in the trust deed.
- (2) The yearly contribution is taken to include any contributions that are required to be made under an industrial instrument.
- (3) The local government need not pay an amount as a contribution to the extent that the amount can not be accepted by a regulated superannuation fund under the Commonwealth Super Act.

Editor's note—

See the Superannuation Industry (Supervision) Regulations 1994 (Cwlth), regulation 7.04.

- (4) The local government must pay the yearly contribution within the time stated in the trust deed.
- (5) The permanent employee must also make a yearly contribution calculated at the following rate—
  - (a) if the employee is a special permanent employee—5% of the employee's salary under the trust deed;
  - (b) if the employee is a standard permanent employee—6% of the employee's salary under the trust deed.

- (6) A special permanent employee is a permanent employee who, immediately before 1 July 1995, was required to make superannuation contributions under the repealed Local Government Superannuation Act 1985 at the rate of 5% of the employee's salary under the trust deed.
- (7) A standard permanent employee is a permanent employee who—
  - (a) immediately before 1 July 1995, was required to make superannuation contributions under the repealed Local Government Superannuation Act 1985 at the rate of 6% of the employee's salary under the trust deed; or
  - (b) immediately before the repeal of the Local Government (Community Government Areas) Act 2004, was a permanent employee of a community government under that Act; or
  - (c) started employment on or after 1 July 1995.
- (8) A permanent employee need not make the yearly contribution under subsection (5) if the local government makes the contribution, in accordance with the employee's remuneration agreement, as well as the yearly contribution that the local government is required to make under this Act.
- (9) The local government may (despite the provisions of any other Act) deduct all or part of an employee's contributions from—
  - (a) the employee's salary; or
  - (b) any money that the employee owes to the local government.

# 221 Extra super contributions

- (1) Subject to section 226, a member, or a local government for a member, may make extra contributions to the LG super scheme to obtain extra benefits under the trust deed.
- (2) However, the member or local government can not make an extra contribution to the extent that the extra contribution can

not, under the Commonwealth Super Act, be accepted by a regulated superannuation fund under that Act.

### 222 Adjusting super contributions when salary changed

- (1) The super board, by written notice, may require a local government to give the super board details of the salary of each of the local government's permanent employees as at a stated day during the year after any change to the salary of any of the employees.
- (2) The local government must comply with the notice.
- (3) If—
  - (a) a permanent employee's salary has decreased; and
  - (b) the employee gives the local government written notice that the employee wants to pay contributions as if the employee's salary had not decreased;

the local government must calculate the yearly contributions payable for the employee based on the employee's salary before it was decreased.

(4) The employee must give the notice within the time stated in the trust deed.

# 223 Super contributions for non-contributory members

- (1) This section applies if—
  - (a) a local government is required, under an industrial instrument, to pay superannuation contributions for a non-contributory member; or
  - (b) a local government (other than a local government entity) is required, under an Act of the State or Commonwealth, to pay superannuation contributions for a non-contributory member.

(3) The local government must pay the contributions to the LG super scheme.

### 224 Interest is payable on unpaid super contributions

- (1) This section applies if a local government does not pay a contribution that is payable to the LG super scheme within the time stated in the trust deed.
- (2) The local government must pay interest on the amount of the contribution to the LG super scheme.
- (3) However, the super board may waive the payment of interest.
- (4) Any interest that is payable—
  - (a) is to be paid at the rate prescribed under a regulation; and
  - (b) is to be calculated on a daily basis.

# 225 Local governments must not establish employee superannuation schemes

A local government (other than a local government entity) must not establish a superannuation scheme for its employees.

# 226 Super scheme for councillors

- (1) A local government may—
  - (a) establish and amend a superannuation scheme for its councillors; or
  - (b) take part in a superannuation scheme for its councillors.
- (2) If it does so, the local government may pay an amount from its operating fund to the superannuation scheme as a contribution for its councillors.

- (3) However, the local government must not make contributions to the superannuation scheme—
  - (a) of more than the proportion of a salary that is payable by the local government for its standard permanent employees under the LG super scheme; or
  - (b) for a person who is no longer a councillor.
- (4) A councillor of the local government may enter into an arrangement with the local government under which—
  - (a) the councillor agrees to forgo a percentage or amount of the remuneration that the councillor is entitled to as a councillor; and
  - (b) the local government agrees to contribute the percentage or amount to the superannuation scheme for the councillor.
- (5) A superannuation scheme is a superannuation scheme that complies with the Commonwealth Super Act.

### 227 Super schemes to be audited by auditor-general

- (1) This section applies if the super board acts as the trustee of a superannuation scheme.
- (2) The audit of the superannuation scheme that is required under the Commonwealth Super Act must be carried out by the auditor-general.

# Part 3 Allocating Commonwealth funding to local governments

# Division 1 Allocating Commonwealth funding

### 228 Allocating Commonwealth funding

- (1) The grants commission is a body that is created under this Act to perform the responsibilities of a Local Government Grants Commission under the Local Government (Financial Assistance) Act.
- (2) The grants commission and the Minister must comply with the Local Government (Financial Assistance) Act.
- (3) The public hearings that the grants commission is required to hold under the Local Government (Financial Assistance) Act must be held in the way set out in part 1.
- (4) If—
  - (a) the grants commission requires a local governing body to provide information to help the grants commission make a decision about funding under the Local Government (Financial Assistance) Act; and
  - (b) the local governing body does not make a submission by the date reasonably specified by the grants commission;

the grants commission can recommend that no funding be allocated to the local governing body.

- (5) A **local governing body** is a local governing body within the meaning of the Local Government (Financial Assistance) Act.
- (6) The Minister must not distribute to a local government an amount equal to notional GST if the local government has not paid the notional GST.
- (7) **Notional GST** is an amount that a local government may pay under the GST and Related Matters Act 2000, section 5.

- (8) The Minister must table the following in the Legislative Assembly—
  - (a) the grants commission's recommendations about the allocation of funding;
  - (b) a breakdown of how the funding was allocated between local governments.

### 229 Decisions under this division are not subject to appeal

A decision of the grants commission or the Minister under this division is not subject to appeal.

Note—

See section 244 (Decisions not subject to appeal) for more information.

# Division 2 The grants commission

### 230 Grants commission is established

- (1) The Local Government Grants Commission (the grants commission) is established.
- (2) The grants commission is made up of the following members—
  - (a) a chairperson;
  - (b) a deputy chairperson;
  - (c) 4 other members.

### 231 Members of grants commission

- (1) The Governor in Council must appoint the members of the grants commission.
- (2) The Governor in Council must ensure—
  - (a) the person who is appointed as the deputy chairperson is an officer of the department; and

- (b) at least 1 member has knowledge of local government in relation to local government areas of indigenous regional councils and other indigenous local governments; and
- (c) the other members have knowledge of local government.
- (3) A member may be appointed for a term of not longer than 3 years.
- (4) A member holds office on the conditions (including about fees and allowances, for example) that the Governor in Council decides.
- (5) The Governor in Council may pay members different rates.
- (6) A person may be a member of the grants commission at the same time as the person holds an office under another Act, even though the other Act—
  - (a) requires the holder of an office to devote all of the person's time to the duties of the office; or
  - (b) prohibits the holder of an office from engaging in employment outside the duties of the office.
- (7) A person stops being a member of the grants commission if—
  - (a) the member resigns by signed notice of resignation given to the Governor in Council; or
  - (b) the member is convicted of an indictable offence; or
  - (c) if the member is the deputy chairperson—the member stops being an officer of the department; or
  - (d) the Governor in Council cancels the member's appointment.
- (8) The Governor in Council may cancel a member's appointment if the member—
  - (a) becomes incapable of performing duties because of physical or mental incapacity; or
  - (b) engages in misbehaviour; or

- (c) is incompetent; or
- (d) uses the office for party political purposes; or
- (e) does anything else that the Governor in Council considers is a reasonable and sufficient justification for removal from office.
- (9) The Governor in Council may appoint a person to act for a member of the grants commission if the member is—
  - (a) absent; or
  - (b) unable to carry out the member's responsibilities (including because of illness, for example).

### 232 Conflict of interests

- (1) This section applies if—
  - (a) a member of the grants commission has a direct or indirect financial interest in a matter being considered, or about to be considered, by the grants commission; and
  - (b) the interest could conflict with the proper performance of the member's responsibilities for the matter.
- (2) The person must not take part, or take further part, in any consideration of the matter.
  - Maximum penalty—35 penalty units.
- (3) As soon as practicable after the member becomes aware that this section applies to the member, the member must inform the department's chief executive.
  - Maximum penalty—35 penalty units.

# 233 Staff assistance to the grants commission

The department's chief executive must make available to the grants commission the staff assistance that the grants commission needs to effectively perform its responsibilities.

# Part 4 Legal provisions

### 234 False or misleading information

- (1) A person commits an offence if the person gives information for this Act (either orally or in a document), that the person knows is false or misleading in a material particular, to any of the following persons—
  - (a) the Minister;
  - (b) the department's chief executive;
  - (c) the chief executive officer;
  - (d) an authorised person;
  - (e) the change commission;
  - (f) a regional conduct review panel;
  - (g) the tribunal;
  - (h) the grants commission.

Maximum penalty—100 penalty units.

- (2) However, the person does not commit an offence in relation to information in a document if, when the person gives the document to the other person—
  - (a) the person tells the other person that the document is false or misleading, and in what respect the document is false or misleading; and
  - (b) if the person has, or can reasonably obtain, the correct information—the person gives the other person the correct information.

# 235 Administrators who act honestly and without negligence are protected from liability

(1) A constituter of a local government is not civilly liable for an act done, or omission made, honestly and without negligence

by the local government or the constituter, as a constituter of the local government—

- (a) in the administration of this Act; or
- (b) in the exercise, or intended exercise, of any of the local government's powers under this Act.

### (2) A constituter of a local government is—

- (a) the head of the local government, when constituting the local government; or
- (b) a councillor, when constituting the local government.
- (3) A State administrator or local government administrator is not civilly liable for an act done under this Act, or omission made under this Act, honestly and without negligence.

### (4) A State administrator is—

- (a) the Minister; or
- (b) the department's chief executive; or
- (c) an authorised person; or
- (d) a member of the change commission; or
- (e) a member of the grants commission; or
- (f) a member of a regional conduct review panel; or
- (g) a member of the tribunal; or
- (h) a person acting under the direction of a person mentioned in paragraph (a), (b) or (c); or
- (i) an advisor or financial controller.

# (5) An local government administrator is—

- (a) a councillor, when acting other than in the capacity of a constituter of a local government; or
- (b) the chief executive officer, when acting other than in the capacity of a constituter of a local government; or
- (c) another local government employee.

- (6) If subsection (3) prevents civil liability attaching to a State administrator, liability attaches instead to the State.
- (7) If subsection (3) prevents civil liability attaching to a local government administrator, liability attaches instead to the local government.
- (8) The protection given under this section is in addition to any other protection given under another law or Act (including the Whistleblowers Protection Act 1994, for example).

### 236 Who is authorised to sign local government documents

- (1) The following persons may sign a document on behalf of a local government—
  - (a) the head of the local government;
  - (b) a delegate of the local government;
  - (c) an authorised officer of the local government.

Note-

See section 257 for the local government's power to delegate.

(2) An **authorised officer** is a councillor or local government employee who is authorised by the head of the local government, in writing, to sign documents.

# 237 Name in proceedings by or against a local government

- (1) Any proceedings by a local government must be started in the name of the local government.
- (2) Any proceedings against a local government must be started against the local government in its name.

# 238 Service of documents on local governments

A document is properly served on a local government if it is given to the chief executive officer in a way that is authorised by law.

### 239 Substituted service

- (1) If an owner of rateable land is known to be absent from the State, a local government may serve a document on the owner by serving the document on the owner's agent in the State.
- (2) If—
  - (a) a local government must serve a document on a person who owns or occupies a property; but
  - (b) the local government does not know, or is uncertain about, the person's current address;

the local government may serve the document by publishing a notice that contains a copy of the document in a newspaper that is circulating generally throughout the State, in the gazette and on the local government's website.

- (3) The notice must be addressed to—
  - (a) if the local government knows the person's name—the person by name; or
  - (b) if the local government does not know the person's name—the 'owner' or 'occupier' at the property's address.
- (4) A provision of a Local Government Act, that requires a document to contain a statement of a relevant provision of law, is taken to be complied with if the document states that particulars of the relevant provision may be obtained, free of charge, on application to the local government.

# 240 Acting for a local government in legal proceedings

- (1) In any proceedings, the chief executive officer, or another employee authorised in writing by the local government—
  - (a) may give instructions and act as the authorised agent for the local government; and
  - (b) may sign all documents for the local government.

- (2) A local government must pay the costs incurred by the chief executive officer or other employee in any proceedings.
- (3) If the Attorney-General could take proceedings on behalf of a local government to ensure compliance with a Local Government Act, the local government may take the proceeding in its own name.

### 241 Attempt to commit offence

A person who attempts to commit an offence against this Act commits an offence and, on conviction, is liable to the same penalties as if the person had committed the offence.

### 242 Types of offences under this Act

- (1) An offence against this Act that has a penalty of more than 2 years imprisonment, is an indictable offence that is a misdemeanour.
- (2) Any other offence against this Act is a summary offence.
- (3) A proceeding for an indictable offence may be taken, at the prosecution's election—
  - (a) by way of summary proceedings under the Justices Act 1886; or
  - (b) on indictment.
- (4) A magistrate must not hear an indictable offence summarily if—
  - (a) at the start of the hearing, the defendant asks that the charge be prosecuted on indictment; or
  - (b) the magistrate considers that the charge should be prosecuted on indictment.
- (5) If subsection (4) applies—
  - (a) the magistrate must proceed by way of an examination of witnesses for an indictable offence; and

- (b) a plea of the person charged at the start of the proceeding must be disregarded; and
- (c) evidence brought in the proceeding before the magistrate decided to act under subsection (4) is taken to be evidence in the proceeding for the committal of the person for trial or sentence; and
- (d) before committing the person for trial or sentence, the magistrate must make a statement to the person as required by the Justices Act 1886, section 104(2)(b).
- (6) The maximum penalty that may be summarily imposed for an indictable offence is 100 penalty units or 1 year's imprisonment.
- (7) A proceeding must be before a magistrate if it is a proceeding—
  - (a) for the summary conviction of a person on a charge for an indictable offence; or
  - (b) for an examination of witnesses for a charge for an indictable offence.
- (8) However, if a proceeding for an indictable offence is brought before a justice who is not a magistrate, jurisdiction is limited to taking or making a procedural action or order within the meaning of the Justices of the Peace and Commissioners for Declarations Act 1991.

# 243 Time to start proceedings in a summary way

Proceedings for an offence against this Act that are to be heard in a summary way under the Justices Act 1886 must be started—

- (a) within 1 year after the offence was committed; or
- (b) within 6 months after the offence comes to the complainant's knowledge, but within 2 years after the offence was committed.

- (1) If a provision of this Act declares a decision to be not subject to appeal, that means the decision—
  - (a) can not be appealed against, challenged, reviewed, quashed, set aside, or called into question in any way (including under the Judicial Review Act, for example); and
  - (b) is not subject to any writ or order of a court on any ground.

#### Examples—

- 1 A person may not bring any proceedings for an injunction to stop conduct that is authorised by the decision.
- 2 A person may not bring any proceedings for a declaration about the validity of conduct that is authorised by the decision.

### (2) A decision includes—

- (a) conduct related to making the decision; and
- (b) a failure to make a decision.
- (3) A **court** includes a tribunal or another similar entity.

# 245 Judges and other office holders not disqualified from adjudicating

A judge, magistrate, justice or presiding member of a tribunal is not disqualified from adjudicating in any proceedings to which a local government is a party only because the person is, or is liable to be, a ratepayer of the local government.

# 246 Where fines are to be paid to

- (1) This section applies if, in proceedings brought by a local government for an offence against a Local Government Act, the court imposes a fine.
- (2) The fine must be paid to the local government's operating fund, unless the court ordered the fine to be paid to a person.

### 247 Local government references in this Act

- (1) In a provision of this Act about a local government—
  - (a) a reference to the mayor or another councillor is a reference to the mayor or another councillor of the local government; and
  - (b) a reference to the chief executive officer or another employee is a reference to the chief executive officer or another employee of the local government; and
  - (c) a reference to an authorised person is a reference to an authorised person appointed by the local government; and
  - (d) a reference to a local government area is a reference to the local government area of the local government.
- (2) In a provision of this Act, a reference to a local government is a reference to the local government that—
  - (a) in a provision about the mayor or another councillor—the mayor or other councillor was elected or appointed to; and
  - (b) in a provision about the chief executive officer or another employee—employs the chief executive officer or another employee; and
  - (c) in a provision about an authorised person—appointed the authorised person; and
  - (d) in a provision about a local government area—has jurisdiction over the local government area.

#### 248 Evidence of local laws

- (1) In any proceedings, a certified copy of a local law or consolidated version of a local law is evidence of the content of the local law or consolidated version of the local law.
- (2) A certified copy of a local law or consolidated version of a local law is a copy that has been certified by the chief

- executive officer to be the local law or consolidated version as made by the local government.
- (3) In any proceedings, a copy of the gazette that contains a notice of making a local law is—
  - (a) evidence of the content of the notice; and
  - (b) evidence that the local law has been properly made.
- (4) In any proceedings, the competence of a local government to make a particular local law is presumed unless the matter is raised.

### 249 Evidence of proceedings of local government

- (1) This section applies to a document that—
  - (a) purports to be a copy of an entry in a record of the proceedings of—
    - (i) the local government; or
    - (ii) a committee of a local government; and
  - (b) purports to have been signed at the time when the entry was made by—
    - (i) the mayor; or
    - (ii) the chairperson of the committee; and
  - (c) is certified by the chief executive officer to be a true copy of the document.
- (2) The document is evidence—
  - (a) of the proceedings; and
  - (b) that the proceedings were properly held.

# 250 Evidentiary value of copies

- (1) This section applies to a copy of a document that—
  - (a) purports to be made under the authority of a local government or its mayor; and

- (b) purports to be verified by the mayor or an employee who is authorised by the local government.
- (2) The copy of the document is evidence in any proceedings as if the copy were the original of the document.

### 251 Evidentiary value of certificates

- (1) This section applies to a certificate that—
  - (a) purports to be about the state of, or a fact in, a record of the local government; and
  - (b) purports to be signed by the chief executive officer.
- (2) The certificate is evidence of the matters contained in the certificate.

### 252 Evidence of directions given to local government

- (1) This section applies to a document that—
  - (a) purports to be a direction that the Minister, or the department's chief executive, gave to a local government under this Act; and
  - (b) purports to be certified by or for the Minister, or the department's chief executive, to be a true copy of the direction.
- (2) The document is evidence of—
  - (a) the giving of the direction; and
  - (b) the matters contained in the direction.

### 253 Evidence of complainant's knowledge of matter

In a complaint starting proceedings, a statement that the matter of the complaint came to the complainant's knowledge on a stated day is evidence of the matter.

# 254 Constitution and limits of local government need not be proved

It is not necessary for the plaintiff in any proceedings started by, for or against a local government to prove—

- (a) the local government's constitution; or
- (b) the boundaries of the local government area; or
- (c) the boundaries of a division of the local government area.

# Part 5 Delegation of powers

### 255 Delegation of Minister's powers

- (1) The Minister may delegate the Minister's powers under this Act, or another Local Government Act, to an appropriately qualified person.
- (2) However, the Minister must not delegate a power under section 121, 122 or 123.

### 256 Delegation of department's chief executive's powers

The department's chief executive may delegate the chief executive's powers under this Act, or another Local Government Act, to an appropriately qualified person.

# 257 Delegation of local government powers

- (1) A local government may, by resolution, delegate a power under this Act or another Act to—
  - (a) the mayor; or
  - (b) the chief executive officer; or

- (c) a standing committee, or joint standing committee, of the local government; or
- (d) the chairperson of a standing committee, or joint standing committee, of the local government; or
- (e) another local government, for the purposes of a joint government activity.
- (2) However, a local government must not delegate a power that an Act states must be exercised by resolution.

### 258 Delegation of mayor's powers

- (1) A mayor may delegate the mayor's powers to another councillor of the local government.
- (2) However, the mayor must not delegate the power to give directions to the chief executive officer.

### 259 Delegation of chief executive officer powers

- (1) A chief executive officer may delegate the chief executive officer's powers to an appropriately qualified employee or contractor of the local government.
- (2) However, the chief executive officer must not delegate the following powers—
  - (a) a power delegated by the local government, if the local government has directed the chief executive officer not to further delegate the power;
  - (b) a power to keep a register of interests;
  - (c) the power to sign a drafting certificate for a local law.

# 260 Local government delegations register

(1) The chief executive officer must establish a register of delegations that contains the particulars prescribed under a regulation.

- (2) The chief executive officer must record the following delegations in the register of delegations—
  - (a) all delegations by the local government;
  - (b) all delegations by the chief executive officer.
- (3) The public may inspect the register of delegations.

# Part 6 Other provisions

### 261 Public office of a local government

- (1) A local government must keep premises for use as a public office.
- (2) The public office must be in, or as near as practicable to, the local government area.

# 262 Powers in support of responsibilities

- (1) This section applies if a local government or another entity is required or empowered to perform a responsibility under a Local Government Act.
- (2) The local government or entity has the power to do anything that is necessary or convenient for performing the responsibilities.
- (3) The powers include all the powers that an individual may exercise, including for example—
  - (a) power to enter into contracts; and
  - (b) power to acquire, hold, deal with and dispose of property; and
  - (c) power to charge for a service or facility, other than a service or facility for which a cost-recovery fee may be fixed.

### 263 Validity of local government proceedings

The proceedings of a local government or any of its committees, or the actions of a person acting as a councillor or member of a committee, are not invalid merely because of—

- (a) vacancies in the membership of the local government or committee; or
- (b) a defect or irregularity in the election or appointment of any councillor or committee member; or
- (c) the disqualification of a councillor or committee member from acting as a councillor or committee member.

### 264 Special entertainment precincts

- (1) This section is about establishing a special entertainment precinct.
- (2) A special entertainment precinct is an area in which—
  - (a) amplified music that is played at premises in the area is regulated by a local law, and not by the Liquor Act 1992; and
  - (b) the requirements about noise attenuation under the Planning Act apply to certain types of development in the area.
- (3) If a local government wants to establish a special entertainment precinct in its local government area, the local government must—
  - (a) amend the local government's planning scheme to identify the special entertainment precinct; and
  - (b) make a local law to regulate noise from amplified music from premises in the special entertainment precinct, in accordance with a permit that is issued for the premises.
- (4) However, a local law under this section does not apply to—

- (a) a major sports facility under the Major Sports Facilities Act 2001; or
- (b) an activity that—
  - (i) is for a motor racing event under the Motor Racing Events Act 1990; and
  - (ii) is being carried on by, or with the permission of, the promoter of the motor racing event.

### 265 Materials in infrastructure are local government property

- (1) The materials in the following things are the property of a local government—
  - (a) a road that is constructed by the local government;
  - (b) any works relating to a road (including gutters, stormwater drains, kerbing and channelling, for example) that are constructed by the local government;
  - (c) a floating pontoon, jetty, or wharf that is—
    - (i) constructed by the local government; or
    - (ii) under the control of the local government.
- (2) This section does not apply to the materials in—
  - (a) an open drain, other than any lining of the drain; or
  - (b) the outcome of action taken in accordance with a remedial notice under section 140.

# 266 Approved forms

The department's chief executive may approve forms for use under this Act.

### 267 Review of this Act

The Minister must, within 4 years after the commencement of this Act, carry out a review of the operation and effectiveness of this Act.

### 268 Process for administrative action complaints

- (1) A local government must adopt a process for resolving administrative action complaints.
- (2) An administrative action complaint is a complaint that—
  - (a) is about an administrative action of a local government, including the following, for example—
    - (i) a decision, or a failure to make a decision, including a failure to provide a written statement of reasons for a decision;
    - (ii) an act, or a failure to do an act;
    - (iii) the formulation of a proposal or intention;
    - (iv) the making of a recommendation; and
  - (b) is made by an affected person.
- (3) An **affected person** is a person who is apparently directly affected by an administrative action of a local government.
- (4) A regulation may provide for the process for resolving complaints about administrative actions of the local government by affected persons.

#### 269 Information for the Minister

- (1) The Minister may, by written notice, require a local government to give the Minister information about—
  - (a) the local government area; or
  - (b) the local government.
- (2) The local government must comply with the notice.

- (1) The Governor in Council may make regulations under this Act.
- (2) For example, a regulation may be made about—
  - (a) the processes of the tribunal in deciding the remuneration that is payable to councillors (including the remuneration schedule, for example); or
  - (b) corporate entities; or
  - (c) appeals against decisions made under this Act; or
  - (d) a register of interests of councillors or other persons who are given responsibilities to perform under this Act; or
  - (e) the recording of conflicts of interest arising from the performance of a responsibility under this Act; or
  - (f) the regulation and management of local government assets and infrastructure; or
  - (g) a levy on the railway between Cairns and Kuranda; or
  - (h) drafting standards for local laws.

# Chapter 8 Transitionals, savings and repeals

### 271 What this chapter is about

- (1) This chapter is about the transition from the repealed LG Acts to this Act (including the transition of rights, liabilities and interests, for example).
- (2) The repealed LG Acts are—
  - the Local Government Act 1993

• the Local Government (Community Government Areas) Act 2004.

### 272 Local governments, including joint local governments

- (1) A local government under the repealed LG Acts continues in existence as a local government under this Act.
- (2) The following joint local governments continue in existence under this Act—
  - (a) the Esk–Gatton–Laidley Water Board;
  - (b) the Nogoa River Flood Plain Board.
- (3) The joint local governments have—
  - (a) the same responsibilities that the joint local governments had immediately before the commencement of this section; and
  - (b) all powers of a local government under this Act, other than the power to levy rates on land.
- (4) If the context permits—
  - (a) a reference in an Act or document to a local government includes a reference to the joint local governments; and
  - (b) a reference in an Act or document to a local government area includes a reference to the joint local government areas; and
  - (c) a reference in an Act or document to a councillor of a local government includes a reference to a member of the joint local governments.
- (5) A reference in an Act or document to a joint local government may, if the context permits, be taken to be a reference to a local government.

- (1) A community government under the repealed Local Government (Community Government Areas) Act 2004 continues in existence as a local government under this Act.
- (2) Anything done by a community government has effect, on the commencement of this section, as if it had been done by a local government.
- (3) A reference in an Act or document to a community government may, if the context permits, be taken to be a reference to a local government.

### 274 Local service committees

- (1) The local service committee of the Yarrabah Shire Council continues in existence as if the Local Government (Community Government Areas) Act 2004 was not repealed.
- (2) On the commencement of this section—
  - (a) all other local service committees are dissolved; and
  - (b) the members of all other local service committees go out of office.
- (3) No compensation is payable to a member because of subsection (2).

### 275 Local government owned corporation

The local government owned corporation known as the Wide Bay Water Corporation continues in existence as a corporate entity under this Act.

#### 276 Local laws

- (1) A local law under a repealed LG Act, that was in force immediately before the commencement of this section, continues in force as a local law made under this Act.
- (2) A **local law** includes an interim local law, model local law, and subordinate local law.

### 277 Decisions

- (1) A decision under a repealed LG Act, that was in force immediately before the commencement of this section, continues in force as if the decision were made under this Act.
- (2) A decision includes an agreement, appointment, approval, authorisation, certificate, charge, consent, declaration, delegation, direction, dismissal, exemption, immunity, instruction, licence, memorandum of understanding, order, permit, plan, policy, protocol, rates, release, resolution, restriction, settlement, suspension and warrant, for example.

### 278 Proceedings and evidence

- (1) If, immediately before the commencement of this section, proceedings for an appeal, a complaint or an offence could legally have been started under a repealed LG Act, the proceedings may be started under this Act.
- (2) Proceedings for an appeal, a complaint or an offence under a repealed LG Act may be continued under the repealed LG Act, as if this Act had not commenced.
- (3) Any document that was given evidentiary effect under a repealed LG Act continues to have the evidentiary effect as if the LG Act had not been repealed.

# 279 Super trust deed

A trust deed made by the board of directors of the super board, that was in force immediately before the commencement of this section, continues in force as a trust deed made by the board of directors of the super board under this Act.

# 280 Registers

- (1) A register under a repealed LG Act continues as if it were made under this Act.
- (2) A register includes—

- (b) a register relating to enterprises; and
- (c) a register of interests; and
- (d) a register of regulatory fees; and
- (e) a register of assets and gifts.

#### 281 Remuneration schedule

The remuneration schedule for councillors, that was in force immediately before the commencement of this section, continues in force as the remuneration schedule for councillors under this Act.

### 282 References to repealed LG Act

A reference in an Act or document to a repealed LG Act may, if the context permits, be taken to be a reference to this Act.

### 283 Continuation of instruments to implement reform

- (1) The following instruments are continued in force as if chapter 3, part 1B of the 1993 Act had not been repealed—
  - (a) the Local Government Reform Implementation (Transferring Areas) Regulation 2007;
  - (b) the Local Government Reform Implementation Regulation 2008;
  - (c) the Local Government (Workforce Transition Code of Practice) Notice 2007.
- (2) The instruments expire—
  - (a) at the end of 31 December 2011; or
  - (b) at an earlier time fixed under a regulation.

### 284 Continuation of electoral and related provisions

- (1) Schedule 2 contains provisions of the 1993 Act about local government elections.
- (2) The Local Government (Community Forums) Regulation 2008 continues in force.
- (3) This section and schedule 2 expire on 31 December 2010.

### 285 Transitional regulation-making power

- (1) A transitional regulation may provide about a matter that—
  - (a) it is necessary to provide for, to allow or facilitate the doing of anything to achieve the transition from a repealed LG Act to this Act; and
  - (b) this Act does not provide for or sufficiently provide for.
- (2) A transitional regulation may have retrospective operation to a day that is not earlier than the day on which this section commences.
- (3) A transitional regulation must declare it is a transitional regulation.
- (4) This section and any transitional regulation expire 1 year after the day on which this section commences.

# 286 Administration of sinking fund for liquidation of current borrowings

- (1) The corporation continued in existence by the 1993 Act, under the name 'Trustees of the Local Governments Debt Redemption Fund' (the **Trustees**) is continued in existence.
- (2) The Trustees are responsible for administering the sinking funds for the liquidation of amounts borrowed by local governments before this section commences.
- (3) The 1936 Act, section 28(15) continues to apply to the Trustees with any necessary changes, and any changes prescribed under a regulation.

- (4) The Trustees are a statutory body for the Statutory Bodies Financial Arrangements Act.
- (5) Part 2B of that Act sets out the way in which that Act affects the Trustees' powers.

#### 287 Local Government Association

- (1) The Local Government Association of Queensland (Incorporated) (LGAQ Inc.) is continued in existence, and chapter 18, part 1 of the 1993 Act continues in force, despite its repeal, so far as it applies to the Local Government Association, until the end of 30 June 2010.
- (2) On and from 1 July 2010—
  - (a) LGAQ Inc. stops being a public authority (however called) for the purposes of an Act (including the Ombudsman Act 2001 and Public Records Act 2002, for example); and
  - (b) all rights, liabilities and interests of LGAQ Inc., that are in existence immediately before 1 July 2010, are taken to be the rights, liabilities and interests of a corporation that is prescribed under a regulation (**LGAQ Limited**).
- (3) For example—
  - (a) an agreement with the LGAQ Inc. becomes an agreement with LGAQ Limited; and
  - (b) an interest in real or personal property of LGAQ Inc. becomes an interest of LGAQ Limited; and
  - (c) a proceeding that could be started or continued by or against LGAQ Inc. may be started or continued by or against LGAQ Limited; and
  - (d) a person who was employed by LGAQ Inc. is taken to be employed by LGAQ Limited.
- (4) This change of employer does not—
  - (a) affect an employee's employment conditions, benefits, entitlements or remuneration; or

- (b) prejudice an employee's existing or accruing rights to—
  - (i) recreation, sick, long service or other leave; or
  - (ii) superannuation; or
- (c) entitle a person to a payment or other benefit merely because the person is no longer employed by LGAQ Inc.; or
- (d) interrupt a person's continuity of service; or
- (e) constitute a retrenchment or redundancy.
- (5) A reference in an Act or document to the LGAQ Inc. may, if the context permits, be taken to be a reference to LGAQ Limited.

### 288 Repeal

The following Acts are repealed—

- the Local Government Act 1993, No. 70
- the Local Government (Community Government Areas) Act 2004, No. 37.

### **Chapter 9** Amendments of Acts

### Part 2 Amendments of Acts

#### 331 Acts amended in sch 1

Schedule 1 amends the Acts that it mentions.

### Schedule 1 Acts amended

section 331

# Aboriginal and Torres Strait Islander Communities (Justice, Land and Other Matters) Act 1984

1 Section 4, definitions community government and community government area—

omit, insert—

'community government is an indigenous local government, that is not an indigenous regional council, under the Local Government Act 2009.

**community government area** is the local government area of a community government.'.

2 Section 4, definition IRC division area, 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

3 Section 4, definition local law—

omit, insert—

'local law has the meaning given in the Local Government Act 2009.'.

### Aboriginal Land Act 1991

1 Section 22(1), 'Local Government Act 1993'—

omit. insert—

'Local Government Act 2009'.

2 Section 35(a), from 'a community government' to '2004'—

omit, insert—

'an indigenous local government, other than an indigenous regional council, under the Local Government Act 2009'.

# Aborigines and Torres Strait Islanders (Land Holding) Act 1985

1 Section 4, definition indigenous council—

omit, insert—

'indigenous council means an indigenous local government under the Local Government Act 2009.'.

### Acts Interpretation Act 1954

1 Section 36, definitions additional territorial unit, area, basic territorial unit, joint local government and territorial unit—

omit.

2	Se	ction	า 36—
_	UL	CLIVI	, ,,

insert—

'local government area means a local government area under the Local Government Act 2009.'.

3 Section 36, definition local government, paragraph (b)—omit, insert—

'(b) a local government under the Local Government Act 2009.'.

### Airport Assets (Restructuring and Disposal) Act 2008

1 Section 99(2)(a), 'Local Government Act 1936'—

omit, insert—

'Local Government Act 2009'.

# Body Corporate and Community Management Act 1997

1 Section 80(1)(b), 'Local Government Act 1936'—

omit. insert—

'Local Government Act 2009'.

2 Section 196(8), 'Local Government Act 1993, section 1016'—

omit, insert—

3	Section	198(3),	'Local	Government	Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Brisbane City Council Business and Procedure Act 1939

1 Section 6, 'Local Government Act 1936'—

omit, insert—

'Local Government Act 2009'.

2 Section 6(1), 'and pursuant to'—

omit, insert—

'the'.

3 Section 6(1), 'as referred to in section 27(11)(iv) of the Local Government Act 1936'—

omit.

4 Section 6(2), 'Local Government Act 1936 does not require the registrar of titles'—

omit, insert—

'registrar of titles is not required'.

### Brisbane River Tidal Lands Improvement Act 1927

1	Section 4, 'Local Government Act 1993'—		
	omit, insert—		
	'Local Government Act 2009'.		

### **Building Act 1975**

1 Section 86(1)(c), 'Local Government Act 1993, section 1071(1)(e)'—

omit, insert—
'Local Government Act 2009'.

2 Section 108A(7)(b), 'Local Government Act 1993'—

omit, insert—
'Local Government Act 2009'.

3 Section 229(4), definition local government Act, 'Local Government Act 1993'—

omit, insert—
'Local Government Act 2009'.

4 Section 242(6), 'perform work' to 'section 1066.'—

omit, insert—

'take action under the Local Government Act 2009, section 142.'.

### 5 Section 252, 'mentioned in' to 'section 1066.'—

omit, insert—

'to take action under the Local Government Act 2009, section 142.'.

### 6 Section 256(2)(a)(ii), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### 7 Schedule 2, definition owner, 'Local Government Act 1993, section 1124'—

omit, insert—

'Local Government Act 2009 as the person who will accept service for the owners'.

### Building Units and Group Titles Act 1980

1 Section 64(1), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### City of Brisbane Act 1924

### 1 Section 109B(2)(c)—

omit, insert—

'(c) if the council fixes a cost-recovery fee for the financial year—the criteria used to decide the amount of all cost-recovery fees fixed for the year.'.

2 Schedule 2, definition conduct review pa	nel—
--	------

omit, insert—

'conduct review panel means the regional conduct review panel under the Local Government Act 2009.'.

3 Schedule 2, definition general complaints process, ', chapter 6, part 5'—

omit.

4 Schedule 2, definition Local Government Act, 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

- 5 Schedule 2, definition owner, ', section 4'—
  omit.
- 6 Schedule 2, definition regulatory fee—

omit, insert—

'cost-recovery fee means a fee fixed under the Local Government Act 2009, section 97.'.

### Coastal Protection and Management Act 1995

1 Schedule, definition local government area, 'Local Government Act 1993'—

omit, insert—

### Community Services Act 2007

1 Section 22(d), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Constitution of Queensland 2001

1 Section 71(4)—

omit.

2 Section 77(1)(a), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Criminal Code Act 1899

- 1 Section 442A, definition local government—
  omit.
- 2 Section 552C(5)(a)—

omit, insert—

'(a) that is within a local government area of an indigenous local government under the Local Government Act 2009; or'.

### Criminal Offence Victims Act 1995

1 Section 9, example, 'Local Government Act 1993'—
omit, insert—
'Local Government Act 2009'.

### Disaster Management Act 2003

1 Schedule 2, definition SES unit, 'the area of a local government'—

omit, insert—
'a local government area'.

### Domestic and Family Violence Protection Act 1989

1 Section 50(3), examples, 'Local Government Act 1993'—
omit, insert—
'Local Government Act 2009'.

### Duties Act 2001

1 Section 430(d)—

omit, insert—

'(d) for implementing a local government change under the Local Government Act 2009; or'.

### Electoral Act 1992

- 1 Section 31(3)(a), 'Local Government Act 1993'—
  omit, insert—
  - 'Local Government Act 2009'.
- 2 Section 152(2)(a)(ii), 'Local Government Act 1993'—
  omit, insert—
  'Local Government Act 2009'.
- 3 Section 152(2)(a)(iv)—
  omit.

### Financial Administration and Audit Act 1977

1 Schedule 3, definition appropriate Minister, 'Local Government Act 1993'—

omit, insert—
'Local Government Act 2009'.

### Fire and Rescue Service Act 1990

1 Section 114(3), 'Local Government Act 1993'—

omit, insert—

# 2 Section 119(1), 'Local Government Act 1993, section 1018(3)(a)'—

omit, insert—

'Local Government Act 2009 for overdue rates'.

### 3 Section 123(2), 'Local Government Act 1993, section 1018(1)'—

omit, insert—

'Local Government Act 2009'.

### 4 Section 128A(b)—

omit, insert—

'(b) for another local government—special rates and charges, or separate rates and charges, under the Local Government Act 2009.'.

### Fisheries Act 1994

1 Section 145(2)(a), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Forestry Act 1959

1 Section 72(6)(b), 'Local Government Act 1993'—

omit, insert—

### Fossicking Act 1994

1 Section 82(e)(i), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Freedom of Information Act 1992

1 Section 7, definition corporatised corporation—

omit, insert—

'corporatised corporation means a corporate entity under the Local Government Act 2009.'.

2 Section 7, definition responsible Minister, paragraph (d), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

3 Section 11(1)(u), 'Local Government Act 1993, sections 247(1)(b) and 1139(2)'—

omit, insert—

'Local Government Act 2009'.

4 Section 11(1)(v), 'Local Government Act 1993, section 1139(1)'—

omit, insert—

5	Section 11B, 'Local Government Act 1993, sec	tion
	1205'—	

omit, insert—

'Local Government Act 2009'.

### Geothermal Exploration Act 2004

1 Section 97I(1)(b)(ii), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Housing Act 2003

1 Section 95(1), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Housing (Freeholding of Land) Act 1957

1 Section 7(7), 'Local Government Act 1993, section 1057'—

omit, insert—

2	Section 8B(1)(b), 'Local Government Act 1993, sect	tion
	1037A'—	

omit, insert—

'Local Government Act 2009'.

### Iconic Queensland Places Act 2008

1 Section 36(5), 'Local Government Act, section 6'—

omit. insert—

'Local Government Act 2009'.

2 Section 60(1)(b)—

omit, insert-

- '(b) the relevant local government is proposing to amend or repeal the local law.'.
- 3 Section 60(3) and (4) ', chapter 12'—
  omit.
- 4 Section 63, 'chapter 12, part 2, division 2 or 3'—
  omit, insert—

'chapter 3, part 1, division 2'.

5 Section 64(1), 'section 861(1), 867(1) or 872(2)(b)'—

omit, insert—

'section 29'.

6 Section 65, 'chapter 12, part 2, division 2 or 3'—

omit, insert—
'chapter 3, part 1, division 2'.

7 Schedule 2, definition Local Government Act, 'Local Government Act 1993'—

omit, insert—
'Local Government Act 2009'.

### Inala Shopping Centre Freeholding Act 2006

1 Section 19(4), 'Local Government Act 1993, section 1057'—

omit, insert—
'Local Government Act 2009'.

2 Section 23(1)(b), 'Local Government Act 1993, section 1037A'—

omit, insert—
'Local Government Act 2009'.

### Industrial Development Act 1963

1 Section 3(6), 'Local Government Act 1993'—

omit, insert—

2	Section 5(7), (9), (10) and (11), 'Local Government Act
	1993'—

omit, insert—

'Local Government Act 2009'.

### Judicial Review Act 1991

1 Section 3, definition corporatised corporation—

omit, insert—

'corporatised corporation means a corporate entity under the Local Government Act 2009.'.

2 Section 18B, 'Local Government Act 1993, section 1205'—

omit, insert—

'Local Government Act 2009'.

3 Schedule 1, part 1, 'Local Government Act 1993, sections 159X and 159YP'—

omit, insert—

'Local Government Act 2009, sections 21, 114 and 229'.

### Justices Act 1886

1 Section 53(2)(a)(iii), 'Local Government Act 1993'—

omit, insert—

### Land Act 1994

1	Sections 56(4)(a) and (5) and 111(1) and (2)(b), 'Loca	1
	Government Act 1993'—	

omit, insert—

'Local Government Act 2009'.

2 Section 240G(4), 'Local Government Act 1993, section 1016'—

omit, insert—

'Local Government Act 2009'.

3 Section 240Q(e), 'Local Government Act 1993, chapter 14, part 7'—

omit, insert—

'Local Government Act 2009'.

4 Section 369(8), definition relevant provisions, paragraph (a), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

# Land Protection (Pest and Stock Route Management) Act 2002

1 Sections 84(2) and 154(1), 'an unpaid amount under the Local Government Act 1993, section 1068'—

omit, insert—

'overdue rates under the Local Government Act 2009'.

### 2 Section 306, 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Land Tax Act 1915

1 Section 26C(1), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Land Title Act 1994

1 Section 89(7), definition relevant provisions, paragraph (a), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Libraries Act 1988

1 Sections 54 and 55(3), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

2 Section 55(1)(a), 'or a joint local government'—
omit.

3 Section 55(1), 'or the joint local government as the case may be,'—

omit.

4 Section 55(2), 'or joint local government'—
omit.

### Liquor Act 1992

1 Section 4, definition corporatised corporation—

omit, insert—

'corporatised corporation means a corporate entity under the Local Government Act 2009.'.

2 Section 4, definition Council, paragraph (a) and (b)—

omit, insert—

- '(a) an indigenous local government under the Local Government Act 2009; or'.
- 3 Section 4, definition indigenous regional council, 'Local Government Act 1993'—

omit. insert—

'Local Government Act 2009'.

4 Section 112B(1)(b) and (3)(b), 'Local Government Act 1993, section 956G'—

omit, insert—

5	Section 112B(1)(c),	'Local	Government	Act 1993	3, section
	956G(3)(b)'—				

omit, insert—

'Local Government Act 2009'.

### 6 Section 173A, definition road, paragraph (a), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### 7 Section 187(1A)(a), 'Local Government Act 1993, section 956G'—

omit, insert—

'Local Government Act 2009'.

# 8 Section 187(1A)(b), 'Local Government Act 1993, section 956G(3)(b)'—

omit, insert—

'Local Government Act 2009'.

### Local Government (Aboriginal Lands) Act 1978

1 Sections 6, 7, 9, 10, 21(1), 29, 32(2) and 43(4), 'Local Government Act 1993'—

omit, insert—

### 2 Section 6, 'SC211'—

omit, insert— 'LGRB 2'.

### 3 Section 7, 'SC212'—

omit, insert—'LGRB 45'.

### 4 Section 12, 'Local Government Act 1993, section 164'—

omit, insert—

'Local Government Act 2009'.

### **Local Government Act 1993**

#### 1 Section 5—

relocate to the Local Government Act 2009, and in that Act insert in schedule 2 as section 5.

### 2 Section 7(1)(a)—

omit.

### 3 Section 7—

relocate to the Local Government Act 2009, and in that Act insert in schedule 2 as section 7.

### 4 Section 298(1), 'chapter 4, part 1, division 2'—

omit, insert—

'sections 152 to 156 of the Act'.

### 5 Section 353(1)—

omit, insert—

'(1) This section applies if, under section 326, separate ballot papers are used in polls for elections of the mayor and another councillor conducted on the same day.'.

### 6 Section 408(1), 'section 164(1)'—

omit, insert—

'section 123 of the Act'.

## 7 Section 408(2), 'reviewable local government matter under chapter 3, part 1'—

omit, insert—

'local government change under chapter 2, part 3 of the Act'.

### 8 Section 408(3)—

omit.

### 9 Section 427(3)(a), 'under section 242(1)(a)'—

omit, insert—

', in the approved form, to the chief executive officer before making the declaration of office under section 169 of the Act,'.

### 10 Section 427A(3)(a), 'under section 242(1)(a)'—

omit. insert—

', in the approved form, to the chief executive officer before making the declaration of office under section 169 of the Act,'.

### 11 Section 429(3)(b), 'section 222'—

omit, insert—

'section 153 of the Act'.

# 12 Section 433(2)(a), 'or section 242'— omit.

# 13 Section 436(3), 'or section 242'— omit.

### 14 Section 440(2), 'section 222'—

omit, insert—
'section 153 of the Act'.

### 15 Section 441D(5)—

omit.

### 16 Chapter 5, parts 1 to 4 (sections 266 to 283)—

relocate to the Local Government Act 2009, and in that Act insert in schedule 2 as chapter 5, parts 1 to 4 (sections 266 to 283).

### 17 Chapter 5, parts 6 to 9 (sections 289 to 441F)—

relocate to the Local Government Act 2009, and in that Act insert in schedule 2 as chapter 5, parts 6 to 9 (sections 289 to 441F).

### 18 Section 1077A(2)—

omit, insert—

'(2) Section 242 of the Act does not apply to this section.'.

#### 19 Section 1077A—

relocate to the Local Government Act 2009, and in that Act insert in schedule 2 as section 1077A.

### 22 Schedule 2, definition area—

omit, insert—

'area means a local government area.'.

### 23 Schedule 2, definition code of conduct—

omit, insert-

'code of conduct see section 441B.'.

### 24 Schedule 2, definition returning officer—

omit, insert—

### 'returning officer means—

- (a) the chief executive officer; or
- (b) a person appointed under a regulation as a returning officer.'.
- 25 Schedule 2, definitions area, code of conduct, commissioner, conclusion, continuing candidate, cut off day, declaration envelope, declaration form, declaration vote, declaration voter, distribute, division, elect, election, election matter, election period, elector, electoral commission, electoral officer, electoral paper, electoral roll, exhausted ballot paper, fresh election, how-to-vote card, infringement notice, infringement notice offence, institution, issuing officer, mobile polling booth, nomination day, open to inspection, ordinary polling booth, ordinary voting hours, place, political party, polling booth, polling day, postal ballot election, returning officer, voters roll and voting hours—

relocate to the Local Government Act 2009, and in that Act insert in schedule—'.

# Local Government (Chinatown and The Valley Malls) Act 1984

1	Schedule 4, definition authorised person, 'Local Government Act 1993, chapter 15, part 5'—			
	omit, insert—			
	'Local Government Act 2009'.			

### Local Government (Queen Street Mall) Act 1981

1 Schedule 2, definition authorised person, 'Local Government Act 1993, chapter 15, part 5'—
omit, insert—
'Local Government Act 2009'.

### Metropolitan Water Supply and Sewerage Act 1909

1 Section 4, definition Local Government Act, from 'Local Government Act 1993'—

```
omit, insert—
'Local Government Act 2009.'.
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2 Section 4, definition local government—
omit.

### Mineral Resources Act 1989

- 1 Section 318EV(1)(b)(ii), 'Local Government Act 1993'—
  omit, insert—
  - 'Local Government Act 2009'.
- 2 Schedule, definition eligible person, paragraph (a)(iii), 'Local Government Act 1993, chapter 14, part 7'—

omit, insert—

'Local Government Act 2009 for overdue rates and charges'.

### Motor Racing Events Act 1990

1 Sections 5G(2) and 12(4), 'Local Government Act 1993'—
omit. insert—

'Local Government Act 2009'.

### National Trust of Queensland Act 1963

1 Sections 6(3)(b) and 39(a), 'Local Government Act 1993'—

omit, insert—

### Ombudsman Act 2001

1	Schedule 3, definition responsible Minister, paragraph
	(b), 'Local Government Act 1993'—

omit, insert—

### Parliament of Queensland Act 2001

'Local Government Act 2009'.

1 Section 68(1)(c), note 2, 'Local Government Act 1993, section 224A'—

omit, insert—

'Local Government Act 2009, section 155'.

### Petroleum Act 1923

1 Section 79E(1)(b)(ii), 'Local Government Act 1993' omit, insert—

'Local Government Act 2009'.

### Petroleum and Gas (Production and Safety) Act 2004

1 Section 522(1)(b)(ii), 'Local Government Act 1993'—

omit, insert—

### Plumbing and Drainage Act 2002

1 Sections 83(3)(b) and 86A(9)(b)—

omit, insert—

- '(b) ensure a copy of the resolution is available for inspection at the local government's public office under the Local Government Act 2009.'.
- 2 Section 114, hdg, 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

3 Section 114(1)(c), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

4 Section 114(3)(a), 'Local Government Act 1993, section 1084'—

omit, insert—

'Local Government Act 2009'.

- 5 Section 114(3)(a), 'chapter 15, part 5 of'—

6 Section 143(2)(a)—

omit, insert—

'(a) ensure a copy of the resolution is available for inspection at the local government's public office under the Local Government Act 2009; and'.

### Police Powers and Responsibilities Act 2000

1 Schedule 6, definition community government area—

omit, insert—

'community government area is the local government area of an indigenous local government, that is not an indigenous local government, under the Local Government Act 2009.'.

2 Schedule 6, definition mall, paragraph (a), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

3 Schedule 6, definition public official, paragraph (c), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Property Agents and Motor Dealers Act 2000

1 Sections 148(b), 187(b) and 225(b)—

omit. insert—

'(b) the land is within a local government area; and'.

### **Prostitution Act 1999**

1 Schedule 4, definition local government area—
omit.

### Public Health Act 2005

1 Section 19(2), 'Local Government Act 1993, section 31'—
omit, insert—
'Local Government Act 2009, section 27'.

2 Section 20—

omit, insert—

'20 Application of Local Government Act 2009

'The Local Government Act 2009, chapter 5, part 2, does not apply to the administration and enforcement of this Act by a local government.'.

3 Sections 31(3) and 406(3), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

4 Schedule 2, definition owner, 'Local Government Act 1993. section 4'—

omit, insert—

### Public Records Act 2002

1 Section 29(3)(a), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Public Sector Ethics Act 1994

1 Schedule, definitions corporatised corporation and local government legislation—

omit, insert—

'corporatised corporation means a corporate entity under the Local Government Act 2009.

### local government legislation means—

- (a) the following Acts—
  - (i) the City of Brisbane Act 1924;
  - (ii) the Local Government Act 2009; or
- (b) an Act prescribed under a regulation.'.

### Public Service Act 2008

1 Section 24(2)(b), 'Local Government Act 1993, section 592'—

omit, insert—

# 2 Schedule 2, from 'Local Government' to 'review commissioner'—

omit, insert—

'Local Government Act 2009

• a member of the change commission'.

### Queensland Competition Authority Act 1997

1 Schedule—

insert—

'Local Government Act means the Local Government Act 2009.'.

2 Schedule, definition local government Minister, 'Local Government Act 1993'—

omit, insert—

'Local Government Act'.

3 Schedule, definition local government owned corporation, 'Local Government Act 1993, chapter 8, part 7'—

omit, insert—

'Local Government Act'.

4 Schedule, definition significant business activity, paragraph (a)—

omit, insert—

'(a) for part 3—a significant business entity of a local government under the Local Government Act; or'.

## Queensland Treasury Corporation Act 1988

1 Section 19AAA, 'Local Government Act 1993'—
omit, insert—
'Local Government Act 2009'.

### Racing Venues Development Act 1982

1 Section 32, 'Local Government Act 1993'—
omit, insert—
'Local Government Act 2009'.

## Registration of Plans (H.S.P. (Nominees) Pty. Limited) Enabling Act 1980

1 Section 4, definition road, 'Local Government Act 1993'—
omit, insert—
'Local Government Act 2009'.

# Registration of Plans (Stage 2) (H.S.P. (Nominees) Pty. Limited) Enabling Act 1984

1 Section 3, definition road, 'Local Government Act 1993'—
omit, insert—
'Local Government Act 2009'.

#### Residential Tenancies Act 1994

1 Section 251(1)(a)(i)—

omit, insert—

- '(i) an indigenous local government, other than an indigenous regional council, under the Local Government Act 2009; or'.
- 2 Section 252(1)(a)(i), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

#### River Improvement Trust Act 1940

1 Section 5(8), from 'Local Government Act' to 'applies'—
omit. insert—

'Local Government Act 2009, chapter 6, part 2, division 5 applies'.

2 Section 14(2A), 'joint local government under the Local Government Act 1993'—

omit, insert—

'local government under the Local Government Act 2009'.

3 Section 14(2A), second occurrence, (4), (5) and (6), 'Local Government Act 1993'—

omit, insert—

#### Sanctuary Cove Resort Act 1985

1 Section 4, definition Albert Shire Council, 'Local Government Act 1993'—

omit, insert—
'Local Government Act 2009'.

2 Section 5(3), 'Local Government Act 1993'—

omit, insert—
'Local Government Act 2009'.

#### South Bank Corporation Act 1989

1 Sections 17(3), 18(2), 92(2), 100(1), and schedule 4, item 64(1), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

# South East Queensland Water (Restructuring) Act 2007

1 Section 65(3)(b)—

omit, insert—

'(b) the Esk-Gatton-Laidley Water Board is a water entity until it ceases to exist:'.

2 Schedule 1, entry for Caloundra–Maroochy Water Supply Board—

omit.

3 Schedule 3, definition Caloundra–Maroochy Water Supply Board—

omit.

4 Schedule 3, definition Esk-Gatton-Laidley Water Board, 'joint'—

omit.

### Sugar Industry Act 1999

1 Section 75(2)(a), 'Local Government Act 1993, section 919'—

omit, insert—

'Local Government Act 2009, section 60'.

#### Torres Strait Islander Land Act 1991

1 Section 19(1), 'Local Government Act 1993'—

omit, insert—

#### Townsville Breakwater Entertainment Centre Act 1991

1 Section 8, 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

# Townsville City Council (Douglas Land Development) Act 1993

1 Section 32, 'section 27 of the Local Government Act 1936'—

omit, insert—

'the Local Government Act 2009'.

#### Transport Infrastructure Act 1994

1 Section 89, 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

2 Sections 105ZA, 359(5) and 462(a), 'Local Government Act 1993'—

omit, insert—

3	Section 303C,	hdg, 'l	Local	Government :	Act 1993	3, section
	901'—	•				

omit, insert—

'Local Government Act 2009, section 60'.

# 4 Section 303C(1), 'Local Government Act 1993, section 901'—

omit, insert—

'Local Government Act 2009, section 60'.

#### 5 Sections 307, 358(5)(b), 359(7)(a), 362(2)(a) and 377(3)(a), 'Local Government Act 1993, section 901(1)'—

omit, insert—

'Local Government Act 2009, section 60'.

# 6 Section 359(8), 'taking the necessary steps mentioned in the Local Government Act 1993, section 901(2)'—

omit, insert—

'acting under the Local Government Act 2009, section 60'.

# Transport Operations (Road Use Management) Act 1995

1 Section 182(2), 'Local Government Act 1993'—

omit, insert—

# **Urban Land Development Authority Act 2007**

1	Sections 12(4), 20(1)(a) and heading, 'Local Government Act 1993'—
	omit, insert—
	'Local Government Act 2009'.
2	Section 101(9), 'Local Government Act 1993, section 957'—
	omit, insert—
	'Local Government Act 2009'.
3	Section 103(2), 'Local Government Act 1993, sections 1063, 1070 and 1071'—
	omit, insert—
	'Local Government Act 2009, sections 144, 146 and 147'.
4	Section 129(2), 'Local Government Act 1993, section 921'—
	omit, insert—

# Valuation of Land Act 1944

1 Section 2, definitions area, NPARC and TSIRC omit.

'Local Government Act 2009, section 74'.

2 Section 2—
insert—

'area means a local government area, other than a local government area for an indigenous local government under the Local Government Act 2009.'.

3 Sections 29A(1), 30(1)(a), 72(1)(b), 82(2)(d) and 101A(7)(c), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

### Vegetation Management Act 1999

1 Section 7(3) and (4), 'Local Government Act 1993, section 31'—

omit, insert—

'Local Government Act 2009, section 27'.

#### Water Act 2000

1 Section 26(8)(d)—

omit, insert-

- '(d) if a permit for a levee bank construction under the Local Government Act 2009 is required for the works—the permit has been issued; and'.
- 2 Section 206(3)(b)(iv), 'Local Government Act 1993'—

omit, insert—

#### 3 Section 605(3), 'Local Government Act 1993'—

omit, insert—

'Local Government Act 2009'.

#### Water Supply (Safety and Reliability) Act 2008

1 Section 138(3)—

omit, insert—

- '(3) This section applies despite the requirements for levying rates under the Local Government Act.'.
- 2 Section 139(3), ', section 963'—
  omit.
- 3 Section 141(4)(a)(i)—

omit, insert—

- '(i) the local government includes the information mentioned in section 142 in its annual report prepared under the Local Government Act; and'.
- 4 Schedule 3, definition Local Government Act—

omit, insert—

'Local Government Act means the Local Government Act 2009'

#### Whistleblowers Protection Act 1994

1 Schedule 6, definition corporatised corporation—

omit, insert—

'corporatised corporation means a corporate entity under the Local Government Act 2009.'.

# Workers' Compensation and Rehabilitation Act 2003

1 Schedule 6, definition councillor, 'Local Government Act 1993'—

omit, insert—

# Schedule 2 Local government elections

section 284

#### 1 Definitions

In this schedule—

# Schedule 3 Comparative terms for the Brisbane City Council

section 5

column 1 term used in this Act	column 2 term used in the City of Brisbane Act 1924
a local government	the Brisbane City Council
a local government area	the City of Brisbane
a division of a local government area	a ward of the City of Brisbane
the operating fund of a local government	the City Fund
a quadrennial election	a quadrennial election under the City of Brisbane Act 1924
an election	an election under the City of Brisbane Act 1924
a councillor	the mayor and councillors of the Brisbane City Council
a by-election	a separate election to fill a vacancy in the office of mayor or other councillor of the Brisbane City Council
an annual report of a local government	an annual report of the Brisbane City Council

the gove	public ernment	office	of	а		the premises kept by the Brisbane City Council as its public office and any place the council has, by resolution or under a local law, declared to be its public office for a stated matter
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# Schedule 4 Dictionary

section 6

1936 Act means the repealed Local Government Act 1936.

1993 Act means the repealed Local Government Act 1993.

adopt, by a local government, means adopt by resolution of the local government.

advisor see section 117.

ancillary works and encroachments means—

- (a) cellars; or
- (b) gates; or
- (c) temporary rock anchors for building support; or
- (d) ancillary works and encroachments under the Transport Infrastructure Act.

anti-competitive provision means a provision that a regulation identifies as creating barriers to—

- (a) entry to a market; or
- (b) competition within a market.

appropriately qualified, in relation to a delegated power, includes having the qualifications, experience or standing to exercise the power.

Example of standing—

 $a\ person's\ classification\ level\ in\ the\ public\ service$ 

approved form see section 266.

approved inspection program see section 133(2).

auditor-general means the Queensland Auditor-General under the Financial Administration and Audit Act 1977.

authorised person means a person who holds office under section 202.

beginning of the local government's term see section 161(3).

beneficial enterprise see section 39.

**Building Act** means the Building Act 1975.

building certifying activity see section 47(4).

building unit means a lot under—

- (a) the Body Corporate and Community Management Act 1997: or
- (b) the Building Units and Group Titles Act 1980; or
- (c) the Integrated Resort Development Act 1987; or
- (d) the Mixed Use Development Act 1993; or
- (e) another Act prescribed under a regulation.

business unit, of a local government, is a part of the local government that conducts a business activity of the local government.

change commission see section 22.

**charges** includes any interest accrued, or premium owing, on the charges.

chief executive officer means a person who holds an appointment under section 194.

code of competitive conduct see section 47.

**commercialisation**, of a significant business activity, see section 44(2).

**Commonwealth Super Act** means the Superannuation Industry (Supervision) Act 1993 (Cwlth).

*community forum* see section 87(2).

conclusion, of the election of a councillor, means the day—

- (a) if the election is to the Brisbane City Council—
  - (i) for a quadrennial election—when the names of all elected candidates are published in the gazette; or

- (ii) for a by-election (whether or not a poll is conducted)—when the name of the elected candidate is published in the gazette; or
- (b) if the election is to another local government—
  - (i) for an election of all the councillors—when the last declaration of a poll conducted in the election is displayed in the local government's public office; or
  - (ii) for a by-election when a poll is conducted—when the declaration of the poll is displayed in the local government's public office; or
  - (iii) for a by-election when no poll is conducted—after the nomination day for the by-election; or
  - (iv) if the councillor is automatically elected (other than at a by-election) and a poll is conducted—the day on which the last declaration of a poll is displayed in the local government's public office; or
  - (v) if the councillor is automatically elected (other than at a by-election) and no poll is conducted—6p.m. on the day when a poll would otherwise have been required to be conducted.

conflict of interest see section 173(3).

consolidated version, of a local law, see section 32.

contractor, of a local government, means—

- (a) a person who provides services under a contract with the local government; or
- (b) a person prescribed under a regulation.

**conviction** includes a finding of guilt, and the acceptance of a plea of guilty, by a court, whether or not a conviction is recorded.

**corporate entity** means an entity that has been corporatised under this Act.

**corporatisation**, of a significant business activity, see section 44.

cost-recovery fee see section 97(2).

councillor, of a local government, includes the mayor.

court means a court of competent jurisdiction.

Crime and Misconduct Act means the Crime and Misconduct Act 2001.

department's chief executive means the chief executive of the department.

deputy electoral commissioner means the deputy electoral commissioner under the Electoral Act.

distribute a how-to-vote card—

- (a) includes make the card available to other persons; but
- (b) does not include merely display the card.

Examples—

- 1 A person distributes how-to-vote cards if the person hands the cards to other persons or leaves them at a place for other persons to take away.
- 2 A person does not distribute how-to-vote cards if the person attaches the cards to walls and other structures, merely for display.

division, of a local government area, see section 8(3).

drafting certificate, for a local law, means a certificate signed by the chief executive officer stating the local law was drafted in accordance with the drafting standards prescribed under a regulation.

elect includes re-elect.

elector means a person entitled to vote in an election of councillors.

Electoral Act means the Electoral Act 1992.

electoral commission means the Electoral Commission of Queensland under the Electoral Act.

electoral commissioner means the electoral commissioner under the Electoral Act.

encumbrance includes any of the following that affects land—

- (a) a mortgage, lien or charge;
- (b) a caveat;
- (c) an agreement;
- (d) a judgement, writ or process;
- (e) an interest adverse to the interest of the land's owner;

but does not include an easement.

establish, a superannuation scheme, includes join in establishing a superannuation scheme.

#### expired conviction means a conviction—

- (a) for which the rehabilitation period under the Criminal Law (Rehabilitation of Offenders) Act 1986 has expired; and
- (b) that is not revived as prescribed by section 11 of that Act.

*final part* of the local government's term see section 161(5).

financial controller see section 118.

financial management documents see section 104.

Forestry Act means the Forestry Act 1959.

fresh election means an election of all the councillors of a local government that is not a quadrennial election.

full cost pricing, of a significant business activity, see section 44(4).

full-time government job see section 168(3).

**government entity** has the same meaning as in the Government Owned Corporations Act 1993.

grants commission see section 228(1).

#### head of a local government means—

(a) if the local government is constituted by its councillors—the mayor; or

- (b) if the local government is constituted by its chief executive officer—the chief executive officer; or
- (c) if the local government is constituted by an interim administrator—the interim administrator.

#### **home** includes—

- (a) a room in a boarding house; and
- (b) a caravan; and
- (c) a manufactured home within the meaning of the Manufactured Homes (Residential Parks) Act 2003, section 10.

#### Housing Act contract means a contract of sale—

- (a) that was entered into under—
  - (i) the State Housing Act 1945, section 24, before the repeal of that Act; or
  - (ii) the Housing Act 2003, section 113; or
- (b) under which—
  - (i) the purchase price, other than the deposit, is payable in 2 or more instalments; or
  - (ii) the sale is of a share in a house and land.

#### how-to-vote card means—

- (a) a card, handbill or pamphlet, relating to an election for which optional-preferential voting applies, that—
  - (i) is or includes a representation of a ballot paper or part of a ballot paper; or
  - (ii) is or includes something apparently intended to represent a ballot paper or part of a ballot paper; or
  - (iii) lists the names of any or all of the candidates for the election with a number indicating an order of voting preference against the names of any or all of the candidates: or

- (iv) otherwise directs or encourages the casting of preference votes, other than first preference votes, in a particular way; or
- (b) a card, handbill or pamphlet, relating to an election for which first-past-the-post voting applies, that—
  - (i) is or includes a representation of a ballot paper or part of a ballot paper; or
  - (ii) is or includes something apparently intended to represent a ballot paper or part of a ballot paper; or
  - (iii) directs or encourages the casting of a vote for a number of particular candidates equal to the number of candidates to be elected.

#### identity card of a person means a card that—

- (a) identifies the person as an authorised person or local government worker; and
- (b) contains a recent photo of the person; and
- (c) contains a copy of the person's signature; and
- (d) states the expiry date for the identity card.

#### inappropriate conduct see section 176(4).

#### indigenous local government means—

- (a) the local government for the following local government areas—
  - Cherbourg
  - Doomadgee
  - Hope Vale
  - Kowanyama
  - Lockhart River
  - Mapoon
  - Napranum
  - Palm Island

- Pormpuraaw
- Woorabinda
- Wujal Wujal
- Yarrabah; or
- (b) an indigenous regional council.

indigenous regional council see section 81(2).

industrial instrument means an industrial instrument under the Industrial Relations Act.

**Industrial Relations Act** means the Industrial Relations Act 1999.

interim development control provision means an interim development control provision that continues to have effect under the Planning Act, section 6.1.12.

interim local law see section 26(4).

*joint government activity* see section 10(2).

judicial review is a review under the Judicial Review Act.

Judicial Review Act is the Judicial Review Act 1991.

land includes—

- (a) freehold land; and
- (b) land held from the State for a leasehold interest; and
- (c) a mining claim.

Land Act means the Land Act 1994.

Land Title Act means the Land Title Act 1994.

**LG** super scheme means the Local Government Superannuation Scheme continued in existence under section 217.

**local government** see section 8(1).

**Local Government Act** means a law under which a local government performs the local government's responsibilities, including for example—

(a) this Act; and

- (b) a local law; and
- (c) the Planning Act; and
- (d) a planning scheme, and an interim development control provision, under the Planning Act; and
- (e) the Plumbing and Drainage Act; and
- (f) the Water Act 2000; and
- (g) the Water Supply (Safety and Reliability) Act 2008.

*local government area see section 8(2).* 

local government change see section 17(2).

**Local Government Electoral Act** means the provisions of the 1993 Act relating to local government elections that continue in force under section 284.

#### local government employee means—

- (a) the chief executive officer; or
- (b) a person holding an appointment under section 196.

local government entity see section 216(3).

**Local Government (Financial Assistance) Act** means the Local Government (Financial Assistance) Act 1995 (Cwlth).

**local government principles** means the principles expressed in the form of outcomes set out in section 4(2).

local government worker see section 138(6).

local law see section 26(2).

long-term asset management plan see section 104(6).

long-term community plan see section 104(4).

long-term financial plan see section 104(5).

material personal interest see section 172(2).

middle of the local government's term see section 161(4).

mining claim means a mining claim to which the Mineral Resources Act 1989 applies.

misconduct see section 176(3).

model local law see section 26(8).

National Competition Policy Agreements means the following agreements (made between the Commonwealth and the States on 11 April 1995), as in force for the time being—

- (a) the Conduct Code Agreement;
- (b) the Competition Principles Agreement;
- (c) the Agreement to Implement National Competition Policy and Related Reforms.

notice of intention to acquire land see section 61(2).

occupier, of property, see section 125(6).

ordinary business matter, in relation to a person, is—

- (a) the remuneration of councillors or members of a local government committee; or
- (b) the provision of superannuation entitlements or accident insurance for councillors or local government employees; or
- (c) the terms on which goods, services or facilities are to be offered by the local government for use or enjoyment of the public in the local government area; or
- (d) the making or levying of rates and charges, or the fixing of a cost-recovery fee, by the local government; or
- (e) a planning scheme of general application in the local government area; or
- (f) a matter that is of interest to a person merely as—
  - (i) an employee of the State or a government entity; or
  - (ii) an elector, ratepayer or resident of the local government area; or
  - (iii) a beneficiary under a policy of accident insurance, public liability or professional indemnity insurance held, or to be held, by the local government; or
  - (iv) a user of goods, services or facilities supplied, or to be supplied, by the local government (whether under a contract or otherwise) as a member of the

- public in common with other members of the public; or
- (v) a candidate for election or appointment as a mayor, deputy mayor or member of a committee of the local government.

#### overall State interest is—

- (a) an interest that the Minister considers affects the economic, environmental or social interest of all or part of the State; or
- (b) an interest that the Minister considers affects the interest of ensuring there is an accountable, effective, and efficient system of local government; or
- (c) an interest prescribed under a regulation.

#### owner of land—

- (a) means—
  - (i) a registered proprietor of freehold land; or
  - (ii) a purchaser of freehold land from the State under an Act; or
  - (iii) a purchaser of land under a Housing Act contract;
  - (iv) a person who has a share in land that the person bought under a Housing Act contract; or
  - (v) a lessee of land held from the State, and a manager, overseer or superintendent of the lessee who lives on the land; or
  - (vi) the holder of a mining claim or lease; or
  - (vii) the holder of land mentioned in the Mineral Resources Act 1989, schedule, definition owner; or
  - (viii) a lessee under the Petroleum Act 1923 or the Petroleum and Gas (Production and Safety) Act 2004; or
  - (ix) a lessee of land held from a government entity or local government; or

- (x) the holder of an occupation permit or stock grazing permit under the Forestry Act or of a permit prescribed under a regulation; or
- (xi) the holder of a permission to occupy from the chief executive of the department responsible for the administration of the Forestry Act; or
- (xii) the holder of a permit to occupy under the Land Act; or
- (xiii) a licensee under the Land Act; or
- (xiv) for land on which there is a structure subject to a time share scheme—the person notified to the local government concerned as the person responsible for the administration of the scheme as between the participants in the scheme; or
- (xv) another person who is entitled to receive rent for the land; or
- (xvi) another person who would be entitled to receive rent for the land if it were leased at a full commercial rent; but
- (b) does not include the State, or a government entity, except as far as the State or government entity is liable under an Act to pay rates.

Planning Act means the Integrated Planning Act 1997.

planning and accountability documents see section 104(3).

Planning and Environment Court see the Planning Act.

planning scheme has the meaning given in the Planning Act, section 2.1.1.

**Plumbing and Drainage Act** means the Plumbing and Drainage Act 2002.

**political party** means an organisation registered as a political party under the Electoral Act.

private property see section 125(4).

private sector means an entity that is not-

- (a) the Commonwealth or a State; or
- (b) a State authority; or
- (c) a local government.

property means land, any structure on the land, and a vehicle. public office, of a local government, see section 261.

public place see section 125(5).

**public thoroughfare easement** is an easement created under—

- (a) the Land Act, chapter 6, part 4, division 8; or
- (b) the Land Title Act, part 6, division 4.

#### public utilities means—

- (a) works for the supply of drainage, electricity, gas, sewerage, telecommunications or water; or
- (b) works for an infrastructure corridor under the State Development and Public Works Organisation Act 1971, section 82; or
- (c) works for a purpose mentioned in the State Development and Public Works Organisation Act 1971, section 125; or
- (d) other works that is declared under a regulation to be a public utility.

quadrennial election means the election for local governments that is held in 2012, and every fourth year after 2012.

**Queensland Contact with Lobbyists Code** means the Queensland Contact with Lobbyists Code made under the Public Sector Ethics Act 1994.

rateable land see section 93(2).

rates includes any interest accrued, or premium owing, on the rates.

reasonable proportion of electors see section 15(2). regional conduct review panel see section 176(7).

**registered officer**, of a political party, means the registered officer of the political party under the Electoral Act.

registrar of titles means the public authority responsible for registering title to land and dealings affecting land.

remedial action see section 113(2).

remedial notice see section 138(2).

**remuneration category** means a remuneration category prescribed under a regulation.

**resolution**, of a local government, means the formal decision of the local government at a local government meeting.

responsibility includes a function.

reward does not include—

- (a) a councillor's remuneration as a councillor; or
- (b) an amount decided under the deed under the Superannuation (State Public Sector) Act 1990 in relation to a transferring member within the meaning of section 32A of that Act; or
- (c) reasonable expenses actually incurred for any 1 or more of the following—
  - (i) accommodation;
  - (ii) meals:
  - (iii) domestic air travel;
  - (iv) taxi fares or public transport charges;
  - (v) motor vehicle hire; or
- (d) an amount paid as a pension or otherwise for past service in a full-time government job.

road see section 59(2).

roads activity see section 47(5).

#### sanitary drain—

(a) means a drain that is immediately connected to, and used to carry discharges from, a soil or waste pipe; but

(b) does not include a pipe that is a part of a drain for carrying off effluent from a property after treatment in an on-site sewerage facility.

sewerage treatment system means the infrastructure used to receive, transport and treat sewage or effluent (including sewers, access chambers, machinery, outfalls, pumps, structures and vents, for example).

**sign**, a thing, includes the making of a mark on the thing in front of someone else who signs the thing as witness.

significant business activity see section 43(4).

**State-controlled road** has the meaning given in the Transport Infrastructure Act.

**State office**, of the department, means the office of the department at the address prescribed under a regulation.

**Statutory Bodies Financial Arrangements Act** means the Statutory Bodies Financial Arrangements Act 1982.

stormwater drain see section 76(2).

stormwater installation see section 76(3).

**structure** means anything that is built or constructed, whether or not it is attached to land.

subordinate local law see section 26(5).

super board see section 208.

sustainable development is development that is designed to meet present needs while also taking into account future costs (including costs to the environment and the depletion of natural resources, for example).

time share scheme, for a structure, means a scheme that is to operate for at least 3 years during which time the participants in the scheme are, or may become, entitled to use, occupy or possess the structure, or part of the structure, for 2 or more periods.

**Transport Infrastructure Act** means the Transport Infrastructure Act 1994.

tribunal see section 183.

trust deed means a trust deed made by the super board. trustee council see section 82(2). trust land see section 82(3).

### **Endnotes**

#### 1 Index to endnotes

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### 2 Date to which amendments incorporated

This is the reprint date mentioned in the Reprints Act 1992, section 5(c). However, no amendments have commenced operation on or before that day. Future amendments of the Local Government Act 2009 may be made in accordance with this reprint under the Reprints Act 1992, section 49.

#### 3 Key

Key to abbreviations in list of legislation and annotations

Key		Explanation	Key		Explanation
AIA	=	Acts Interpretation Act 1954	(prev)	=	previously
amd	=	amended	proc	=	proclamation
amdt	=	amendment	prov	=	provision
ch	=	chapter	pt	=	part
def	=	definition	pubd	=	published
div	=	division	R[X]	=	Reprint No. [X]
exp	=	expires/expired	RA	=	Reprints Act 1992
gaz	=	gazette	reloc	=	relocated
hdg	=	heading	renum	=	renumbered
ins	=	inserted	rep	=	repealed
lap	=	lapsed	(retro)	=	retrospectively
notfd	=	notified	rv	=	revised edition
num	=	numbered	S	=	section
o in c	=	order in council	sch	=	schedule
om	=	omitted	sdiv	=	subdivision
orig	=	original	SIA	=	Statutory Instruments Act 1992
р	=	page	SIR	=	<b>Statutory Instruments Regulation 2002</b>
para	=	paragraph	$\mathbf{SL}$	=	subordinate legislation
prec	=	preceding	sub	=	substituted
pres	=	present	unnum	=	unnumbered
prev	=	previous			
_		=			

#### 4 Table of reprints

Reprints are issued for both future and past effective dates. For the most up-to-date table of reprints, see the reprint with the latest effective date.

If a reprint number includes a letter of the alphabet, the reprint was released in unauthorised, electronic form only.

Reprint No.	Amendments included	Effective	Notes
0A	none	12 June 2009	certain provs commenced
0B	none	1 July 2009	certain provs commenced

#### 5 List of legislation

#### Local Government Act 2009 No. 17

date of assent 12 June 2009

ss 1–2, sch 1 amdts 20–21 of the Local Government Act 1993 commenced on date of assent (see s 2(1))

ch 9 pt 1 commenced 1 July 2009 (see s 2(3))

s 284, sch 1 amdts 1–19, 21–25 of the Local Government Act 1993, sch 2 commence immediately before the repeal of the Local Government Act 1993 (see ss 2(2)(a)–(c), 288)

remaining provisions not yet proclaimed into force (see s 2(4))

#### 6 List of annotations

**CHAPTER 9—AMENDMENTS OF ACTS** 

PART 1—AMENDMENT OF ANIMAL MANAGEMENT (CATS AND DOGS) ACT 2008

**pt 1 (ss 289–330)** om R0B (see RA ss 7(1)(k) and 40)

SCHEDULE 1—ACTS AMENDED

amd R0A (see RA s 40)

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