Queensland



## **PUBLIC SERVICE ACT 1996**

Reprinted as in force on 1 December 1996 (includes amendments up to Act No. 51 of 1996)

Warning—see last endnote for uncommenced amendments

Reprint No. 1

This reprint is prepared by the Office of the Queensland Parliamentary Counsel Warning—This reprint is not an authorised copy

### Information about this reprint

This Act is reprinted as at 1 December 1996. The reprint shows the law as amended by all amendments that commenced on or before that day (Reprints Act 1992 s 5(c)).

The reprint includes a reference to the law by which each amendment was made—see list of legislation and list of annotations in endnotes.

Minor editorial changes allowed under the provisions of the Reprints Act 1992 mentioned in the following list have also been made to—

- omit provisions that are no longer required (s 40)
- omit the enacting words (s 42A).

#### Also see endnotes for information about—

- · when provisions commenced
- provisions that have not commenced and are not incorporated in the reprint.

### Queensland



## **PUBLIC SERVICE ACT 1996**

### **TABLE OF PROVISIONS**

Section Page			
PART 1—PRELIMINARY			
1	Short title	9	
2	Commencement	9	
3	Main objects	9	
4	Dictionary	10	
	PART 2—QUEENSLAND PUBLIC SERVICE		
	Division 1—Basic concepts		
5	The public service	10	
6	Employment of public service employees	10	
7	What are "departments" and "public service offices"	11	
8	Who is a "public service officer"	11	
9	Who is a "public service employee"	11	
10	Application of Act to various types of employees etc.	11	
11	Act does not apply to certain offices and employment	12	
	Division 2—Departments of government		
12	Declaration of departments	13	
13	Establishment of departments etc.	13	
14	Declaration of functions of departments etc.	13	
15	Giving functions to departments etc.	13	
16	Other provisions about gazette notice	14	
Division 3—Public service offices			
17	Public service offices	15	
18	Heads of public service offices	15	
19	Application of Acts to public service offices	15	

	Division 4—Public sector units	
20	What is a "public sector unit"	15
21	What is a "government entity"	16
22	Application of Act to certain public sector units etc	17
	PART 3—PRINCIPLES OF PUBLIC SERVICE MANAGEMENT AND EMPLOYMENT	
23	Principles of public service management	18
24	Principles of public service employment	19
25	Principles of work performance and personal conduct	20
26	Additional principle of senior executive service employment	20
	PART 4—ADMINISTRATION OF THE PUBLIC SERVICE	
	Division 1—Premier's supervision	
27	Premier's role in relation to public service	21
28	Obtaining reports about principles of management and employment	21
29	Management reviews	21
30	Regulation of numbers of public service employees	23
31	Premier may direct action about surplus public service employees	24
	Division 2—Public service commissioner	
32	The commissioner and office	24
33	Functions of commissioner	24
34	Rulings of industrial relations Minister and commissioner	25
35	Commissioner's duty to act independently etc	26
36	Annual report	26
37	Other reports	26
38	Commissioner appointed by Governor in Council	27
39	Basis of employment of commissioner	27
40	Delegation by commissioner	27
41	Acting as commissioner	28
	PART 5—STAFFING OF PUBLIC SERVICE	
	Division 1—The senior executive service generally	
42	Senior executive service continued	28
43	Purpose of senior executive service	28
44	Composition of senior executive service	28

45	Number and classification levels of senior executives	29	
	Division 2—Chief executives		
46	Departments to have chief executives	29	
47	Appointment of chief executives	29	
48	Secondment as chief executive	29	
49	Titles of chief executives	29	
50	Statutory officer as chief executive	29	
51	Responsibilities of chief executives	30	
52	How chief executives must discharge responsibilities	31	
53	Basis of employment for chief executives	32	
54	Extent of chief executive's autonomy	32	
55	Declaration of interests	33	
56	Conflicts of interest	33	
57	Delegation of chief executive powers	34	
58	Acting as chief executive	34	
	Division 3—Other senior executives		
59	Division does not apply to chief executives	34	
60	Appointment of senior executives	34	
61	Secondment of senior executives	35	
62	Basis of employment for senior executives	35	
	Division 4—Senior officers		
63	Who is a "senior officer"	36	
64	Application of provisions of Act to senior officers	36	
Division 5—Provisions applying to officers who are not senior executives			
65	Division does not apply to senior executives	36	
66	Number and classification levels of employees	37	
67	Appointment of officers	37	
68	Secondment of officers	37	
69	Basis of employment—tenure or contract	38	
70	Basis of employment for contract employment	38	
71	Tenure on termination etc. of certain contracts	39	
72	Contract terminated on acceptance of tenure	39	

73	Appointments on probation	39
74	Resignation	40
	Division 6—Provisions applying generally to officers	
75	Requirement about citizenship etc.	40
76	Basis of employment—full-time or part-time	41
77	Notification of proposed appointments	41
78	Selection for appointment to be on merit	41
79	Transfer of officers	42
80	Consequence if transfer refused	43
81	Action because of surplus	43
82	Work performance and interchange arrangements	44
83	Declaration of interests	45
84	Conflicts of interest	46
85	Mental or physical incapacity	46
86	Voluntary retirement	47
	PART 6—DISCIPLINARY ACTION	
87	Grounds for discipline	47
88	Disciplinary action that may be taken	48
89	Suspension of officer from duty	49
90	Procedure for disciplinary action	49
91	Additional procedures for suspension or termination	50
92	Effect of suspension from duty	50
	PART 7—APPEALS	
93	Appeals to commissioner	50
94	Decisions against which appeals may be made	51
95	Decisions against which appeals may not be made	51
96	Who may appeal against decisions	53
97	Stay of operation of decisions etc	53
98	Commissioner may decline to hear certain appeals	54
99	Appeal is by way of review	54
100	Commissioner's duties on appeal	55
101	Commissioner may decide procedures	55

Representation of parties	55
Commissioner's powers on appeal	56
Decision on appeal	56
Commissioner may reopen decided appeals	57
Jurisdiction of Industrial Relations Commission	57
Protective appeals	57
PART 8—REMOVAL OF STATUTORY OFFICE HOLDERS WHO ARE TERM APPOINTEES	
What is a "statutory office"	58
Who is a "term appointee"	58
Removal of term appointees	59
Re-employment and other entitlements	59
PART 9—GENERAL AND TEMPORARY EMPLOYEES	
Employment of general employees	61
Employment of temporary employees	61
Application of Act to general and temporary employees	61
PART 10—MISCELLANEOUS	
Effect of Act on Crown	62
Exclusion of certain matters from review under other Acts	62
Application of Industrial Relations Act to public service employees	63
Inconsistency between directives and industrial agreements	63
Regulation-making power	64
PART 11—TRANSITIONAL PROVISIONS, REPEALS AND AMENDMENTS	
Division 1—Transitional provisions	
Existing departments	64
Existing units of the public sector	65
Existing chief executives	65
Validation of certain chief executive appointments	66
Existing commissioner	66
Existing commissioner	66 66
	WHO ARE TERM APPOINTEES  What is a "statutory office"  Who is a "term appointee"  Removal of term appointees  Re-employment and other entitlements  PART 9—GENERAL AND TEMPORARY EMPLOYEES  Employment of general employees  Employment of temporary employees  Application of Act to general and temporary employees  PART 10—MISCELLANEOUS  Effect of Act on Crown  Exclusion of certain matters from review under other Acts  Application of Industrial Relations Act to public service employees  Inconsistency between directives and industrial agreements  Regulation-making power  PART 11—TRANSITIONAL PROVISIONS, REPEALS AND AMENDMENTS  Division 1—Transitional provisions  Existing departments  Existing units of the public sector  Existing chief executives

127	Appo	intments on probation on initial appointment	68		
128	Appointments on probation on promotion				
129	Existing contracts of employment 6				
130	Existing general employees				
131	Existing temporary employees				
132	Existi	ng standards and determinations	70		
133	Disciplinary action				
134	Appeals				
135	Application of pt 8				
136	Existi	ng regulations	72		
137	Refer	ences to Public Sector Management Commission Act 1990	73		
138	Refer	ences to Public Service Management and Employment Act 1988	73		
139	Refer	ences taken as reference to commissioner	73		
140	Refer	ences to public sector management commission	73		
141	References to standards				
142	Refer	rences to unit of the public sector	74		
143	Refer	rences to departments	74		
144	Refer	ences to permanent head of department	74		
		Division 2—Repeals and amendments			
145	Acts 1	repealed	74		
146	Amer	ndment of Constitution Act 1867	74		
147	Other	Acts amended—schedule 2	75		
		SCHEDULE 1	76		
		PUBLIC SERVICE OFFICES AND THEIR HEADS			
		SCHEDULE 3	77		
		DICTIONARY			
		ENDNOTES			
	1	Index to endnotes	81		
	3	Key	81		
	4	List of legislation	82		

### 7

5	List of annotations	82
6	Provisions that have not commenced and are not incorporated into reprint	83

### **PUBLIC SERVICE ACT 1996**

[as amended by all amendments that commenced on or before 1 December 1996]

An Act about the administration of the public service and the management and employment of public service employees, and for other purposes

### PART 1—PRELIMINARY

#### **Short title**

**1.** This Act may be cited as the *Public Service Act 1996*.

#### Commencement

**2.** This Act commences on a day to be fixed by proclamation.

### Main objects

- **3.** The main objects of this Act are—
  - (a) to establish the public service as an apolitical entity responsive to Government needs and competent to provide services in a professional and non-partisan way; and
  - (b) to provide for the administration of the public service and the management and employment of public service employees; and
  - (c) to provide for the appointment of a public service commissioner and the functions and powers of the commissioner; and
  - (d) to promote among public service employees a spirit of service to the community; and
  - (e) to provide principles on which departments are to be

administered; and

- (f) to maintain integrity and appropriate standards of conduct for public service employees; and
- (g) to state the rights and obligations of public service employees.

### **Dictionary**

**4.** The dictionary in schedule 3 defines particular words used in this Act.<sup>1</sup>

### PART 2—QUEENSLAND PUBLIC SERVICE

### Division 1—Basic concepts

### The public service

**5.** The Queensland Public Service consists of the persons who are employed under this Act (**''public service employees''**).

### **Employment of public service employees**

**6.** Public service employees are employed in departments or public service offices.

<sup>&</sup>lt;sup>1</sup> In some Acts, definitions are contained in a dictionary that appears as the last schedule and forms part of the Act—Acts Interpretation Act 1954, section 14(4).

Words defined elsewhere in the Act are generally signposted by entries in the dictionary. However, if a section has a definition applying only to the section, or a part of the section, it is generally not signposted by an entry in the dictionary and is generally set out in the last subsection of the section.

Signpost definitions in the dictionary alert the reader to the terms defined elsewhere in the Act and tell the reader where the definitions can be found. For example, the definition "**public service officer**" see section 8.' tells the reader there is a definition of public service officer in the section.

### What are "departments" and "public service offices"

- **7.(1)** A "department" is an entity declared under this Act² to be a department of government.
- (2) A "public service office" is an entity declared under this Act³ to be a public service office.

### Who is a "public service officer"

- **8.** A person is a "public service officer" if the person is employed under this Act as—
  - (a) a chief executive; or
  - (b) a senior executive, other than a chief executive; or
  - (c) an officer, other than a senior executive.<sup>4</sup>

### Who is a "public service employee"

- **9.** A person is a **"public service employee"** if the person is employed under this Act as—
  - (a) a public service officer; or
  - (b) a general employee;5 or
  - (c) a temporary employee.6

### Application of Act to various types of employees etc.

**10.(1)** This Act mainly applies to public service officers.

<sup>&</sup>lt;sup>2</sup> See section 12 for the declaration of departments. See also section 13 (Establishment of departments etc.).

<sup>3</sup> See section 17. See also schedule 1 for a list of public service offices and their heads.

<sup>&</sup>lt;sup>4</sup> See sections 47 (Appointment of chief executives), 60 (Appointment of senior executives) and 67 (Appointment of officers).

<sup>5</sup> See section 112 (Employment of general employees).

<sup>6</sup> See section 113 (Employment of temporary employees).

- (2) However, some provisions of this Act expressly apply to all public service employees.
- (3) Also, a provision of this Act may expressly apply to, or may be applied to<sup>7</sup>—
  - (a) a general or temporary employee; or
  - (b) an employee of a public sector unit<sup>8</sup> that is not a department or public service office.

### Act does not apply to certain offices and employment

- 11.(1) This Act does not apply to an office if—
  - (a) appointments to the office are made by the Governor alone; or
  - (b) the salary for the office is fixed under the *Judges (Salaries and Allowances)* Act 1967;9 or
  - (c) the office is a particular office established by an Act that expressly provides for the appointment of the holder of an office mentioned in paragraph (b); or
  - (d) the office is honorary.
- (2) In addition, this Act does not apply to the employment of a person as associate to a Supreme Court judge, District Court judge or industrial commissioner.
- (3) Subsection (1) does not prevent the holder of an office mentioned in it from having or exercising powers under this Act.

<sup>&</sup>lt;sup>7</sup> See section 22 (Application of Act to certain public sector units etc.) and section 114 (Application of Act to general and temporary employees).

<sup>8</sup> For the meaning of public sector unit, see section 20.

<sup>&</sup>lt;sup>9</sup> The *Judges (Salaries and Allowances) Act 1967* provides for the fixing of the salaries of Supreme Court judges, District Court judges, industrial commissioners, Land Court members, magistrates and mining wardens.

### Division 2—Departments of government

### **Declaration of departments**

- **12.(1)** The departments of government are the entities declared to be departments of government by the Governor in Council by gazette notice.
- (2) A department of government includes the entities declared to be part of the department by the Governor in Council by gazette notice.

### Establishment of departments etc.

- **13.** The Governor in Council may, by gazette notice—
  - (a) establish a department or another government entity; 10 or
  - (b) amalgamate government entities; or
  - (c) add a government entity to a department or another government entity; or
  - (d) divide a department or another government entity; or
  - (e) name or rename a department or another government entity; or
  - (f) abolish a department or another government entity.

### Declaration of functions of departments etc.

- **14.** The Governor in Council may, by gazette notice, declare the functions that—
  - (a) are to be the functions of a department or another government entity; or
  - (b) are included or not included in the functions of a department or another government entity.

### Giving functions to departments etc.

15. The Governor in Council may, by gazette notice—

<sup>&</sup>lt;sup>10</sup> For the meaning of government entity, see section 21.

- (a) give a function to a department or another government entity; or
- (b) change or discontinue a function given to a department or another government entity; or
- (c) transfer a function given to a department or another government entity to a different government entity.

### Other provisions about gazette notice

- **16.(1)** The Governor in Council may, by gazette notice or regulation, prescribe anything necessary or convenient to be prescribed—
  - (a) to enable a gazette notice to be made under this division; or
  - (b) for carrying out or giving effect to a gazette notice made under this division; or
  - (c) because of the making of a gazette notice under this division.
- (2) The Governor in Council may do anything else the Governor in Council considers necessary or convenient to be done—
  - (a) to enable a gazette notice to be made under this division; or
  - (b) for carrying out or giving effect to a gazette notice made under this division; or
  - (c) because of the making of a gazette notice under this division.

Example of action for carrying out or giving effect to a gazette notice—

Transferring public service employees from a department to another department.

- (3) Without limiting subsections (1) and (2), if a department or a part of a department is amalgamated with another department or a part of another department, all public service employees of the first department or the part of the first department become public service employees of the other department or the part of the other department, unless the Governor in Council otherwise decides.
- (4) To remove any doubt, if another Act establishes a particular government entity as a separate entity or regulates the existence of an entity as a government entity, it is declared that a gazette notice under this division can not have any effect on the separate existence of the entity.

### Division 3—Public service offices

#### **Public service offices**

**17.** Each entity specified in schedule 1, column 1 is a public service office.

### Heads of public service offices

**18.** The "head" of a public service office is the person specified in schedule 1, column 2 opposite the name of the office.

### **Application of Acts to public service offices**

- **19.(1)** This Act and other Acts apply to a public service office and its public service employees as if—
  - (a) the office were a department; and
  - (b) the head of the office were the chief executive of the department.
- (2) However, this section has no effect on the provision for accountable officers under the *Financial Administration and Audit Act 1977*, section 35.
- (3) Without limiting subsection (1), the head of the public service office has all the functions and powers of the chief executive of a department in relation to the office's public service employees.

#### Division 4—Public sector units

### What is a "public sector unit"

- **20.** An entity is a "public sector unit" if it is—
  - (a) a department or part of a department; or
  - (b) a public service office or part of a public service office; or
  - (c) another government entity declared under a regulation to be a public sector unit.

### What is a "government entity"

- 21.(1) An entity is a "government entity" if it is—
  - (a) a department or part of a department; or
  - (b) a public service office or part of a public service office; or
  - (c) an agency, authority, commission, corporation, instrumentality, office, or other entity, established under an Act or under State authorisation for a public or State purpose; or
  - (d) a part of an entity mentioned in paragraph (c); or
  - (e) another entity, or part of another entity, declared under a regulation to be a government entity.
  - (f) a registry or other administrative office of a court of the State of any jurisdiction.
- (2) However, each of the following entities is not a "government entity"—
  - (a) a local government;
  - (b) the parliamentary service;
  - (c) the Governor's official residence (known as 'Government House') and its associated administrative unit;
  - (d) the Executive Council;
  - (e) the Legislative Assembly;
  - (f) a court of the State of any jurisdiction;
  - (g) the police service to the extent that it does not include staff members mentioned in the *Police Service Administration Act* 1990, section 2.5(1)(a);
  - (h) a university or university college;
  - (i) a primary producer cooperative association or commodity board that is not in receipt of moneys of, or financial assistance from, the Crown;
  - (j) another entity, or part of another entity, declared under a regulation not to be a government entity.

### Application of Act to certain public sector units etc.

- 22.(1) A regulation may apply a provision of this Act to—
  - (a) a government entity declared under a regulation to be a public sector unit;<sup>11</sup> or
  - (b) an employee of a public sector unit who is not a public service employee.
- (2) The provision applies—
  - (a) in the way prescribed under a regulation; and
  - (b) with all necessary changes and any changes prescribed under a regulation.
- (3) A regulation may prescribe anything necessary or convenient to be prescribed—
  - (a) to enable a regulation to be made under subsection (1) or (2); or
  - (b) for carrying out or giving effect to a regulation made under subsection (1) or (2); or
  - (c) because of the making of a regulation under subsection (1) or (2), including the portability of employment rights and entitlements.
  - (4) However, a regulation can not reduce an employee's remuneration.
- (5) Subsection (4) does not apply to a reduction arising out of a change in the person's employment sought by the person.
  - **(6)** In this section—

"remuneration" means total remuneration including entitlements.

Examples—

1. A regulation under subsection (1)(a) may apply section  $79(3)^{12}$  to a stated public sector unit "x".

A regulation under subsection (2) of this section may provide that section 79(3) applies to x as if—

(a) x were a department; and

<sup>11</sup> For the declaration of entities, see section 20(c).

<sup>12</sup> Section 79 (Transfer of officers)

(b) the chairperson of x were the chief executive of the department.

Under section 79(3) as applied to x, an officer of a department could then be transferred to x.

Finally, a regulation under subsection (3) of this section may provide that an officer transferred under applied section 79(3) has service with the public service recognised as if it were service with x for long service leave, recreation leave and sick leave purposes.

2. A regulation under subsection (1)(b) may apply section 79(3) to a stated class of employees of a public sector unit "y".

A regulation under subsection (2) of this section may provide that section 79(3) applies to the employees as if—

- (a) y were a department; and
- (b) the employees were public service officers; and
- (c) the chairperson of y were the chief executive of the department.

Under section 79(3) as applied to the employees, an employee of y could then be transferred to a department.

Finally, a regulation under subsection (3) of this section may provide that an employee transferred under applied section 79(3) has service with y recognised as if it were service in the public service for long service leave, recreation leave and sick leave purposes.

# PART 3—PRINCIPLES OF PUBLIC SERVICE MANAGEMENT AND EMPLOYMENT

### Principles of public service management

- 23. Public service management is to be directed towards—
  - (a) providing responsive, effective and efficient services to the community and Government; and
  - (b) continuously improving performance in delivering services with a client focus; and
  - (c) implementing Government policies and priorities responsively and responsibly; and

- (d) maintaining impartiality and integrity in informing, advising and assisting the Government; and
- (e) continuously improving public service administration and management; and
- (f) adopting and maintaining systems and processes that are practical, and without excessive formality or likelihood of delay, and can be adapted quickly to changing demands; and
- (g) acknowledging the importance and value of public service employees through training and ongoing development; and
- (h) managing public resources efficiently, responsibly and in a fully accountable way; and
- (i) maintaining proper standards in creating, keeping and managing public records.

### Principles of public service employment

- **24.** Public service employment is to be directed towards—
  - (a) basing selection decisions on merit;13 and
  - (b) treating public service employees fairly and reasonably; and
  - (c) providing equal employment opportunity; and
  - (d) giving public service employees a reasonable avenue of redress against unfair or unreasonable administrative decisions; and
  - (e) providing public service employees with safe and healthy working conditions; and
  - (f) giving public service employees reasonable access to appropriate training and development; and
  - (g) remunerating public service employees at rates appropriate to the responsibilities undertaken by public service employees; and
  - (h) avoiding nepotism and patronage.

<sup>13</sup> See section 78 (Selection for appointment to be on merit).

### Principles of work performance and personal conduct

- **25.** In recognition that public service employment involves a public trust, a public service employee's work performance and personal conduct must be directed towards—
  - (a) achieving excellence in service delivery; and
  - (b) ensuring the effective, efficient, economical and appropriate use of public resources; and
  - (c) giving effect to Government policies and priorities; and
  - (d) providing sound and impartial advice to the Government; and
  - (e) improving all aspects of the employee's work performance; and
  - (f) carrying out duties impartially and with integrity; and
  - (g) observing all laws relevant to the employment; and
  - (h) ensuring that the employee's personal conduct does not reflect adversely on the reputation of the public service.

### Additional principle of senior executive service employment

- **26.** Employment in the senior executive service is to be directed towards ensuring that senior executives—
  - (a) develop a public service wide perspective; and
  - (b) continue their executive development; and
  - (c) develop their skills through their deployment within and outside the public service.

# PART 4—ADMINISTRATION OF THE PUBLIC SERVICE

### Division 1—Premier's supervision

### Premier's role in relation to public service

- **27.(1)** The Premier has the following functions—
  - (a) to promote the overall effectiveness, efficiency and economy of the public service;
  - (b) to assess the effectiveness, efficiency, economy and appropriateness of management in the public service, and in particular departments or parts of departments;
  - (c) to advise departmental Ministers about steps that should be taken to improve public service effectiveness, efficiency and economy.
- (2) Subsection (1) does not limit the functions the Premier has apart from this section, or require the Premier to carry out any particular action.

### Obtaining reports about principles of management and employment

- **28.(1)** The Premier may require the chief executive of a department to give the Premier a report about specified aspects of the department's application of the principles of public service management and employment stated in part 3.
- (2) The report must be given to the Premier within the time the Premier requires.

### **Management reviews**

- **29.(1)** The Premier may authorise a person (the "authorised person") to conduct a review of functions or activities of a public sector unit.
- (2) Before or after authorising a person to conduct the review, the Premier may—
  - (a) inform the departmental Minister and the chief executive of the

- public sector unit about the review; and
- (b) give the chief executive an opportunity to nominate a stated number of employees of the public sector unit to take part in the review.
- (3) The authorised person—
  - (a) must produce the person's authority if asked by someone concerned in the review; and
  - (b) may, for the purpose of conducting the review—
    - (i) enter official premises of the public sector unit at any reasonable time; and
    - (ii) require the production of, examine, copy, or take an extract from, any official document in the possession of the public sector unit; and
    - (iii) interview employees of the public sector unit; and
    - (iv) interview anyone else who can provide information relevant to the review; and
  - (c) must give the Premier a report on the review, including any findings or recommendations.

Example of another person who can provide information—

A client of services provided by the public sector unit.

- (4) The chief executive of the public sector unit and every other employee of a public sector unit must give to the authorised person the help the person reasonably requires to conduct the review.
- (5) Without limiting subsection (4), the authorised person may require an employee of a public sector unit to answer any question relevant to the review.
  - (6) However, the employee need not answer the question if—
    - (a) the employee objects to answering the question because answering it might tend to incriminate the employee of a criminal offence; and
    - (b) the employee would have a claim of privilege against self-incrimination in relation to a criminal offence if the employee

were asked the question in a Supreme Court action.

- (7) The Premier may give a copy of the report to the departmental Minister and chief executive, and anyone else the Premier considers appropriate.
- (8) This section does not prevent the Premier from authorising a single review for 2 or more public sector units.
  - (9) In this section—
- "official document in the possession of the public sector unit" includes an official document—
  - (a) under its control or to which it is entitled to access, whether or not created in the public sector unit; and
  - (b) in the possession, or under the control, of an employee of the public sector unit in the employee's official capacity.

### Regulation of numbers of public service employees

- **30.(1)** The Premier may, by gazette notice, fix the maximum number of public service employees (other than senior executives) that may be employed in a department.
- (2) The maximum number fixed must be the number the Premier considers necessary for the effective, efficient, economical and appropriate performance of the department's functions.
- (3) The maximum number must be calculated in the way the Premier directs in the notice.

Example—

The Premier may direct that the maximum number must be calculated on the basis of full-time equivalents.

- (4) The Premier must give a copy of the notice to—
  - (a) the Treasurer; and
  - (b) if the Premier or Treasurer is not the departmental Minister—the departmental Minister; and
  - (c) the chief executive of the department.

(5) The chief executive of the department must ensure that the notice is not contravened.

#### Premier may direct action about surplus public service employees

**31.** If the Premier is satisfied that a department employs more public service employees than it needs for the effective, efficient, economical and appropriate performance of its functions, the Premier may direct the chief executive of the department to take action in accordance with rulings of the commissioner.

#### Division 2—Public service commissioner

#### The commissioner and office

- **32.(1)** There is to be a Public Service Commissioner.
- (2) An office called the Office of the Public Service is established.
- (3) The office consists of the commissioner and the office's employees.
- (4) The office's employees are to be employed under this Act.

#### **Functions of commissioner**

- 33. The functions of the commissioner are to—
  - (a) promote the principles of public service management and employment stated in part 3; and
  - (b) promote public service management and employment improvement initiatives; and
  - (c) monitor the performance of public sector units, and conduct management reviews required by the Premier; and
  - (d) support departmental initiatives to further enhance client service delivery; and
  - (e) provide a best practice advisory role on public service management and employment; and
  - (f) ensure that the interests of the Government as public service

- employer are protected; and
- (g) consider and decide issues affecting the remuneration and other conditions of employment of public service employees, other than issues about reserved matters; and
- (h) consider and decide issues affecting the recruitment, selection, deployment, training and development of public service employees; and
- (i) provide advice to Ministers and chief executives about public service employee and organisational management; and
- (j) hear and decide appeals under this Act; and
- (k) ensure the transfer or redeployment of public service employees surplus to the needs of departments; and
- (l) establish policies and programs for the management and employment of public service employees; and
- (m) oversee and, if necessary, take part in negotiations on issues affecting public service employees; and
- (n) perform another function given to the commissioner under this or another Act or by the Premier; and
- (o) perform functions incidental to a function under another paragraph of this section.

### Rulings of industrial relations Minister and commissioner

- **34.(1)** The industrial relations Minister may issue directives and guidelines for reserved matters.
  - (2) The commissioner may issue directives and guidelines about—
    - (a) conditions of employment of public service employees; or
    - (b) contracts of employment for public service employees; or
    - (c) any matter for which it is necessary or convenient to make provision to ensure that the principles of public service management and employment stated in part 3 are maintained across the public service; or
    - (d) any matter that under this or another Act is required or permitted

to be prescribed by the commissioner by directive or guideline.

- (3) However, the commissioner may not issue a directive or guideline for a reserved matter.
  - (4) A directive—
    - (a) is to be issued by gazette notice; and
    - (b) is binding on the public service employees, and other employees of public sector units, to whom the directive applies.
- (5) A guideline is for the guidance of the public service employees, and other employees of public sector units, to whom the guideline applies.
- (6) If a directive or guideline is inconsistent with this or another Act or subordinate legislation under either Act, the Act or subordinate legislation prevails over the directive or guideline to the extent of the inconsistency.

### Commissioner's duty to act independently etc.

**35.** The commissioner must perform the commissioner's functions independently, impartially, fairly, and in the public interest.

### **Annual report**

- **36.(1)** Within 4 months after the end of each financial year, the commissioner must prepare and give to the Premier a report about the performance of the commissioner's functions during the year.
- (2) The Premier must table a copy of the report in the Legislative Assembly within 14 days after receiving it.<sup>14</sup>

### Other reports

- **37.(1)** The commissioner may, at any time, give the Premier a report about any issue relevant to the commissioner's functions.
- (2) The Premier may ask the commissioner to provide a report to the Premier about any issue relevant to the commissioner's functions.

See *Acts Interpretation Act 1954*, section 29A for the tabling of reports when the Legislative Assembly is not sitting.

### Commissioner appointed by Governor in Council

**38.** The commissioner is to be appointed by the Governor in Council by gazette notice.

### Basis of employment of commissioner

- **39.(1)** A person appointed as commissioner must enter into a written contract of employment with the Premier.
- (2) The conditions of the contract are to be approved by the Governor in Council.
- (3) The person's conditions of employment are governed by this Act and the contract.
  - (4) The contract must state—
    - (a) a term of appointment of not longer than 5 years; and
    - (b) that, if the person's employment as commissioner continues to the end of the term, the person may be reappointed; and
    - (c) that the person must meet performance standards (if any) set by the Premier; and
    - (d) the remuneration to which the person is entitled; and
    - (e) that the person may resign by signed notice of resignation given to the Premier at least 1 month before the notice is to take effect; and
    - (f) that the person's employment may be terminated by the Governor in Council by written notice signed by the Premier and given to the person at least 1 month before it is to take effect.

### **Delegation by commissioner**

- **40.(1)** The commissioner may delegate the commissioner's powers under part  $7^{15}$  to any person.
- (2) The commissioner may delegate other powers of the commissioner to a public service employee.

<sup>15</sup> Part 7 (Appeals)

(3) However, the commissioner may not delegate the power to issue directives and guidelines.

#### Acting as commissioner

- **41.(1)** The Premier may appoint a person to act as commissioner during any period or all periods when—
  - (a) there is a vacancy in the office; or
  - (b) the commissioner is absent from duty or is, for another reason, unable to perform the functions of commissioner.
- (2) It does not matter whether the person appointed is or is not a public service officer.

### PART 5—STAFFING OF PUBLIC SERVICE

### Division 1—The senior executive service generally

#### Senior executive service continued

**42.** A senior executive service is continued in the public service.

### Purpose of senior executive service

**43.** The senior executive service is continued to promote the effectiveness and efficiency of the public service by attracting, developing and retaining a core of mobile, highly skilled senior executives.

### Composition of senior executive service

**44.** The senior executive service consists of chief executives of departments and other persons employed under this Act as senior executives.

#### Number and classification levels of senior executives

- **45.**(1) The Governor in Council may, by gazette notice, fix—
  - (a) the maximum number of senior executives to be employed in a department; and
  - (b) the classification levels at which they are to be employed.
- (2) The chief executive of the department must ensure that the notice is not contravened.

### Division 2—Chief executives

### **Departments to have chief executives**

**46.** Each department is to have a chief executive.

### **Appointment of chief executives**

**47.** The Governor in Council may, by gazette notice, appoint chief executives.

#### Secondment as chief executive

**48.** The Governor in Council may, by gazette notice, second officers as chief executives and revoke secondments at any time.

#### Titles of chief executives

**49.** The Governor in Council may, by gazette notice, specify the title of office for the chief executive of a stated department.

### Statutory officer as chief executive

**50.(1)** The Governor in Council may, by gazette notice, declare that the holder of a stated office established under an Act is the chief executive of a stated department.

(2) This Act does not apply to the appointment of a person to the stated office.

### Responsibilities of chief executives

- **51.**(1) The chief executive of a department is responsible for—
  - (a) defining departmental goals and objectives in accordance with Government policies and priorities; and
  - (b) managing the department in a way that promotes the effective, efficient, economical and appropriate management of public resources; and
  - (c) deciding organisational and staffing structures for the department having regard to the need for the department to manage public resources effectively, efficiently, economically and appropriately; and
  - (d) adopting management practices that are responsive to changing Government policies and priorities and allow decisions and action to be taken promptly; and
  - (e) promoting continuing evaluation and improvement of effectiveness, efficiency, economy and appropriateness of departmental management; and
  - (f) implementing policies and practices about access and equity to ensure maximum access by members of the community to Government programs and to appropriate avenues for review; and
  - (g) ensuring maintenance of proper standards in the creation, keeping and management of public records under the chief executive's control.
- (2) Without limiting subsection (1), the chief executive is responsible for the following matters—
  - (a) departmental priorities;
  - (b) the number of public service employees employed in the department ("departmental employees");
  - (c) classification levels at which departmental employees are to be

employed;

- (d) duties of departmental employees, and qualifications required to be held by departmental employees to undertake particular duties;
- (e) recruitment and selection of persons as departmental employees;
- (f) deployment, and the location of headquarters, of departmental employees;
- (g) performance appraisal of departmental employees;
- (h) training and development, promotion and discipline of departmental employees;
- (i) termination of employment of departmental employees;
- (j) the times between which departmental employees are to work ordinary hours of work;
- (k) industrial issues affecting departmental employees (other than issues affecting the public service generally or the public service employees of 2 or more departments);
- (l) approval and administration of leave arrangements for departmental employees;
- (m) development of ways to ensure all departmental employees are treated fairly;
- (n) matters arising out of the chief executive's powers under this Act and other Acts.
- (3) The chief executive's responsibilities (other than the responsibilities mentioned in subsection (2)(b) and (c)) extend to senior executives of the department as well as other public service employees of the department.
- (4) The chief executive's responsibilities under this Act are in addition to the chief executive's responsibilities under any other Act.

### How chief executives must discharge responsibilities

- **52.** In discharging responsibilities under this Act or another Act, a chief executive must—
  - (a) observe the principles of public service management and employment stated in part 3; and

- (b) comply with all relevant laws, industrial determinations, and directives; and
- (c) have regard to all relevant guidelines.

### Basis of employment for chief executives

- **53.(1)** Each person appointed as a chief executive under this Act must enter into a written contract of employment with the Premier.
- (2) The conditions of the contract are to be approved by the Governor in Council.
- (3) The person's conditions of employment are governed by this Act and the contract.
  - (4) The contract must state—
    - (a) a term of appointment of not longer than 5 years; and
    - (b) that, if the person's employment as chief executive continues until the end of the term, the person may be reappointed; and
    - (c) that the person must meet performance standards (if any) set by the Premier or the relevant departmental Minister; and
    - (d) the remuneration to which the person is entitled; and
    - (e) that the person may resign by signed notice of resignation given to the Premier at least 1 month before the notice is to take effect; and
    - (f) that the person's employment may be terminated by the Governor in Council by written notice signed by the Premier and given to the person at least 1 month before it is to take effect.

### Extent of chief executive's autonomy

- **54.(1)** The chief executive of a department is subject to the directions of the departmental Minister in managing the department.
- (2) However, the chief executive must act independently, impartially and fairly in making decisions about particular individuals.
  - (3) Subsection (1) is subject to another Act—

- (a) that provides that the chief executive is not subject to the directions of the departmental Minister in relation to particular matters; or
- (b) that otherwise limits the extent to which, or circumstances in which, the chief executive is subject to the directions of the departmental Minister.

#### **Declaration of interests**

- **55.(1)** Within 1 month after appointment, <sup>16</sup> the chief executive of a department must give to the departmental Minister a statement setting out the information required under a directive of the commissioner about the interests of the chief executive.
- (2) If a change of a type prescribed under a directive of the commissioner happens in the interests of the chief executive, the chief executive must give the departmental Minister a revised statement as soon as possible after the relevant facts come to the chief executive's knowledge.

### **Conflicts of interest**

- **56.(1)** If the chief executive of a department has an interest that conflicts or may conflict with the discharge of the chief executive's responsibilities, the chief executive—
  - (a) must disclose the nature of the interest and conflict to the departmental Minister as soon as practicable after the relevant facts come to the chief executive's knowledge; and
  - (b) must not take action or further action in relation to a matter that is, or may be, affected by the conflict unless authorised by the departmental Minister.
- (2) The departmental Minister for a department may direct the chief executive of the department to resolve a conflict or possible conflict between an interest of the chief executive and the chief executive's responsibilities.

Appointment includes reappointment, see *Acts Interpretation Act* 1954, section 36, definition "appoint".

### **Delegation of chief executive powers**

- **57.(1)** The chief executive of a department may delegate the chief executive's powers under this or another Act to any person.
  - (2) A delegation of a power may permit the subdelegation of the power.

### Acting as chief executive

- **58.(1)** The departmental Minister for a department may appoint a person to act as chief executive of the department during any period or all periods when—
  - (a) no-one is employed as chief executive; or
  - (b) the chief executive is absent from duty or is, for another reason, unable to perform the responsibilities of chief executive.<sup>17</sup>
- (2) It does not matter whether the person appointed is or is not already a public service officer.

#### Division 3—Other senior executives

### Division does not apply to chief executives

**59.** This division does not apply to chief executives.

### **Appointment of senior executives**

- **60.(1)** The Governor in Council may, by gazette notice, appoint senior executives.
- (2) A chief executive may, by gazette notice, appoint senior executives in the chief executive's department. 18 19

<sup>&</sup>lt;sup>17</sup> Acts Interpretation Act 1954, section 24B contains provisions about acting appointments.

Section 77 (Notification of proposed appointments) applies to senior executive appointments.

<sup>19</sup> This provision had not commenced on or before the reprint date.

#### Secondment of senior executives

- **61.(1)** The Governor in Council may, by gazette notice, second senior executives and revoke secondments at any time.
- (2) The chief executive of a department may, by gazette notice, second a senior executive of the department within the department.
- (3) The chief executive of a department may, by gazette notice and with the approval of the chief executive of another department, second a senior executive of the other department to the first department.
- (4) The chief executive may, by gazette notice, revoke a secondment under subsection (2) or (3) at any time. $^{20}$

#### Basis of employment for senior executives

- **62.(1)** Each person appointed as a senior executive must enter into a written contract of employment with the person's chief executive.
- (2) However, if a senior executive who is employed on tenure is transferred or redeployed, the person may, but is not required to, enter into a contract of employment with the person's chief executive.
- (3) The conditions of a senior executive's contract are to be approved by the commissioner.
- (4) The person's conditions of employment are governed by this Act and the contract.
  - (5) The contract of employment must state—
    - (a) a term of appointment of not longer than 5 years; and
    - (b) that, if the person's employment as senior executive continues until the end of the term, the person may be reappointed; and
    - (c) the person's duties; and
    - (d) that the person must meet performance standards (if any) set by the chief executive; and
    - (e) the person's classification level, and the remuneration to which the person is entitled; and

<sup>&</sup>lt;sup>20</sup> These provisions had not commenced on or before the reprint date.

- (f) that the person may resign by signed notice of resignation given to the chief executive at least 1 month before the notice is to take effect; and
- (g) that the person's employment may be terminated by the chief executive by written notice signed by the chief executive and given to the person at least 1 month before it is to take effect.

#### Division 4—Senior officers

#### Who is a "senior officer"

- **63.(1)** A senior officer is an officer (other than a senior executive) declared to be a senior officer under a directive of the commissioner.
- (2) The commissioner may make the declaration only if the commissioner considers that the officer is performing duties that would, if this Act had not been passed, be duties of a position classified as senior executive service level 1.

## Application of provisions of Act to senior officers

- **64.** The following provisions of this Act apply to senior officers in the same way as they apply to senior executives—
  - section 95(1)(f) (Decisions against which appeals may not be made)
  - section 116 (Exclusion of certain matters from review under other Acts).

## Division 5—Provisions applying to officers who are not senior executives

## Division does not apply to senior executives

**65.** This division does not apply to senior executives, but does apply to other officers (including senior officers).

## Number and classification levels of employees

- **66.(1)** The chief executive of a department may decide—
  - (a) the number of public service employees to be employed in the department; and
  - (b) the classification levels at which they are to be employed.
- (2) This section is subject to section 30.21

## **Appointment of officers**

- **67.(1)** A chief executive may appoint officers in the chief executive's department.
  - (2) Notice of an appointment must be published in the gazette if—
    - (a) notice of intention to make an appointment for the relevant duties was published in the gazette; or
    - (b) notice of the appointment is required under this or another Act to be published in the gazette.

#### Secondment of officers

- **68.(1)** The chief executive of a department may second an officer of the department within the department.
- (2) The chief executive of a department may, with the approval of the chief executive of another department, second an officer of the other department to the first department.
- (3) The chief executive may revoke a secondment under this section at any time.
  - (4) Notice of a secondment must be published in the gazette if—
    - (a) notice of intention to make an appointment for the relevant duties was published in the gazette; or

<sup>21</sup> Section 30 (Regulation of numbers of public service employees)

(b) notice of the appointment of a person to perform the relevant duties is required under this or another Act to be published in the gazette.

#### Basis of employment—tenure or contract

- **69.** Appointment as an officer in a department is on tenure unless—
  - (a) under a directive of the commissioner, the appointment may be on contract for a fixed term; and
  - (b) the chief executive declares it to be available on contract for a fixed term.

## Basis of employment for contract employment

- **70.(1)** This section applies if the appointment of a person in a department as an officer is to be on contract for a fixed term.
- (2) The person must enter into a written contract of employment with the chief executive of the department
- (3) However, if the person holds the appointment on tenure immediately before it is to be on contract for a fixed term, the person may, but is not required to, enter into a contract with the person's chief executive in relation to the appointment.
- (4) If a person mentioned in subsection (3) elects to not enter a contract of employment in relation to the appointment, the person continues to hold the appointment on tenure without change in the conditions of the appointment.
- (5) The conditions of employment of a person who enters a contract under this section are governed by this Act, any directive applying to the person, and the contract.
- (6) The person's remuneration under the contract must not be less than the remuneration to which the person would be entitled under the conditions of employment that would apply if the person were appointed on tenure.
- (7) If there is a dispute between the parties to the contract about the application of subsection (6), the Industrial Commission has the jurisdiction to hear and decide the dispute.

(8) In this section—

"remuneration" means total remuneration including entitlements.

#### Tenure on termination etc. of certain contracts

**71.(1)** This section applies if—

- (a) a person is employed in a department as an officer on contract; and
- (b) the contract is terminated other than by disciplinary action, or the contract expires and is not renewed or replaced by another contract of employment under this Act; and
- (c) when the person was first employed under the contract or an earlier continuous contract of employment as an officer, the person was employed as an officer on tenure.
- (2) The person becomes an officer employed on tenure.
- (3) The person is to be employed—
  - (a) at the classification level at which the person would have been employed if the person had continued in employment as an officer on tenure; and
  - (b) on the remuneration to which the person would have been entitled if the person had continued in employment as an officer on tenure.

## Contract terminated on acceptance of tenure

- **72.(1)** If an officer who is employed on contract accepts employment as an officer on tenure, the contract is taken to be terminated by agreement of the parties.
- (2) Without limiting subsection (1), the person is not entitled to payment under the contract because of the termination.

## Appointments on probation

**73.(1)** If a person who is not already an officer is appointed as an officer on tenure, the person's chief executive may decide that the person be

appointed on probation for not less than 6 months.

- (2) The person's chief executive may—
  - (a) by signed notice given to the person, terminate the person's employment at any time during the period of probation; or
  - (b) at the end of the period of probation—
    - (i) confirm the appointment; or
    - (ii) extend the period of probation; or
    - (iii) by signed notice given to the person, terminate the person's employment.
- (3) If, within 13 months after the person's appointment, the appointment is not confirmed and the employment is not terminated, the person's appointment is taken to have been confirmed at the end of the 13 months.

#### Resignation

- **74.(1)** If the conditions of employment of an officer are governed by a contract of employment and the contract deals with resignation, the officer may resign in accordance with the contract.
- (2) Any other officer may resign by signed notice of resignation given to the officer's chief executive—
  - (a) at least 2 weeks before the notice is to take effect; or
  - (b) within a shorter period approved by the chief executive.
- (3) A notice under subsection (2) takes effect in accordance with its terms and without needing the chief executive's acceptance.

## Division 6—Provisions applying generally to officers

## Requirement about citizenship etc.

- **75.(1)** A person is eligible to be an officer only if the person is—
  - (a) an Australian citizen; or
  - (b) a person who resides in Australia and has permission or a right to

- be granted permission, under Commonwealth law, to remain in Australia indefinitely; or
- (c) a New Zealand citizen who has a special category visa or a right to be granted a special category visa under the *Migration Act 1958* (Cwlth).
- (2) The employing authority may, by written notice signed by the employing authority, terminate the employment of an officer who is ineligible under subsection (1) to be an officer.

#### Basis of employment—full-time or part-time

**76.** Appointment as an officer is on the basis of full-time employment, unless the appointment has been declared by the employing authority to be available on a part-time basis.

### **Notification of proposed appointments**

- 77.(1) If the employing authority intends to appoint someone to perform duties as an officer, the employing authority must advertise the intention as required under a directive.
  - (2) This section does not apply to—
    - (a) an appointment declared under a directive to be an appointment to which this section does not apply; or
    - (b) the transfer, redeployment or secondment of a person in accordance with another provision of this Act, a provision of another Act or a directive.

## Selection for appointment to be on merit

- **78.**(1) Selection of an eligible person for appointment as a public service employee must be based on merit alone.
- (2) In deciding the relative merits of applicants, the following matters must be taken into account—
  - (a) the extent to which each applicant has abilities, aptitude, skills, qualifications, knowledge, experience and personal qualities

relevant to the carrying out of the duties in question;

- (b) if relevant—
  - (i) the way in which each applicant carried out any previous employment or occupational duties; and
  - (ii) the extent to which each applicant has potential for development.
- (3) This section does not apply to—
  - (a) an appointment declared under a directive of the commissioner to be an appointment to which this section does not apply; or
  - (b) the transfer, redeployment or secondment of a person in accordance with—
    - (i) another provision of this Act or a provision of another Act; or
    - (ii) a directive of the commissioner.
- (4) Also, this section does not apply to the appointment on contract of a person who is a senior executive if—
  - (a) the person, immediately before the appointment, was employed on tenure; and
  - (b) the appointment on contract is to perform duties in the same department at a higher classification level; and
  - (c) the duties to be performed at the higher classification level are (in the opinion of the person's chief executive) the same or substantially the same as those performed by the person immediately before the appointment; and
  - (d) the chief executive and the person agree to the appointment.

#### Transfer of officers

- **79.(1)** The Governor in Council may, by gazette notice, transfer senior executives.
- (2) The chief executive of a department may transfer an officer of the department within the department.

- (3) The chief executive of a department may, with the approval of the chief executive of another department, transfer an officer of the other department to the first department.
- **(4)** Subsections (2) and (3) apply to the transfer of a senior executive as well as another officer.
  - (5) The transfer of an officer under this section—
    - (a) may involve a change in the location where the officer performs duties; and
    - (b) if the officer is employed on contract—has effect despite anything in the contract.

## Consequence if transfer refused

- **80.(1)** If an officer is transferred under section 79,<sup>22</sup> the transfer has effect unless the officer establishes reasonable grounds for refusing the transfer to the satisfaction of the officer's employing authority.
- (2) If the officer refuses the transfer after failing to establish reasonable grounds for refusing the transfer to the employing authority's satisfaction, the employing authority may terminate the officer's employment by signed notice given to the officer.
- (3) If the officer establishes reasonable grounds to the employing authority's satisfaction—
  - (a) the transfer is cancelled; and
  - (b) the refusal must not be used to prejudice the officer's prospects for future promotion or advancement.

## Action because of surplus

- **81.(1)** This section applies if the chief executive of a department believes that a public service employee is surplus to the department's needs because—
  - (a) the department employs more employees than it needs for the

<sup>22</sup> Section 79 (Transfer of officers)

- effective, efficient, economical and appropriate performance of its functions; or
- (b) the duties performed by the employee are no longer required.
- (2) The chief executive must take the action required under a directive of the commissioner.

#### Work performance and interchange arrangements

- **82.(1)** The purpose of this section is to enable work performance and interchange arrangements to be made by chief executives.
- (2) The chief executive of a department may enter into, and give effect to, a work performance or interchange arrangement with the chief executive of another department or the appropriate authority of another entity.
- (3) A work performance or interchange arrangement may make provision for all matters necessary or convenient to be provided under the arrangement.
  - (4) A work performance arrangement may, for example, provide—
    - (a) for the appointment of, and holding by, a public service employee or another person to any office for the arrangement; and
    - (b) for the authorising of a public service employee or another person to exercise any powers for the arrangement; and
    - (c) whether payment is to be made for work done under the arrangement and, if so, what payment is to be made and who is to make the payment.
  - (5) In this section—

"another jurisdiction" means the Commonwealth or another State.

## "entity" includes—

- (a) a government entity; and
- (b) a public entity of another jurisdiction.

## "interchange arrangement" means an arrangement under which—

(a) a public service employee of a department performs duties in another entity; or

(b) an employee of an entity performs duties in a department.

#### "public entity", of another jurisdiction, includes—

- (a) a department of government, or part of a department of government, of the other jurisdiction; and
- (b) an entity, or part of an entity, corresponding to a public service office; and
- (c) an agency, authority, commission, corporation, instrumentality, office, or other entity, established under a law of the jurisdiction or under an authorisation of the jurisdiction for a public or other purpose of the jurisdiction; and
- (d) a part of an entity mentioned in paragraph (c).

## "work performance arrangement" means an arrangement under which—

- (a) a public service employee of a department performs work for another entity; or
- (b) an employee of another entity performs work for a department.

#### **Declaration of interests**

- **83.(1)** If a department's chief executive considers it necessary, because of the duties and responsibilities of a public service employee of the department, the chief executive may direct the employee to give, within a stated time or at stated intervals, to the chief executive, or someone nominated by the chief executive, a statement setting out the information required under a directive of the commissioner about the interests of the employee.
- (2) The chief executive may also direct the public service employee to give to the chief executive, or someone nominated by the chief executive, a revised statement if a change of a type prescribed under a directive of the commissioner happens in the interests of the employee.
- (3) The public service employee must give the revised statement to the chief executive or nominated person as soon as possible after the relevant facts come to the employee's knowledge.

#### **Conflicts of interest**

- **84.(1)** If a public service employee (other than a chief executive<sup>23</sup>) has an interest that conflicts or may conflict with the discharge of the employee's duties, the employee—
  - (a) must disclose the nature of the interest and conflict to the employee's chief executive as soon as practicable after the relevant facts come to the employee's knowledge; and
  - (b) must not take action or further action in relation to a matter that is, or may be, affected by the conflict unless authorised by the chief executive.
- (2) The chief executive of a department may direct a public service employee of the department to resolve a conflict or possible conflict between an interest of the employee and the employee's duties.

#### Mental or physical incapacity

- **85.(1)** This section applies to a person who is a public service employee if—
  - (a) the person is absent from duty without approved leave or the person's employing authority is reasonably satisfied that the person is not performing his or her duties satisfactorily; and
  - (b) the employing authority reasonably suspects that the person's absence or unsatisfactory performance is caused by mental or physical illness or disability.
  - (2) The employing authority may—
    - (a) appoint a doctor to examine the person and give the authority a written report on the examination; and
    - (b) require the person to submit to the medical examination.
- (3) If, after considering the report of the medical examination, the employing authority is reasonably satisfied that the person's absence or unsatisfactory performance is caused by mental or physical illness or disability, the employing authority may—

<sup>23</sup> Section 56 deals with conflicts of interest of chief executives.

- (a) transfer or redeploy the person; or
- (b) if it is not reasonably practicable to transfer or redeploy the person—retire the person from the public service.
- (4) Subsection (3) does not limit the action that may be taken in relation to the person.

#### Voluntary retirement

- **86.** A person who is an officer or general employee may, by signed notice given to the employing authority, elect to retire from the public service if—
  - (a) the person has turned 55; or
  - (b) the person is permitted to retire under a directive.

### PART 6—DISCIPLINARY ACTION

## Grounds for discipline

- **87.**(1) The employing authority may discipline an officer if the authority is reasonably satisfied that the officer has—
  - (a) performed the officer's duties carelessly, incompetently or inefficiently; or
  - (b) been guilty of misconduct; or
  - (c) been absent from duty without approved leave and without reasonable excuse; or
  - (d) contravened, without reasonable excuse, a direction given to the officer as an officer by a person with authority to give the direction (whether the authority derives from this Act or otherwise); or
  - (e) used, without reasonable excuse, a substance to an extent that has adversely affected the competent performance of the officer's duties; or

- (f) contravened, without reasonable excuse, a provision of this Act or a code of conduct.
- (2) In this section—

#### "code of conduct" means a code of conduct—

- (a) approved under the Public Sector Ethics Act 1994; or
- (b) prescribed under a directive of the commissioner.

#### "misconduct" means—

- (a) disgraceful or improper conduct in an official capacity; or
- (b) disgraceful or improper conduct in a private capacity that reflects seriously and adversely on the public service.

#### Example of misconduct—

Victimising another public service employee in the course of the other employee's employment in the public service.

#### Disciplinary action that may be taken

- **88.**(1) In disciplining an officer, the employing authority may take the action, or order the action be taken, that the authority considers reasonable in the circumstances.
- (2) However, the employing authority must comply with this Act and any relevant directive of the commissioner.
  - (3) The authority may, for example, do any 1 or more of the following—
    - (a) terminate the officer's employment;
    - (b) reduce the officer's classification level and change the officer's duties accordingly;
    - (c) transfer or redeploy the officer to other employment in the public service;
    - (d) forfeit or defer a remuneration increment or increase of the officer;
    - (e) reduce the level of the officer's remuneration;
    - (f) impose a penalty on the officer of not more than the total of 2 of the officer's periodic remuneration payments;

- (g) direct that a penalty imposed on the officer be deducted from the officer's periodic remuneration payments;
- (h) reprimand the officer.
- (4) An amount directed to be deducted under subsection (3)(g) from any particular periodic remuneration payment of the officer must not be more than half of the amount payable to or for the officer in relation to the payment and must not reduce the amount of salary payable to the officer in relation to the period to less than—
  - (a) for an officer who has no dependant—two-thirds of the guaranteed minimum wage for each week of the period; or
  - (b) for an officer who has a dependant—the guaranteed minimum wage for each week of the period.
  - (5) An order under subsection (1) is binding on all persons affected by it.

#### Suspension of officer from duty

- **89.(1)** The employing authority may suspend an officer from duty if the authority reasonably believes—
  - (a) the officer is liable to discipline; and
  - (b) the proper and efficient management of the officer's department might be prejudiced if the officer were not suspended.
- (2) The authority may cancel an officer's suspension from duty at any time.

## Procedure for disciplinary action

- **90.(1)** In disciplining or suspending an officer, the employing authority must comply with this Act, any relevant directive of the commissioner, and the principles of natural justice.
- (2) However, natural justice is not required for the suspension of an officer on full remuneration.

## Additional procedures for suspension or termination

- **91.(1)** If the employing authority decides to suspend or terminate the employment of an officer, the authority must give the officer written notice of the suspension or termination.
  - (2) The notice must state—
    - (a) for a suspension notice—the suspension period and the day when it takes effect; or
    - (b) for a termination notice—the day when it takes effect.

#### Effect of suspension from duty

- **92.(1)** An officer suspended from duty under this part is entitled to full remuneration for the period for which the officer is suspended, unless the employing authority otherwise decides.
- (2) If the officer is suspended without full remuneration, the authority cancels the officer's suspension and the officer resumes duty, then, unless the authority otherwise decides, the officer is entitled to be paid the prescribed remuneration to which the officer would have been entitled apart from the suspension, less any amount earned by the officer from additional employment undertaken during the suspension period.
  - (3) In this section—
- "prescribed remuneration" means the remuneration prescribed under a directive.

## PART 7—APPEALS

## Appeals to commissioner

- 93. A person may appeal to the commissioner against a decision if—
  - (a) an appeal may be made against the decision under section 94;24

<sup>&</sup>lt;sup>24</sup> Section 94 (Decisions against which appeals may be made)

and

(b) the person is entitled to appeal against the decision under section 96.25

#### Decisions against which appeals may be made

- **94.(1)** An appeal may be made to the commissioner against the following decisions—
  - (a) a decision to take, or not take, action under a directive;
  - (b) a decision under a disciplinary law to discipline a person (other than by termination of employment), including the action taken in disciplining the person;
  - (c) a decision to promote an officer (a "promotion decision");
  - (d) a decision about anything else against which another Act allows a person to appeal to the commissioner.
- (2) However, an appeal may not be made against a decision if section 95 applies to the decision.

## Decisions against which appeals may not be made

- **95.(1)** A person can not appeal to the commissioner against any of the following decisions—
  - (a) a decision of the Governor in Council;
  - (b) a decision of a Minister;
  - (c) a decision about superannuation benefits or workers' compensation;
  - (d) a decision about probation;
  - (e) a decision to terminate the employment of an officer who is employed on probation;
  - (f) a decision about the classification level of employment, unless the decision is declared under a directive of the commissioner to be a

<sup>25</sup> Section 96 (Who may appeal against decisions)

- decision against which an appeal may be made to the commissioner;
- (g) a decision to promote, transfer, redeploy or second a chief executive, another senior executive or a senior officer;
- (h) a non-appealable appointment.
- (2) A person can not appeal against, or in an appeal call in question in any way, a decision that decides the policy, strategy, nature, scope, resourcing or direction of the public service or a department.
  - (3) A person can not appeal against a decision to promote an officer if—
    - (a) the officer had been redeployed within 1 year before the promotion; and
    - (b) the promotion is to a classification level that is not higher than the officer's classification level immediately before the redeployment.
  - (4) In addition, a person can not appeal against a decision if—
    - (a) the parties to the appeal would include—
      - (i) the commissioner; or
      - (ii) an employee of the office of the public service; or
    - (b) it is a matter that has been heard by the Industrial Relations Commission.<sup>26</sup>
  - (5) In this section—

## "non-appealable appointment" means an appointment—

- (a) for which the commissioner is satisfied that merit in selection processes is sufficiently protected by ways other than an appeal under this part; and
- (b) that the commissioner has declared by gazette notice to be an appointment against which an appeal may not be made.

<sup>26</sup> Under section 106 (Jurisdiction of Industrial Relations Commission), the Industrial Relations Commission has jurisdiction to hear and decide a matter mentioned in this subsection.

### Who may appeal against decisions

- **96.** The following persons may appeal against a decision to the commissioner—
  - (a) for a decision mentioned in section 94(1)(a)<sup>27</sup>—an officer aggrieved by the decision if the officer is entitled to appeal under a directive of the commissioner;
  - (b) for a decision mentioned in section 94(1)(b)<sup>28</sup>—an officer aggrieved by the decision to discipline the officer if the officer is entitled to appeal under a directive of the commissioner;
  - (c) for a decision to promote an officer—an officer aggrieved by the decision who is entitled to appeal under a directive of the commissioner;
  - (d) for a decision mentioned in section 94(1)(d)<sup>29</sup>—the person the other Act allows to appeal.

## Stay of operation of decisions etc.

- **97.(1)** The commissioner may stay a decision appealed against to secure the effectiveness of the appeal.
  - (2) A stay—
    - (a) may be given on conditions the commissioner considers appropriate; and
    - (b) operates for the period decided by the commissioner; and
    - (c) may be revoked or amended by the commissioner.
- (3) The period of a stay specified by the commissioner must not extend past the time when the commissioner decides the appeal.
- (4) The starting of an appeal against a decision affects the decision, or the carrying out of the decision, only if the decision is stayed.

Section 94(1)(a) is about decisions to take, or not take, action under a directive.

<sup>28</sup> Section 94(1)(b) is about disciplinary decisions.

<sup>&</sup>lt;sup>29</sup> Section 94(1)(d) is about decisions against which another Act allows a person to appeal.

## Commissioner may decline to hear certain appeals

- **98.(1)** The commissioner may decline to hear an appeal against a decision mentioned in section  $94(1)(a)^{30}$  unless the appellant satisfies the commissioner that the appellant has used grievance procedures required to be used under a directive.
- (2) The commissioner may decline to hear an appeal against a promotion decision unless the appellant satisfies the commissioner by oral or written submissions that the appellant has an arguable case for the appeal.
- (3) The commissioner may decline to hear an appeal against any decision if—
  - (a) the appellant has made an application to a court or tribunal in relation to the decision, whether or not the application has been fully decided; or
  - (b) the commissioner reasonably believes the appeal—
    - (i) is frivolous or vexatious; or
    - (ii) is misconceived or lacks substance; or
    - (iii) should not be heard for another compelling reason.
- (4) Before declining to hear an appeal under subsection (3)(b), the commissioner may ask the appellant to establish by oral or written submissions that the appellant has an arguable case for the appeal.

## Appeal is by way of review

- **99.(1)** The commissioner must decide an appeal by reviewing the decision appealed against.
- (2) For an appeal against a decision about a promotion or disciplinary action, the commissioner must decide the appeal on the basis of the evidence available to the decision maker when the decision was made, unless the commissioner allows other evidence to be taken into account.

<sup>30</sup> Section 94(1)(a) is about decisions to take, or not take, action under a directive.

## Commissioner's duties on appeal

**100.** In hearing and deciding an appeal, the commissioner must—

- (a) observe the principles of natural justice; and
- (b) act as quickly, and with as little formality and technicality, as is consistent with a fair and proper consideration of the issues.

#### **Commissioner may decide procedures**

**101.(1)** The commissioner—

- (a) is not bound by the rules of evidence; and
- (b) may inform himself or herself in the way, and to the extent, the commissioner considers appropriate; and
- (c) may decide the persons (other than the appellant) who are the parties to the appeal; and
- (d) may decide the appeal without a hearing if the parties to the appeal agree; and
- (e) may hear and decide any issue relevant to the appeal; and
- (f) may decide the procedures to be followed in the appeal, including, for example, whether—
  - (i) the appeal should be heard with other appeals; and
  - (ii) the parties should be heard together or separately; and
  - (iii) the parties should be heard, or evidence or submissions taken, by way of video link or another form of communication.
- (2) However, the commissioner must comply with this part and the procedural rules that may be prescribed under a regulation.

## **Representation of parties**

- **102.(1)** A party to an appeal may appear personally or by an agent, but may not be represented by a lawyer.
- (2) However, a party to an appeal about a promotion decision may be represented by an agent only with the commissioner's leave.

## Commissioner's powers on appeal

**103.(1)** In hearing an appeal, the commissioner may—

- (a) act in the absence of a person who has been given reasonable notice; and
- (b) receive evidence on oath or affirmation or by statutory declaration; and
- (c) require a public service employee to attend as a witness to give evidence or produce documents or things; and
- (d) require a public service employee attending as a witness to make an oath or affirmation.
- (2) The commissioner may administer an oath or affirmation to a person appearing as a witness.

### **Decision on appeal**

**104.(1)** In deciding an appeal, the commissioner may—

- (a) confirm the decision appealed against; or
- (b) for an appeal against a promotion decision—set the decision aside, and return the issue to the decision maker with a copy of the commissioner's decision and any directions permitted under a directive of the commissioner that the commissioner considers appropriate; or
- (c) for another appeal—set the decision aside, and substitute another decision or return the issue to the decision maker with a copy of the commissioner's decision and any directions the commissioner considers appropriate.
- (2) In deciding an appeal against a promotion decision, the commissioner may set the decision aside only if the commissioner finds—
  - (a) that the recruitment or selection process was deficient; or
  - (b) that the appellant demonstrated the highest level of merit overall.

## Commissioner may reopen decided appeals

**105.** The commissioner may reopen an appeal that has been decided if the commissioner is satisfied there are compelling reasons for hearing and deciding it again.

#### **Jurisdiction of Industrial Relations Commission**

- **106.(1)** This section is to be read in conjunction with the *Industrial Relations Act 1990*.
- (2) The Industrial Relations Commission may hear and decide, as an industrial matter, an application by a person aggrieved by a matter mentioned in section 95(4).<sup>31</sup>
- (3) The Industrial Relations Commission may not hear or decide, as an industrial matter, an application by a person about a decision against which the person has appealed to the commissioner.

## **Protective appeals**

- **107.(1)** An officer who is promoted in a department and who could have appealed against the promotion of someone else in the department or another department may appeal against the other promotion under a regulation or a directive of the commissioner.
- (2) Subsection (1) applies even though the time within which the officer may appeal against the other promotion has expired.
- (3) However, the commissioner may hear and decide the appeal only if the appeal against the officer's own promotion is allowed.

<sup>31</sup> Section 95(4) is about decisions that can not be appealed against because the appeal would involve the commissioner or employees of the office of the public service, or a matter that has been heard by the Industrial Relations Commission.

# PART 8—REMOVAL OF STATUTORY OFFICE HOLDERS WHO ARE TERM APPOINTEES

#### What is a "statutory office"

- **108.(1)** A "**statutory office**" is an office established under an Act to which a person may only be appointed by the Governor in Council or a Minister.
- (2) It is immaterial whether an appointment may only be made after a recommendation or other process.

## Who is a "term appointee"

- **109.(1)** A "**term appointee**" is a person appointed to a statutory office under an Act that provides the appointee holds the office for a term specified under the Act, in the appointment instrument or in another instrument.
  - (2) It is immaterial whether the office is held full-time or part-time.
- (3) A person is not a term appointee because of appointment as any of the following—
  - (a) the holder of an office under an Act that provides the holder may or must be removed from office following an address or resolution of the Legislative Assembly;
  - (b) the Director of Public Prosecutions or Deputy Director of Public Prosecutions appointed under the *Director of Public Prosecutions Act 1984*;
  - (c) the Electoral Commissioner appointed under the *Electoral Act* 1992 or an appointed commissioner within the meaning of that Act;
  - (d) an electoral commissioner appointed under the *City of Brisbane Act 1924*:
  - (e) the Solicitor–General appointed under the *Solicitor–General Act* 1985:
  - (f) a member of the panel of misconduct tribunal members

appointed under the Criminal Justice Act 1989;

- (g) a member of the police service;
- (h) an officer of the parliamentary service;
- (i) the holder of an office declared under a regulation for this section.
- (4) A person appointed to a statutory office is not a term appointee merely because, under an Act, the person stops holding the office on reaching a particular age.

#### Removal of term appointees

- **110.(1)** The Governor in Council may remove a term appointee from office at any time.
- (2) The Governor in Council may remove a term appointee from office under subsection (1) despite another Act or the conditions of the term appointee's appointment or contract of employment.
- (3) This section does not stop removal of a term appointee apart from this section.

#### Example—

It is stated in another Act that a person holding a particular statutory office provided for by the Act may be removed from office for a list of reasons, for example, incompetence and the commission of an indictable offence. A person holding the office is a term appointee under this part. Therefore, a person holding the office may be removed from office not only under the Act mentioned, but also under this section.

## Re-employment and other entitlements

- **111.**(1) This section applies to a person removed from a statutory office under section 110.
- (2) If the person, at the time of appointment to the statutory office or an earlier continuous appointment to the statutory office or another statutory office, was an officer who had been in continuous employment in the capacity of an officer for at least 5 years, the person is entitled to be employed in the way stated in subsection (3).
  - (3) The person is entitled to be employed as an officer—

- (a) at the classification level at which the person would have been employed if the person had continued in employment as an officer; and
- (b) on the remuneration to which the person would have been entitled if the person had continued in employment as an officer; and
- (c) for duties appropriate to the person's classification level and qualifications.
- (4) The commissioner has the function of identifying appropriate employment in which the person may be employed.
- (5) The commissioner may direct a department's chief executive to employ the person, if the employment is in the chief executive's department.
- (6) If the person is employed according to the person's entitlements under this section, the person is not entitled to compensation for being removed from the statutory office.
- (7) Subsection (6) applies despite the conditions of the person's appointment or contract of employment as a term appointee.
- (8) Apart from subsection (6), this part does not affect the person's right to claim compensation or other entitlements under the conditions of the person's appointment or contract of employment applying when the appointment or employment ends.
- (9) The person may only claim under the conditions of the person's appointment or contract of employment compensation and other entitlements as if the person's appointment or employment had been terminated as permitted under the conditions or as if the person's term of office had ended.

## PART 9—GENERAL AND TEMPORARY EMPLOYEES

#### **Employment of general employees**

- **112.(1)** A chief executive may employ a person as a general employee to perform work of a type not ordinarily performed by an officer.
  - (2) The employment may be—
    - (a) on tenure, or on a temporary basis and full-time or part-time; or
    - (b) on a casual basis.
- (3) A person employed under this section does not, by the employment, become an officer.
- (4) Subsections (1) and (2) are subject to a directive that may be made about the employment of persons as general employees.

## **Employment of temporary employees**

- **113.(1)** To meet temporary circumstances, a chief executive may employ a person as a temporary employee to perform work of a type ordinarily performed by an officer other than a senior executive.
  - (2) The employment may be—
    - (a) on a temporary basis and full-time or part-time; or
    - (b) on a casual basis.
- (3) A person employed under this section does not, by the employment, become an officer.
- (4) Subsections (1) and (2) are subject to a directive that may be made about the employment of persons as temporary employees.

## Application of Act to general and temporary employees

- **114.**(1) A directive of the commissioner may apply a provision of this Act to a general or temporary employee.
  - (2) The provision applies to the employee—

- (a) as if the employee were an officer; and
- (b) with all necessary changes and any changes prescribed under a directive of the commissioner.
- (3) A directive of the commissioner may prescribe anything necessary or convenient to be prescribed—
  - (a) to enable a directive to be made under subsection (1) or (2); or
  - (b) for carrying out or giving effect to a directive under subsection (1) or (2); or
  - (c) because of the making of a directive under subsection (1) or (2).

## PART 10—MISCELLANEOUS

#### **Effect of Act on Crown**

- **115.(1)** Subject to subsection (3), this Act binds the Crown.
- (2) A person who employs another person under this Act employs the person as the authorised agent of the Crown.
- (3) The right or power of the Crown recognised at common law to dispense with the services of a person employed in the public service is not abrogated or restricted by any provision of this Act.

#### **Exclusion of certain matters from review under other Acts**

**116.(1)** In this section—

## "excluded matter" means—

- (a) a decision to appoint, or not to appoint, a person under this Act or as a statutory office holder; or
- (b) the contract of employment of, or the application of this Act or a provision of this Act to, any of the following persons (an "excluded person")—
  - (i) the commissioner:

- (ii) a chief executive or other senior executive;
- (iii) a senior officer;
- (iv) another officer whose employment is on contract for a fixed term; or
- (c) the removal of a statutory office holder under this Act.
- (2) An excluded matter, or a matter affecting or relating to an excluded matter, other than in relation to dismissal of an officer who is employed on tenure, is not an industrial matter for the *Industrial Relations Act 1990*.
- (3) However, this section has no effect on the *Industrial Relations Act* 1990, section 40.
- (4) Without limiting subsection (2), awards and industrial agreements do not apply to an excluded person.
- (5) A decision about an excluded matter can not be challenged, appealed against, reviewed, quashed, set aside, or called in question in another way, under the *Judicial Review Act 1991*.
- (6) Subsection (5) does not apply to a decision about an officer who is employed on tenure and referred to in subsection (1), definition "excluded matter", paragraph (a) or (b).

## Application of Industrial Relations Act to public service employees

- **116A.(1)** Public service employees are employees for the *Industrial Relations Act 1990*.
  - (2) Subsection (1) is subject to sections 106(3) and 116(2).32

## Inconsistency between directives and industrial agreements

- **117.(1)** This section applies to a directive if a regulation declares that it is a directive to which this section applies.
  - (2) If an agreement made under the Industrial Relations Act 1990,

<sup>32</sup> Section 106(3) excludes the jurisdiction of the Industrial Relations Commission for decisions against which a person has appealed to the commissioner. Section 116(2) excludes certain matters from the concept of industrial matter.

part 11 and a directive (whether made before or after the agreement) are inconsistent, the agreement prevails over the directive to the extent of the inconsistency.

#### **Regulation-making power**

- **118.(1)** The Governor in Council may make regulations under this Act.
- (2) A regulation may be made about—
  - (a) the operation of the public service, a department or public service office; or
  - (b) the entitlements, responsibilities, functions, powers and liabilities of public service employees; or
  - (c) any matter that is permitted under this Act to be prescribed by the industrial relations Minister or commissioner by directive or guideline.
- (3) To the extent that it permits the making of a regulation for a reserved matter, this section is to be administered by the industrial relations Minister.
- **(4)** A regulation may provide for administration of it by a Minister other than the Premier.

# PART 11—TRANSITIONAL PROVISIONS, REPEALS AND AMENDMENTS

## Division 1—Transitional provisions

## **Existing departments**

**119.(1)** An entity that was a department under the *Public Service Management and Employment Act 1988* immediately before the commencement of this section continues as a department under this Act until this section expires.

(2) This section expires 1 year after it commences or, if an earlier day is prescribed under a regulation for this section, the earlier day.

#### **Existing units of the public sector**

- **120.(1)** An entity that was a unit of the public sector under the *Public Sector Management Commission Act 1990* immediately before the commencement of this section continues as a public sector unit under this Act until this section expires.
- (2) However, a regulation may declare that the entity is no longer a public sector unit for all or any of the provisions of this Act.
- (3) This section expires 1 year after it commences or, if an earlier day is prescribed under a regulation for this section, the earlier day.

#### **Existing chief executives**

- **121.(1)** If, immediately before the commencement of this section, a person held appointment as a chief executive, the person is taken to have been appointed under this Act as a chief executive for the remainder of the person's term of appointment.
- (2) If, immediately before the commencement, a person was seconded as chief executive of a department, the secondment continues as if it had been made under this Act.
- (3) The title of a chief executive immediately before the commencement continues to be the title of the chief executive, subject to section 49.33
- (4) For section 50,34 the commissioner of the police service is taken to be the chief executive of the Department of Police.
- (5) The contract of employment of a chief executive in force immediately before the commencement is taken to have been made under this Act.
- (6) Within 1 month after the commencement, a chief executive must comply with section 55<sup>35</sup> as if the chief executive had been appointed on the

<sup>33</sup> Section 49 (Titles of chief executives)

<sup>34</sup> Section 50 (Statutory officer as chief executive)

<sup>35</sup> Section 55 (Declaration of interests)

#### commencement.

- (7) A delegation by a chief executive in force under the *Public Service Management and Employment Act 1988* immediately before the commencement continues in force as if the delegation had been made under this Act.
- (8) An appointment in existence immediately before the commencement for a person to act as a chief executive (whether or not the person was acting under the appointment at that time) continues in force as if the appointment had been made under this Act.

## Validation of certain chief executive appointments

122. The purported authorisation under the *Public Service Management* and *Employment Act 1988*, section 15<sup>36</sup> at any time before the commencement of this section of a person who was not an officer under that Act is as valid and effective, and is taken always to have been valid and effective, as the authorisation would have been if the person had been an officer.

## **Existing commissioner**

**123.** The person holding office as director-general, office of the public service immediately before the commencement of this section is taken to have been appointed under this Act as commissioner for the remainder of the person's term of appointment.

## Phasing out of SES level 1

- **124.**(1) Senior executive service level 1 is to be phased out.
- (2) Subject to subsection (3), after the commencement of this section, a person can not be appointed at senior executive service level 1.
- (3) If, immediately before the commencement, a person was appointed to a position classified as senior executive service level 1 ("SES 1"), the employment continues to be employment as a senior executive, SES 1,

<sup>36</sup> Section 15 (Acting as chief executive)

until the person ceases to be an officer or to perform duties that would, if this Act had not been passed, be duties at SES 1.

- (4) If, immediately before the commencement, a person was seconded by the Governor in Council to a position classified as SES 1, the employment continues to be employment as a senior executive, SES 1, until the end of the secondment or any continuous extension of it.
- (5) If a person mentioned in subsection (4), while seconded, is promoted as an officer on tenure to perform the same, or substantially the same, duties for which the person was employed on secondment, the person's entitlements must be at least the same as those the person had on the secondment.

#### Existing senior executives other than chief executives

- **125.(1)** If, immediately before the commencement of this section, a person held appointment as a senior executive (other than a chief executive), the person is taken to have been appointed under this Act as a senior executive.
- (2) If, immediately before the commencement, a person was seconded as a senior executive (other than a chief executive), the secondment continues as if it had been made under this Act.
- (3) A person mentioned in subsection (1) or (2) may, but is not required to, enter into a contract of employment with the person's chief executive in relation to the person's appointment or secondment mentioned in the subsection.
- (4) The employment of a person mentioned in subsection (1) or (2), and the conditions of the employment, are not affected by the phasing out of senior executive service level 1 positions.

## Existing officers

- **126.(1)** A person who was an officer under the *Public Service Management and Employment Act 1988* immediately before the commencement of this section is taken to be an officer appointed under this Act.
  - (2) If there is doubt about whether a person was an officer under the

Public Service Management and Employment Act 1988 immediately before the commencement and the person asks a chief executive to make a declaration under this subsection, the chief executive may declare that subsection (1) applies to the person.

(3) The employment of a person mentioned in subsection (1) (including a person declared under subsection (2) to be a person to whom subsection (1) applies), and the conditions of the employment, are not affected by the discontinuance of public service positions.

#### Appointments on probation on initial appointment

**127.(1)** This section applies to a person—

- (a) who was an officer immediately before the commencement of this section; and
- (b) who was appointed as an officer on probation under the *Public Service Management and Employment Act 1988*, section 23(2); and
- (c) whose appointment had not been confirmed or rescinded before the commencement.
- (2) Section 73<sup>37</sup> applies to the person as if the person had been appointed as an officer under this Act, and the reference in section 73(3) to 13 months after the appointment were a reference to 19 months after the appointment.

## **Appointments on probation on promotion**

**128.**(1) This section applies to a person—

- (a) who was an officer immediately before the commencement of this section; and
- (b) who was appointed by way of promotion to an office on probation under the *Public Service Management and Employment Act* 1988, section 23(3); and
- (c) whose appointment had not been confirmed or rescinded before the commencement.

<sup>37</sup> Section 73 (Appointments on probation)

(2) The *Public Service Management and Employment Act 1988*, section 23 continues to apply to the person as if that Act had not been repealed, and the reference in section 23(5) of that Act to that Act were a reference to this Act.

#### **Existing contracts of employment**

- **129.(1)** If a person (other than a chief executive) was employed under the *Public Service Management and Employment Act 1988* on a contract of employment immediately before the commencement of this section, the contract of employment is taken to have been made under this Act between the person and the person's chief executive.
- (2) If the person was an officer immediately before the commencement, the employment of the person under this Act is taken to be on contract for a fixed term.

#### **Existing general employees**

- **130.(1)** A person who was engaged under the *Public Service Management and Employment Act 1988*, section 34(1)(a) immediately before the commencement of this section is taken to be a general employee employed under this Act.
- (2) If there is doubt about whether a person was a person engaged as mentioned in subsection (1) and the person asks a chief executive to make a declaration under this subsection, the chief executive may declare that subsection (1) applies to the person.
- (3) The conditions of the employment of a person mentioned in subsection (1) (including a person declared under subsection (2) to be a person to whom subsection (1) applies) are not affected by the repeal of the *Public Service Management and Employment Act 1988*.

## **Existing temporary employees**

**131.(1)** A person who was engaged under the *Public Service Management and Employment Act 1988*, section 34(1)(b) immediately before the commencement of this section is taken to be a temporary employee employed under this Act.

- (2) If there is doubt about whether a person was a person engaged as mentioned in subsection (1) and the person asks a chief executive to make a declaration under this subsection, the chief executive may declare that subsection (1) applies to the person.
- (3) The conditions of the employment of a person mentioned in subsection (1) (including a person declared under subsection (2) to be a person to whom subsection (1) applies) are not affected by the repeal of the *Public Service Management and Employment Act 1988*.

#### **Existing standards and determinations**

**132.(1)** In this section—

#### "existing instrument" means—

- (a) a standard in force under the *Public Sector Management Commission Act 1990* immediately before the commencement of this section; or
- (b) a determination of the Governor in Council in force under the *Public Service Management and Employment Act 1988* immediately before the commencement.
- (2) An existing instrument remains in force for this Act as if it were a ruling.
  - (3) The instrument—
    - (a) is to be read with the changes necessary to make it consistent with, and adapt its operation to, this Act; and
    - (b) may be amended or repealed by a ruling issued under this Act.
- (4) Without limiting subsection (3)(a), if the instrument is a standard, the instrument is to be read as if a reference to a public sector employee included a reference to an employee of a public sector unit.

## Disciplinary action

**133.(1)** If disciplinary action had been started, but not finished, under the *Public Service Management and Employment Act 1988* before the commencement of this section, the action may be finished under that Act as if the Act had not been repealed.

- (2) If, immediately before the commencement, a person was suspended from duty under the *Public Service Management and Employment Act* 1988, section 30, the suspension continues to have effect as if that Act had not been repealed.
- (3) For the purpose of taking disciplinary action, part 6 of this Act<sup>38</sup> applies to acts and omissions that happened before the commencement as well as to acts and omissions that happen after the commencement.

## **Appeals**

## 134.(1) If—

- (a) a person had appealed to the commissioner for public sector equity under the *Public Sector Management Commission Act* 1990 before the commencement of this section; and
- (b) the appeal had not been decided before the commencement;

the public service commissioner may hear, or continue to hear, and decide the appeal under that Act as if that Act had not been repealed and the public service commissioner were the commissioner for public sector equity.

- (2) In deciding the appeal, the public service commissioner—
  - (a) must have regard to any evidence given to the commissioner for public sector equity; and
  - (b) may give any directions about the hearing of the appeal that the public service commissioner considers necessary to enable the appeal to be heard and decided as quickly, informally and simply as is practicable.
- (3) For the purpose of making appeals, part 7 of this Act<sup>39</sup> applies to decisions made before the commencement as well as to decisions made after the commencement.

# (4) If—

(a) a person who is not an officer was entitled under the *Public Sector Management Commission Act 1990* to appeal to the

<sup>&</sup>lt;sup>38</sup> Part 6 (Disciplinary action)

<sup>&</sup>lt;sup>39</sup> Part 7 (Appeals)

- commissioner for public sector equity before the commencement of this section against a decision of a particular type; and
- (b) the person would be entitled under this Act to appeal to the public service commissioner against a decision of that type if the person were an officer;

then the person may appeal to the commissioner under part 7 against a decision of that type.

- (5) For subsection (4), part 7 is to be read—
  - (a) as if a reference to an officer included a reference to the person mentioned in the subsection; and
  - (b) with the other changes necessary to give effect to the subsection and any changes prescribed under a regulation.

## **Application of pt 8**

**135.** Part 8<sup>40</sup> applies to a term appointee holding office at the commencement of this section as well as to a term appointee appointed to office after the commencement.

# **Existing regulations**

**136.(1)** A regulation in force under the *Public Service Management and Employment Act 1988* or the *Public Sector Management Commission Act 1990* immediately before the commencement of this section remains in force for this Act.

# (2) The regulation—

- (a) is to be read with the changes necessary to make it consistent with, and adapt its operation to, this Act; and
- (b) may be amended or repealed by a regulation under this Act.
- (3) Without limiting subsection (2)(a), if the regulation is a regulation in force under the *Public Sector Management Commission Act 1990*, the

<sup>&</sup>lt;sup>40</sup> Part 8 (Removal of statutory office holders who are term appointees)

regulation is to be read as if a reference to a public sector employee included a reference to an employee of a public sector unit.

## References to Public Sector Management Commission Act 1990

**137.** In an Act or document, a reference to the *Public Sector Management Commission Act 1990* may, if the context permits, be taken as a reference to this Act.

# References to Public Service Management and Employment Act 1988

**138.** In an Act or document, a reference to the *Public Service Management and Employment Act 1988* may, if the context permits, be taken as a reference to this Act.

#### References taken as reference to commissioner

- **139.** In an Act or document, a reference to any of the following may, if the context permits, be taken as a reference to the commissioner—
  - chair of the public sector management commission
  - commissioner for public sector equity
  - member of the public sector management commission.

# References to public sector management commission

**140.** In an Act or document, a reference to the public sector management commission may, if the context permits, be taken as a reference to the office of the public service.

#### References to standards

**141.** In an Act or document, a reference to a standard under the *Public Sector Management Commission Act 1990* may, if the context permits, be taken as a reference to a ruling of the commissioner under this Act.

## References to unit of the public sector

**142.** In an Act or document, a reference to a unit of the public sector under the *Public Sector Management Commission Act 1990* may, if the context permits, be taken as a reference to a public sector unit under this Act.

## References to departments

**143.** In an Act or document, a reference to a department specified or mentioned in the *Public Service Management and Employment Act 1988*, schedule 1 may, if the context permits, be taken as a reference to an entity that is a department of government under this Act.

## References to permanent head of department

**144.** In an Act or document, a reference to the permanent head of a department may, if the context permits, be taken as a reference to the chief executive of the department.

# Division 2—Repeals and amendments

# Acts repealed

**145.** The following Acts are repealed—

- Public Sector Management Commission Act 1990 No. 5
- Public Service Management and Employment Act 1988 No. 52.

# Amendment of Constitution Act 1867

146.(1) This section amends the Constitution Act 1867.

(2) Section 14, heading—omit. insert—

'Officers liable to retire from office on political grounds'.

(3) Section 14(1) and proviso—

omit.

## Other Acts amended—schedule 2

147. Schedule 2 amends the Acts mentioned in it.42

<sup>41</sup> This provision had not commenced on or before the reprint date.

<sup>42</sup> Schedule 2 has not been reprinted in this reprint. See the Act as passed (1996 No. 37).

# **SCHEDULE 1**

# PUBLIC SERVICE OFFICES AND THEIR HEADS

sections 17 and 18

	column 1 Public service offices	column 2 Heads of offices
1	Anti-Discrimination Commission	Anti-discrimination commissioner
2	Queensland Audit Office	Auditor-general
3	Electoral Commission of Queensland	Electoral commissioner
4	Health Rights Commission	Health rights commissioner
5	Land Tribunal under Aboriginal Land Act 1991	Chairperson of the tribunal
6	Land Tribunal under Torres Strait Islander Land Act 1991	Chairperson of the tribunal
7	Office of the Queensland Parliamentary Counsel	Parliamentary counsel
8	Office of the Public Service	Public service commissioner
9	Public Trust Office	Public trustee
10	South-East Queensland Transit Authority	Chief executive of the authority
11	An entity declared by regulation to be a public service office	The person declared under a regulation to be head of the office

## SCHEDULE 3

## **DICTIONARY**

section 4

- "appoint", a person as an officer, means—
  - (a) for a person who is not already an officer—employ the person as an officer; or
  - (b) for an officer—promote, transfer or redeploy the officer.
- "approved leave" means leave approved under this or another Act or an industrial determination.
- "award" see Industrial Relations Act 1990, section 5.
- "chief executive" means—
  - (a) in relation to a department—the chief executive of the department; or
  - (b) in relation to a public service employee—the chief executive of the employee's department; or
  - (c) in any other case—the chief executive of a department.
- "commissioner" means the Public Service Commissioner.
- "department" see section 7(1).
- "departmental Minister" means—
  - (a) in relation to a department or other public sector unit—the Minister administering the public sector unit; or
  - (b) in relation to a chief executive—the Minister administering the chief executive's department; or
  - (c) in relation to another public service employee—the Minister administering the employee's department.

## SCHEDULE 3 (continued)

# "disciplinary law" means—

- (a) this Act; or
- (b) a disciplinary provision of an award or industrial agreement; or
- (c) a law prescribed under a regulation.

## "employing authority" means—

- (a) for a chief executive—the Premier; or
- (b) for another person—the person's chief executive.
- "government entity" see section 21.
- "head", of a public service office, see section 18.
- **"higher classification level"** means a classification level that is a higher classification level under a ruling.
- **"industrial agreement"** means an industrial agreement, certified agreement or enterprise flexibility agreement under the *Industrial Relations Act 1990*.
- "industrial authority" see Industrial Relations Act 1990, section 5.
- **"industrial determination"** includes an award, industrial agreement, and determination or rule of an industrial authority.
- "industrial relations Minister" means the Minister administering the *Industrial Relations Act 1990*.
- "interest", of a public service employee, means a direct or indirect personal interest, whether pecuniary or non-pecuniary, of—
  - (a) the employee; or
  - (b) a person who, under a regulation, is related or connected to the employee.
- "law" includes an unwritten law.
- "lower classification level" means a classification level that is a lower classification level under a ruling.
- "officer" (or "officer of the public service") see "public service officer".
- "promote", an officer, means employ the officer at a higher classification

## SCHEDULE 3 (continued)

level (whether or not on different duties), other than temporarily.

- "promotion decision" see section 94(1)(c).
- "public sector unit" see section 20.
- "public service" means the Queensland Public Service.
- "public service employee"—
  - (a) in relation to a department—means a public service employee of the department; or
  - (b) in any other case—see section 9.
- "public service office" see section 7(2).
- "public service officer" see section 8.
- "Queensland Public Service" see section 5.
- **"redeploy"**, an officer, means employ the officer, with the officer's consent, at a lower classification level (whether or not on different duties), other than temporarily.
- "remuneration" includes salary.
- "reserved matter" means any of the following matters in relation to public service employees—
  - attendance
  - hours of duty
  - credit for service
  - leave
  - court attendance
  - jury service
  - expenses and allowances
  - other such entitlements and obligations.
- "ruling" means a directive or guideline.
- **"same classification level"** means a classification level that is the same classification level under a ruling.

## SCHEDULE 3 (continued)

- "second", an officer, means temporarily employ the officer—
  - (a) on different duties at the same classification level; or
  - (b) at a higher classification level.
- **"senior executive"** means an officer who is employed under this Act as a senior executive.
- "senior officer" see section 63.
- "statutory office" see section 108.
- "temporarily" means for a period limited by time, whether or not the time has been fixed.
- "term appointee" see section 109.
- **"transfer"**, an officer, means employ the officer at the same classification level, on different duties or at a different location, other than temporarily.

## **ENDNOTES**

## 1 Index to endnotes

	Pa	ge
2	Date to which amendments incorporated	81
3	Key	81
4	List of legislation	82
5	List of annotations	82
6	Provisions that have not commenced and are not incorporated into reprint	83

# 2 Date to which amendments incorporated

This is the reprint date mentioned in the Reprints Act 1992, section 5(c). Accordingly, this reprint includes all amendments that commenced operation on or before 1 December 1996. Future amendments of the Public Service Act 1996 may be made in accordance with this reprint under the Reprints Act 1992, section 49.

# 3 Key

#### Key to abbreviations in list of legislation and annotations

AIA	=	Acts Interpretation Act 1954	(prev)	=	previously
amd	=	amended	proc	=	proclamation
ch	=	chapter	prov	=	provision
def	=	definition	pt	=	part
div	=	division	pubd	=	published
exp	=	expires/expired	R[X]	=	Reprint No.[X]
gaz	=	gazette	RA	=	Reprints Act 1992
hdg	=	heading	reloc	=	relocated
ins	=	inserted	renum	=	renumbered
lap	=	lapsed	rep	=	repealed
notfd	=	notified	S	=	section
om	=	omitted	sch	=	schedule
o in c	=	order in council	sdiv	=	subdivision
p	=	page	SIA	=	Statutory Instruments Act 1992
para	=	paragraph	SL	=	subordinate legislation
prec	=	preceding	sub	=	substituted
pres	=	present	unnum	=	unnumbered
prev	=	previous			

# 4 List of legislation

#### Public Service Act 1996 No. 37

date of assent 22 October 1996

ss 1-2 commenced on date of assent

ss 60(2), 61(2)–(4), 146 and sch 2 so far as it amends the Australian Financial Institutions Commission Code, Equal Opportunity in Public Employment Act 1992 (amendments 1–2), Motor Vehicles Safety Act 1980, Racing and Betting Act 1980 (amendment 1) and Rural Lands Protection Act 1985 (amendment 1) not yet proclaimed into force

remaining provisions commenced 1 December 1996 (1996 SL No. 361)

as amended by-

#### Public Service Amendment Act 1996 No. 44

date of assent 15 November 1996 commenced on date of assent

#### Children's Commissioner and Children's Services Appeals Tribunals Act 1996 No. 51 ss 1-2, 84 sch 1

date of assent 20 November 1996 ss 1–2 commenced on date of assent remaining provisions <u>not yet proclaimed into force</u>

## 5 List of annotations

#### **Exclusion of certain matters from review under other Acts**

**s 116** prev s 116 renum as s 116A 1996 No. 44 s 3 pres s 116 ins 1996 No. 44 s 4

#### **Application of Industrial Relations Act to public service employees**

**s 116A** (prev s 116) renum 1996 No. 44 s 3

**Existing departments** 

**s 119** exp 1 December 1997 (see s 119(2))

Existing units of the public sector

**s 120** exp 1 December 1997 (see s 120(3))

#### SCHEDULE 1—PUBLIC SERVICE OFFICES AND THEIR HEADS

sch 1 amd 1996 No. 51 s 84 sch 1

**SCHEDULE 2—AMENDMENTS** 

**sch 2** om R1 (RA s 40)

# 6 Provisions that have not commenced and are not incorporated into reprint

The following provisions are not incorporated in this reprint because they had not commenced before the reprint date (see Reprints Act 1992, s 5(c)).

Children's Commissioner and Children's Services Appeals Tribunals Act 1996 No. 51 s 84 sch 1 reads as follows—

#### 1. Schedule 1—

renumber items 3 to 11 as items 4 to 12.

#### 2. Schedule 1—

insert—

'3 Children's Commission Children's commissioner'.

© State of Queensland 1996